

Town of Cicero
Community Development Block Grant Program
5-Year Consolidated Plan 2020-2024
Annual Action Plan Program Year 2020
October 1st, 2020 through September 30th, 2021



As Submitted to the U.S. Department of Housing and Urban Development.

Town of Cicero, Cook County, Illinois
Larry Dominick, Town President

Prepared Under the Direction Of:
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Jorge M. Rueda
Executive Director



I. EXECUTIVE SUMMARY

The U.S. Department of Housing and Urban Development (HUD) requires states and local communities to prepare a Consolidated Plan in order to receive federal housing and community development funding. The Plan consolidates into a single document the planning and application requirements for the Community Development Block Grant Program (here-in-after referred to as the CDBG Program), as well as the Emergency Solutions Program (here-in-after referred to as the ESG Program). Consolidated Plans must be prepared every five years, with updates required annually. This Plan also contains the 2020-2024 Strategic Plan and the Program Year 2020 Annual Action Plan for the Town of Cicero.

The 5-Year Consolidated Plan serves four separate but integrated purposes:

1. It is a community-based planning document for the Town of Cicero, which builds upon a citizen participation process.
2. It is the application to the U.S. Department of Housing & Urban Development for the County's formula based CDBG Program funds.
3. It describes the strategies the Town of Cicero will follow in carrying out its CDBG Program for the period October 1, 2020 through September 30, 2024.
4. It includes an Annual Action Plan against which the Town of Cicero's performance may be measured.

The 5-Year Consolidated Plan of the Town of Cicero is organized into five main parts:

1. **Consultation and Citizen Participation Process** - Solicited comments, need assessments, and goals and objectives from citizens, service and government agencies dealing with housing issues, provision of a suitable living environment, and expanding economic opportunities.
2. **Housing Market Analysis** - Described its housing needs and market conditions including the needs of the homeless, special populations (elderly, disabled, mentally ill), low to moderate income, and lead based paint issues.
3. **5-Year Strategic Plan** - Set out a five-year strategy plan that establishes priorities for meeting those needs.
4. **One Year Action Plan** - Outlines the intended use of financial and other resources for each year.
5. **Certifications**

I-A. Lead and Participating Agencies

Cook County's Planning and Development Department is the lead agency for the development of the housing portion of Cicero's 5-Year Consolidated Plan. The Town of Cicero's Department of Housing is responsible for providing necessary information regarding demographics, goals, objectives, and strategies to Cook County to assist them in the development of Cook County's 5 Year Consolidated Plan. Toward this end, the Town of Cicero's Department of Housing initiated consultation with citizens, social service and housing agencies, and governmental representatives seeking input as to their perception of the Town's housing and homeless needs, special needs and how these entities would address those needs. Those entities contacted represent varying aspects of community development including housing, economic development, social services and lending institutions.

The Department of Housing incorporated that input into a draft of the 5 Year Consolidated Plan and One Year Action Plan. The Plan was made available to those entities and again conducted a public hearing seeking further input into the plan prior to placing the plan in final form on display for public comment as required by HUD.

Through this process the Department of Housing has established contacts and relationships which should continue and allow for continued monitoring and feedback as the strategic plan is implemented. The

Town's efforts in developing and implementing these Plans are aimed at providing for the broadest spectrum of citizen participation including residents and very-low income residents. A list of the entities solicited and contacted is attached in the appendix.

For further information, to make comments, or receive a copy of the Town of Cicero's 2020-2024 Consolidated Plan or the One Year Action Plan, please contact:

The Department of Housing
Jorge M. Rueda, Executive Director
1634 S. Laramie Avenue Cicero, IL 60804
(708) 656-8223

For information about the Cook County's Consolidated Plan and Annual Action Plan, please contact:

Cook County Department of Planning and Development
Dominic Tocci, Deputy Director of Community Development
(773) 301-9619

The Town of Cicero's Department of Housing, serving on behalf of the Town of Cicero, is the lead entity responsible for overseeing the development of the Town of Cicero's Consolidated Plan, and is the entity responsible for administering the CDBG Program covered by the Plan. A significant effort was made to involve governmental and not-for-profit representatives at all levels of the planning process. Among the entities with which information regarding the plan was exchanged were local elected officials, service providers, administrators of public housing authorities and several other key stakeholders.

I-B. Citizen Participation Process

A philosophy of community inclusion guided the entire Consolidated Planning process. *Residents were afforded the opportunity to participate in the development of the Plan in several ways, including:*

1. Public Forums
2. One Public Hearing Regarding the 5 Year Consolidated Plan and One Year Action Plan.
3. One Official Meeting of the Town Board at which the Plan was discussed, comments solicited, and;
4. Approving a resolution adopting the plan and giving the Town President and Town Clerk the power to sign all necessary government forms and certifications.

Residents were informed of these opportunities in several ways, including:

1. Agendas and dates of the public forums and hearings were published on the Town's website and in the Clerk's Office.
2. Display ads were run in the non-legal notice section of a local newspaper.
3. The Consolidated Plan and Annual Action Plan was available for viewing at the Town of Cicero's President's office, Town of Cicero's Clerk's Office, Town of Cicero's Department of Housing, Town of Cicero's Public Safety Building, and on the Town's website page.

I-C. Housing and Community Development Needs

The responses received from forum participants were developed into a list of housing and community development issues that were incorporated into the strategies used to develop the Annual Action Plan.

I-D. Priorities, Strategies and Annual Action Plan

Priority 1 - Expand the Supply of Safe, Decent and Affordable Housing

A central element to addressing housing needs is expanding the supply of safe, decent and affordable housing. The availability of relatively safe and affordable housing has been decreasing in the Town of Cicero for a variety of reasons. In 2010, the census listed Cicero's population as 83,891. In 2019, it was estimated that Cicero's population decreased by 4.1% to 80,796. *(Currently the 2020 Census is being performed. Once updated information is available, the Town of Cicero Department of Housing will update the information in subsequent Annual Action Plans.)*

With this tremendous growth in population one would expect a corresponding growth in the number of available owner and rental occupied housing units. In point of fact, from 2000 to 2010 owner occupied housing units decreased by 525 units or 4.7% and renter occupied units decreased from 10,282 to 9,789 a loss of 493. This resulted in a net loss of 60 occupied housing units. Almost no new housing has been constructed in Cicero in the last 10 years and many housing units are either vacant or in poor condition.

Strategy - Improve the Quality of Housing Stock through Rehabilitation and Repair

The 2010 U.S. Census reported Cicero to have 24,645 housing units and 99% of these were built prior to 1990. Most of these units are single-family dwellings and multiple unit buildings of up to four stories tall. The age of Cicero's housing stock coupled with the fact that many of the occupied housing units are severely overcrowded has had a negative impact on the safety and livability of these housing units. While the development of new housing would be an ideal goal, the best strategy for the immediate future is to rehabilitate and repair existing housing and bring them up to code.

Anticipated Outcomes

Over the course of this Five-Year Plan, it is anticipated that 200 homes will be rehabilitated or repaired. This will result in safer living conditions and increase property values.

Priority 2 - Provide Safe Housing Free from Lead Hazards

The Town of Cicero, as with all older communities, contains a large number of dwelling units containing lead based paint. 23,241 or 94% were built prior to 1970; and thus presumed that these dwellings all have lead based paint to some extent. It must be assumed, given the pervasiveness of the use of lead based paint, that 94% of the lowest moderate income families living in the Town of Cicero live in housing units containing lead based paint.

Strategy - Identify and Abate Sources of Lead-Based Paint in Residential Units

Implementing an educational program that provides information on what lead poisoning is and methods that individuals may under take on their own for reducing lead hazards. The Town of Cicero Department of Housing will continue to provide CDBG funding necessary to implement a program to identify and abate the sources of lead-based paint.

Anticipated Outcomes

Over the course of this Five-Year Plan, it is anticipated that educational materials will be provided to all families within the Town of Cicero regarding the hazards of lead poisoning and will complete an average of 10 rehabilitation projects that involve lead hazard reduction, per year.

Priority 3 - Improve Service to Non-Homeless Cicero Residents who are Low-to-Moderate Income and/or have Special Needs

Many of the social problems facing Cicero residents are related to the lack of funds. Unfortunately, social conditions such as mental illness, physical illness, lack of suitable housing, etc., are highly correlated with low household income. Additionally, there are many single-parent families residing in Cicero, or two parent families in which economic circumstances force both parents to work, resulting in many children being left alone during major portions of the day.

Strategy - Make Social Services Available for Persons in Need who have Low-to-Moderate Incomes

Provide support to public service activities that augment and enhance existing human service delivery systems located within the Town of Cicero and expand these delivery systems where gaps in services currently exist.

Anticipated Outcomes

Develop a diverse network of needed services directed toward enhancing the health, safety and overall well-being of individuals and persons with special needs, through the provisions for creating and expanding quality public and private human service programs. This includes providing services to the developmentally disabled, the mentally ill, and youths in need of daycare services, after school programs, summer programs, and cultural awareness programs.

Priority 4 -Strengthen the Community's Living Environment by Making Improvements to Public Facilities

Many of the areas in which the development of new housing would be desirable, require improvements to be made to their infrastructure. Streets need to be reconstructed, business district revitalized, parks developed, sewer systems improved, etc.

Strategy - Make Funding Available for Infrastructure Improvements

Make investments in infrastructure improvements to areas within the Town that could attract new housing development using CDBG Program funds as well as TIF funds.

Anticipated Outcomes

Over the course of this Five-Year Plan, it is anticipated that through a variety of funding sources, over \$1 million will be spent on infrastructure improvements.

I-E. ONE-YEAR ACTION PLAN FOR FISCAL YEAR 2020

Each year the Town of Cicero must submit a One Year Action Plan that details the proposed projects and services it will fund with its funding allocation. The Town's CDBG entitlement for FY 2020 is \$1,703,195. This money will be spent in the following categories:

- Program Administration: \$ 340,000.00
- Housing Repair Program: \$ 640,000.00
- Lead Hazard Reduction Program: \$ 75,000.00
- Public Services: \$ 255,000.00
- Public Facilities: \$ 393,195.00

Town of Cicero, Illinois
2020-2024 Five Year Consolidated & Strategic Plan and Program Year 2020 One Year Action Plan

Town of Cicero Department of Housing PY 2020

Project	Agency	Project Description	Priority	Performance	Service Area	Budget
2020-0001	Town of Cicero	General Administration	5	N/A	Town-Wide	40,000.00
2020-0001	Town of Cicero	Admin Staff Salaries	5	N/A	Town-Wide	300,000.00
2020-0002	Town of Cicero	Housing Rehab Program	1	DH-3	Town-Wide	200,000.00
2020-0002	Town of Cicero	Housing Staff Salaries	1	N/A	Town-Wide	315,000.00
2020-0002	Town of Cicero	Emergency Heat Program	1	DH-1	Town-Wide	25,000.00
2020-0002	Town of Cicero	Accessibility Program	1	DH-1	Town-Wide	100,000.00
2020-0003	Town of Cicero	Lead Hazard Reduction	2	DH-3	Town-Wide	75,000.00
Total						\$1,055,000.00

Public Service						
Project	Agency	Project Description	Priority	Performance	Service Area	Current Budget
2020-0004	Boys Club	After-School Program	3	SL-3	Town-Wide	20,000.00
2020-0005	Children's Center	Day Care Services	3	SL-3	Town-Wide	25,000.00
2020-0006	Youth Commission	After-School Program	3	SL-3	Town-Wide	65,000.00
2020-0007	Family Services	Mental Health Services	3	SL-3	Town-Wide	65,000.00
2020-0008	Literacy Program	Youth Program	3	SL-3	Town-Wide	32,000.00
2020-0009	CEDA	Housing Counseling	3	DH-3	Town-Wide	10,000.00
2020-0010	Corazon	Youth Program	3	SL-3	Town-Wide	20,000.00
2020-0011	Community Support Services	Handicapped Services	3	SL-1	Town-Wide	18,000.00
Total						\$255,000.00

Public Facilities						
Project	Agency	Project Description	Priority	Performance	Service Area	Current Budget
2020-0012	Town of Cicero	Alley Repavements	4	SL-3	Town-Wide	393,195.00
Total						\$393,195.00
Total Entitlement						\$1,703,195.00

I-F. Performance Measurement System

HUD has, through a collaborative effort with several Housing and Community Development organizations (as well as several governmental departments) established a standardized performance evaluation measurement system. The system seeks to standardize the language used in gauging the success of the CDBG and ESG programs, as well as to provide standardized metrics of what those successes are. The Town of Cicero will comply with and implement this PMS throughout the 2020-2024 Consolidated Plan Program Years.

Linking Objectives & Outcomes - Outcome Statements



	Outcome 1: Availability/Accessibility	Outcome 2: Affordability	Outcome 3: Sustainability
Objective #1 Suitable Living Environment	Accessibility for the purpose of creating Suitable Living Environments	Affordability for the purpose of creating Suitable Living Environments	Sustainability for the purpose of creating Suitable Living Environments
Objective #2 Decent Housing	Accessibility for the purpose of providing Decent Housing	Affordability for the purpose of providing Decent Housing	Sustainability for the purpose of providing Decent Housing
Objective #3 Economic Opportunity	Accessibility for the purpose of creating Economic Opportunities	Affordability for the purpose of creating Economic Opportunities	Sustainability for the purpose of creating Economic Opportunities

Outcome Statements

II. TOWN OF CICERO PROFILE

The Town of Cicero is one of the oldest and largest municipalities in the State of Illinois and the only incorporated town in Cook County. It bears the name of the great Roman statesman of the First Century B.C., Marcus Tullius Cicero.

Cicero was one of the greatest statesmen of Rome and an advocate of constitutional government. He died in the political turmoil which followed the assassination of Julius Caesar, but his writings and beliefs survived. Centuries later, the principles Cicero espoused would flourish again in a young republic with a new constitution, capitol and senate, the United States of America.

Illinois, part of the old Northwest Territory which the United States had acquired from Great Britain in 1783, joined the Union as the 21st state in 1818. Most of the early Illinoisans were from the South, where counties were the basis of local government and so the new state was divided into counties. Cook County was established in 1831, comprising what is today Cook, DuPage, Iroquois, Lake, McHenry and Will Counties.

Later settlers from the Northeast preferred their traditional township government and a new state constitution in 1848 authorized the creation of townships. In the following year, Cook County voters approved the new jurisdictions.

Among the townships created by the County Board in 1849 was a 36 square mile tract bounded by what are today Western, North and Harlem Avenues and Pershing Road. On June 23, 1857, 14 electors met to organize a local government for the district, which they named "The Town of Cicero." Railroads, immigration and the Civil War contributed to economic growth in the new township, which by 1867 numbered 3,000 residents. In that year the state legislature incorporated the Town of Cicero as a municipality with a special charter, which was revised in 1869. Township and municipal functions have subsequently been discharged by a single board of elected officials.

Cicero's rapid development in these early years now collided with the expanding political power of its neighbor, the City of Chicago. By 1889, Chicago had annexed more than half of the original Town. An 1899 referendum ceded the Austin neighborhood to the city and in the following year land containing a race track was transferred to Stickney Township.

On July 21, 1899, Ernest Hemingway, winner of both the Pulitzer and Nobel prizes, was born within the Town of Cicero, in what is today the Village of Oak Park. In 1901, the three remaining components of the Town- today's Oak Park, Berwyn and Cicero-voted to separate. The surviving Town of Cicero retained less than six of the 36 square miles carved out in 1849. Immigrants and their families swelled the Town's population, however, and housing construction boomed within its diminished territory.

In 1901, the three remaining components of the old township - today's Oak Park, Berwyn and Cicero - voted to separate. The surviving Town of Cicero retained less than six of the 36 square miles carved out in 1849. Immigrants and their families swelled the Town's population, however, and housing construction boomed within its diminished territory.

Served by the Burlington, Illinois Central, Belt Line, and other railroads, Cicero attracted many industries in the Twentieth Century and became the largest manufacturing center in the state after Chicago. It was also the site of an early airfield in 1911. W. Edwards Deming began his pioneering work on management techniques in the 1920's at the Western Electric Hawthorne Works, an industrial colossus which employed more than 40,000 people during World War II and was the dominant business in Town for eight decades.

From the early townsmen who fought in the Union Army during the Civil War, Ciceronians have proudly served in the armed forces. Their bravery is exemplified by Boatswain's Mate Joseph P. Steffan, who died aboard the USS Arizona in the attack on Pearl Harbor, and Capt. Edward C. Krzyzowski, who was posthumously awarded the Medal of Honor for heroism in Korea.

Cicero is composed of eight neighborhoods, with their own district names and characteristics. Two were named for businesses-Grant Works after an 1890 locomotive factory and Hawthorne for an 1850's quarry, the first Cicero industry. Two neighborhoods bear the family names of local landowners, Warren Park and Drexel, while two more were christened by prominent residents, Clyde, recalling a river in Scotland and Morton Park honoring Julius Sterling Morton, a Nebraskan who served as Agriculture Secretary to President Cleveland. Morton also gave his name to the local high school and college, yet he never lived in the town. Boulevard Manor derives its name from Austin Boulevard. The origin of the title of Parkholme is unknown.

The Town of Cicero has a colorful history, which forms a part of the larger stories of the county, state and nation. Three U.S. Presidents (Eisenhower, Reagan, and Bush) visited Cicero on their roads to the White House. We can better understand the present and plan for the future, if we know the achievements of the past.

III. DEMOGRAPHIC INFORMATION

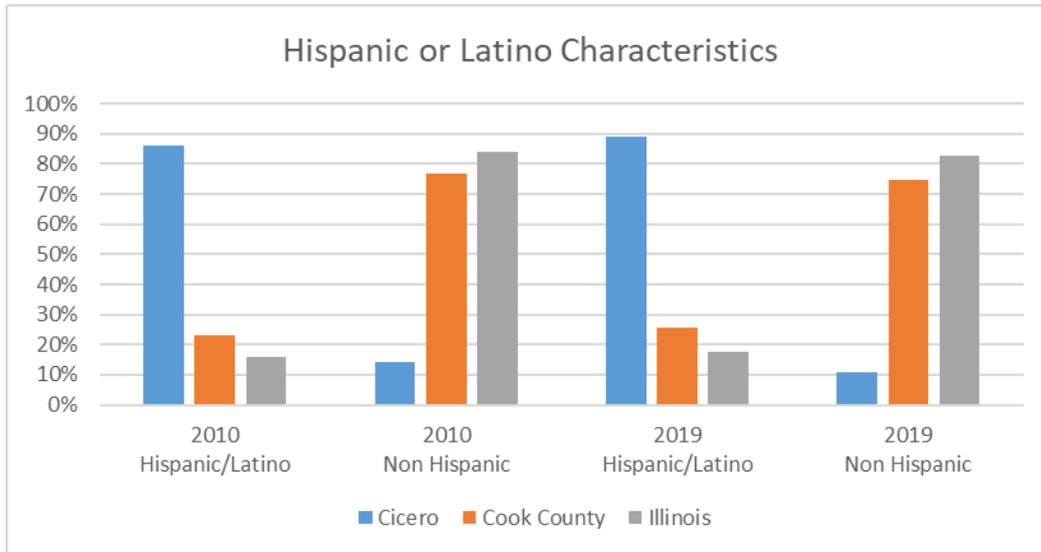
A. Population

Population Growth 2000-2019 Town of Cicero, Cook County, State of Illinois						
	<u>2000</u>	<u>% Change</u>	<u>2010</u>	<u>% Change</u>	<u>2019</u>	<u>% Change</u>
Cicero	85,616	27%	83,891	-2%	80,796	-4.10%
<u>Cook County</u>	5,376,741	5.30%	5,194,675	-3.50%	5,150,233	-0.90%
<u>State of Illinois</u>	12,419,293	8.60%	12,830,632	0.20%	12,671,821	-1.20%

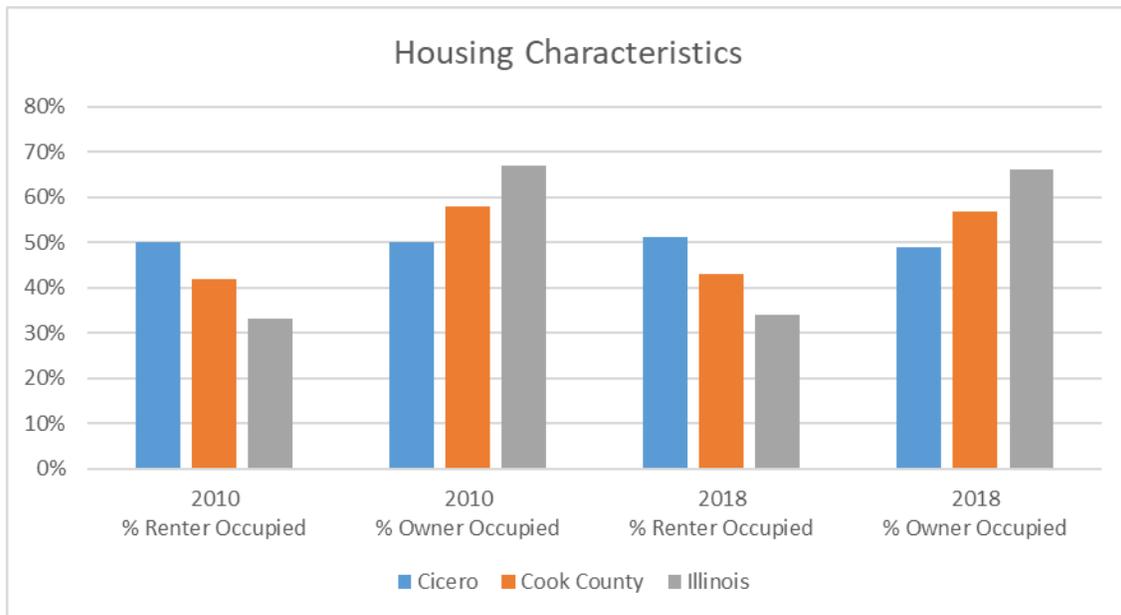
B. Age Characteristics

Age Characteristics 2000-2019		
Town of Cicero, Cook County, State of Illinois		
	<u>2010</u>	<u>2019</u>
	<u>% Under 24</u>	<u>5 & under</u>
Cicero	44.70%	7.00%
Cook County	33.10%	6.10%
Illinois	33.60%	6.00%
	<u>% 25 - 64</u>	<u>18 & Under</u>
Cicero	49.90%	29.80%
Cook County	54.90%	21.80%
Illinois	53.90%	22.40%
	<u>65 & over</u>	<u>65 & over</u>
Cicero	5.40%	7.80%
Cook County	12.00%	14.60%
Illinois	12.50%	15.60%
	<u>Median Age</u>	<u>Median Age</u>
Cicero	27.6	30
Cook County	35.5	37
Illinois	36.7	38.3

C. Hispanic or Latino Characteristics



D. Housing Characteristics



E. Employment

Major Employers in Cicero			
Employer	Established	Product/Service	Employees
Burlington Northern	1884	Railroad Services	800
The Home Depot	1996	Retail Home Improvement	220
Corey Steel	1924	Manufacturer Steel Bars	204
Chicago Extruded	1923	Manufacturer Brass Mill	195
Lenc-Smith	1950	Cabinets/Silk Screen	163
Sommer & Maca	1920	Manufacturer Glass Fabric	156
Walmart	1962	Department Retail Store	200+/-
Break Thru Beverage Group	1944	Beverage Distributor	2,690
Menards	1958	Retail Home Improvement	200+/-
Bimbo Bakeries USA	1994	Baking Products Distributor	200+/-

Labor Force Summary for Cook County annual Average for April 2020	
<u>Category</u>	<u># of Persons</u>
Total Civilian Labor Force (1)	(P)3,639.5
Unemployment(1)	(P)640.3
Employment(1)	(P)2,999.2
Unemployment Rate(2)	(P)17.6
Manufacturing(3)	(P)-11.5
Total Nonfarm(3)	(P)-12.8

IV. RESOLUTION OF AUTHORIZATION

RESOLUTION NO. _____

AUTHORIZING THE SUBMISSION OF

THE YEAR 2020-2024 CONSOLIDATED PLAN TO

THE U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

BE IT RESOLVED by the President and Board of Trustees of the Town of Cicero, Cook County, Illinois, that the Town President and the Town Clerk are hereby authorized and directed to sign and forward the Year 2020-2024 CONSOLIDATED PLAN to the Chicago Office of the U.S. Department of Housing and Urban Development (HUD).

THIS RESOLUTION shall be in effect from and after its adoption and approval as provided by law.

(seal)

ADOPTED this _____ day of August 2020

By _____

Larry Dominick, President – Town of Cicero

ATTEST: _____

Maria Punzo-Arias, Clerk – Town of Cicero

V. DEVELOPMENT OF THE TOWN OF CICERO'S CONSOLIDATED PLAN & ONE YEAR ACTION PLAN

The Consolidated Plan for The Town of Cicero, Illinois has been prepared in response to the consolidated process developed by the U. S. Department of Housing and Urban Development (HUD) for its formula grant program: Community Development Block Grant (CDBG).

Currently, the Town of Cicero only participates in the CDBG and ESG programs. It is required to prepare and submit this Action Plan for HUD's approval in order to receive federal funds. For Program Year 2020 the Town of Cicero will receive \$1,703,195 in CDBG funds and \$151,012 in ESG funds. These funds will be used to address a multitude of community development, housing, human service and homeless needs which will result in an improved quality of life for Town of Cicero residents.

A. The Consolidated Plan is intended to serve the following functions:

- A planning document for the Town of Cicero, which builds upon a citizen participation process;
- An application for federal funds under HUD's formula grant programs;
- A strategy to be followed in carrying out HUD programs; and
- An action plan that provides a basis for assessing performance.

B. In the Consolidated Plan, the Town of Cicero has:

- Described its housing needs and market conditions;
- Prepared a housing and homeless needs assessment;
- Set out a five-year strategy plan that establishes priorities for meeting those needs;
- Established a one-year action plan that outlines the intended use of resources; and
- Identified resources anticipated to be available.

C. The Consolidated Plan is organized into five main parts:

1. Consultation and Citizen Participation Process;
2. Housing Market Analysis;
3. Housing and Homeless Needs Assessment;
4. Strategic Plan; and
5. The One Year Action Plan.

VI. CONSULTATION & CITIZEN PARTICIPATION

A. Managing the Process

The lead agency for the development of the housing portion of Cicero's 5-Year Consolidated Plan is Cook County's Planning and Development Department. The Town of Cicero's Department of Housing is responsible for providing necessary information regarding demographics, goals, objectives, and strategies to Cook County to assist them in the development of Cook County's 5-Year Consolidated Plan. The Town of Cicero's Department of Housing, serving on behalf of the Town of Cicero, is the lead agency responsible for overseeing the development of the Town of Cicero's Consolidated Plan and Annual Action Plans, and is the entity responsible for administrating the CDBG and ESG Programs covered by the plan. A significant effort was made to involve governmental and not-for-profit representatives at all levels of the planning process.

The Town of Cicero's Department of Housing initiated consultation with citizens, social service and housing agencies, businesses and governmental representatives seeking input from these various entities as to their perception of the Town's housing and homeless needs, special needs and how these entities would address those needs.

The Department of Housing incorporated that input into a draft of the 5-Year Consolidated Plan and One Year Annual Action Plan and made the draft on display for public comment as required by HUD.

Through this process the Department of Housing has established contacts and relationships which should continue and allow for continued monitoring and feedback as the strategic plan is implemented.

For further information, to make comments, or receive a copy of the Town of Cicero's 2020-2024 Consolidated Plan or the One Year Action Plan, please contact:

The Department of Housing
Jorge M. Rueda, Executive Director
1634 S. Laramie Avenue Cicero, IL 60804
(708) 656-8223

For information about the Cook County's Consolidated Plan and Annual Action Plan, please contact:

Cook County Department of Planning and Development
Dominic Tocci, Deputy Director of Community Development
General office telephone number (773) 301-9619

The Annual Action Plan is developed by the Cicero Department of Housing with the participation of other social service agencies through grant proposals. The Town addresses the needs identified in the 2020-2024 Consolidated Plan through the proposals submitted by existing Subrecipients and new agencies seeking CDBG funds.

B. Citizen Participation

The Town of Cicero encourages all Town citizens, especially those of low and moderate incomes, those living in areas where Community Development Block Grant and Emergency Solutions Grant funds are proposed to be used, and by residents of predominantly low and moderate income neighborhoods to participate in the development of the Annual Action Plan, including any substantial amendments to the Annual Action Plan. The Town especially encourages minority citizens, non-English speaking citizens, and those citizens with disabilities to participate in the process. The Town, in conjunction and consultation with the Cicero Housing Authority, also encourages citizens who reside in subsidized housing to participate in the above.

The Town of Cicero must make available the proposed Annual Action Plan prior to adoption by the Town Board, to allow citizens, public agencies and other interested parties, the opportunity to examine its contents and submit comments. The Town of Cicero shall accomplish the above by doing the following:

- Make copies of the proposed Consolidated Plan and Annual Action Plan available at government offices, and other public places.
- Publish a summary of the proposed Consolidated Plan and Annual Action Plan in one newspaper of general circulation, and on the Town's Website. This summary must describe the contents and purpose of the Consolidated Plan and Annual Action Plan and must include a list of the locations where copies of the entire proposed 5-Year Consolidated Plan and Annual Action Plan might be examined.
- The Town of Cicero will make the proposed Consolidated Plan and Annual Action Plan available on the Town's Website: <http://www.thetownofcicero.com>
- Public Comments are solicited on the website and gathered via email.
- Make a reasonable number of free copies of the Consolidated Plan and Annual Action Plan available to citizens and groups that request it.
- Allow a 30-day comment period prior to adoption.
- Hold a public hearing to receive comments and views.
- Consider any comments or views of citizens received, both written or orally at the public hearing, in preparing the final Annual Action Plan.
- Attach a summary of all comments or views, and a summary of any comments or views not accepted and the reason therefore, to the final Consolidated Plan and Annual Action Plan.

C. Summary of Citizen Comments

The purpose of the public hearing is to explain the scope of the Consolidated Plan and Annual Action Plan, to gather agency data on priority housing needs for renters and owners; identify the level of housing needs in the Town of Cicero; develop total needs over the next five years; and set annual and five year goals.

Prior to the public hearing, agencies and organizations were asked for their comments. At the hearing, a comment form was also passed out to the participants. All issues and needs identified in the written comments that were received are available in the Consolidated Plan as well as notes on the verbal comments received at the meeting. These meetings provided needed information regarding available services and proposed infrastructure improvements.

A Public Hearing will be held on July 21, 2020. (See Exhibit 10)

Grantee Did Receive Public Comments

Grantee Did Not Receive Public Comments

VII. CITIZEN PARTICIPATION PLAN

The Town of Cicero has adopted this Citizen Participation Plan which sets forth the Town of Cicero's policies and procedures for citizen participation.

A. Policies and Procedures

The Town of Cicero encourages all Town citizens, especially those of low and moderate income, those living in areas where Community Development Block Grant and Emergency Solutions Grant funds are proposed to be used, and by residents of predominantly low and moderate income neighborhoods to participate in the development of the Consolidated Plan and any substantial amendments to the Consolidated Plan. The Town especially encourages minority citizens, non-English speaking citizens, and those citizens with disabilities to participate in the above. The Town, in conjunction with consultation with the Cicero Housing Authority, also encourages citizens who reside in subsidized housing to participate in the above.

The Town of Cicero will make this Citizen Participation Plan and any substantial amendments to this plan public and accessible prior to adoption by the Town Board. Citizens will be allowed to comment on this plan and any substantial amendments prior to adoption by the Town Board. The Town of Cicero will take into consideration any comments received.

This Citizen Participation Plan will be in a format accessible to persons with disabilities upon request.

B. Consultation

When preparing the Consolidated Plan, the Town of Cicero consulted with other public and private agencies that provide assisted housing, health services, and social services (including those focusing on services to children, elderly persons, persons with disabilities) during preparation of the Consolidated Plan.

When preparing the portion of its Consolidated Plan concerning lead-based paint hazards, the Town of Cicero because of its old housing stock assumes that these properties have lead-based paint in them. Local health data shows that children are more at risk of having high levels of lead in their systems as a result of lead based paint. The Town will focus on clearing any surfaces that have been disturbed as a result of any construction project performed using CDBG funds.

When preparing the description of priority non-housing community development needs, a unit of general local government must notify adjacent units of general local governments, to the extent practicable. The non-housing community development plan must be submitted to the State for clearance on projects, and to the County when necessary clearances are needed.

The Town of Cicero also has consulted with the Alliance to End Homelessness to develop a homeless needs assessment for the Emergency Solutions Grant that the Town will be receiving this program year.

The Town of Cicero has consulted with the Cicero Housing Authority concerning consideration of public housing needs and planned Comprehensive Grant program activities.

C. Information to be Provided

Prior to the adoption of the Consolidated Plan by the Town Board, the Town made available to citizens, public agencies and other interested parties the following information:

1. The amount of funds the Town expects to receive including grant funds and program income.
2. The range of activities that may be undertaken including the estimated amount of funds that will benefit persons of low and moderate income.
3. The anti-displacement and relocation policy as follows:
 - a. It is the policy of the Town of Cicero that no CDBG funds or any funding related to the Consolidated Plan will be spent on activities that will result in the displacement of Cicero residents. The Town plans to carry out this policy by funding only those activities that do not necessitate displacement. However, in the event that displacement does occur, the Town of Cicero will abide by the requirements of the Uniform Relocation Assistance and Real Property Acquisition Act of 1970, as amended, and by the HUD Handbook 1378 Tenant Assistance, Relocation and Real Property Acquisition.
 - b. If displacement does occur, the Town of Cicero or its sub-grantees will assist such households/tenants by replacing on a one-to-one basis all occupied low and moderate income dwelling units demolished or converted to a use other than as low and moderate income housing as a direct result of activities assisted with funds cited above.
 - c. All replacement housing will be provided within three years of the commencement of the demolition or rehabilitation relating to conversion. All replacement housing will be allocated within the same community sufficient in number and size to house at least the number of occupants that could have been housed in the units demolished or converted provided in standard condition designed to remain low/moderate income dwelling units for at least 10 years from the date of initial occupancy of the units.
 - d. Before obligating or expending funds that will directly result in such demolition or conversion, the Town of Cicero will make public and submit to the HUD Field Office the following information in writing:
 - 1) Description of the proposed assisted activity.
 - 2) The general location on a map and approximate number of dwelling units by size (number of bedrooms) that will be demolished or converted to a use other than as low and moderate income dwelling units as a direct result of the assisted activity.
 - 3) A time schedule for the commencement and completion of the demolition or conversion.
 - 4) The general location on a map and approximate number of dwelling units by size (number of bedrooms) that will be provided as replacement units.
 - 5) The source of funding and a time schedule for the provisions of replacement dwelling units.
 - 6) The basis for concluding that each replacement dwelling unit will remain a low/moderate dwelling unit for at least 10 years from the date of initial occupancy.
 - e. The Town will conduct a public hearing directed at those residents affected by the proposed project to review the above and to provide more information on what services, benefits and counseling will be made available to them.
 - f. The Town of Cicero must conduct at least one public hearing during the development of the Consolidated Plan.

- g. The Town of Cicero must make available the proposed Consolidated Plan and Annual Action Plan prior to adoption by the Town Board to allow citizens, public agencies and other interested parties opportunity to examine its contents and submit comments. The Town of Cicero will accomplish this by making available draft copies of the 2020-2024 Consolidated Plan and the 2020 One Year Action Plan to the public and individuals. Copies of these Plans were made available to the public at the Town of Cicero's President's office, Town of Cicero's Clerk's Office, Town of Cicero's Department of Housing, Town of Cicero's Public Safety Building, and on the Town's website page.

D. Performance Reports

The Town of Cicero will provide citizens with notice and an opportunity to comment on performance reports by doing the following:

1. Publish a notice in a newspaper of general circulation that the performance report is available for comment and the locations at which it is available.
2. Make the performance report available for viewing at the Town of Cicero's Department of Housing and at the Clerk's Office of the Town of Cicero.
3. Make the performance report available for viewing for 15 days prior to submittal to HUD.
4. Provide citizens at least 15 days to submit comments on the performance report prior to the submission to HUD.
5. Consider any comments or views of citizens received in writing or orally at public hearings in preparing the performance report. A summary of these comments or views will be attached to the performance report.

E. Public Hearings

1. Timing

The Town of Cicero will conduct at least two public hearings per year to obtain citizen's views and to respond to proposals and questions. These hearings must be conducted at a minimum of two different stages of the program year. One public hearing must be held before the proposed Consolidated Plan and Annual Action Plans are submitted to HUD in order to obtain views on housing, community development and homeless needs. The second public hearing must be conducted to address the housing and community development needs, development of proposed activities, and review program performance at the end of the program year.

2. Notices

- a. The Town of Cicero must publish notice of public hearings in at least one newspaper of general circulation at least one week prior to the hearing. The notice must include brief description about the subject of the hearings to allow informed comment.
- b. Public notice will also be posted at government offices and Town's website.
- c. Make a reasonable number of free copies of the Consolidated Plan available to citizens and groups that request it.
- d. Provide a comment period of 30 days prior to signing of the Plans by the Town President and

submission to HUD to allow for changes in the document based upon citizen input.

- e. Consider any comments or views of citizens' received, both written or orally at the public hearings, in preparing the final Consolidated Plan.
- f. Attach a summary of all comments or views, and a summary of any comments or views not accepted and the reasons therefore, to the final Consolidated Plan.

3. Substantial Amendments to the Consolidated Plan

Substantial amendments involve a transfer of funds from one line item to another which will increase or decrease a line item by more than 5%. Any lesser change is minor. A line item change of 6% to 10% requires approval of the Board of Trustees and no change in excess of 10% will be made without first conducting a public hearing regarding that change. To substantially amend the Consolidated Plan, the Town of Cicero must do the following:

- a. Publish the proposed substantial amendment in a newspaper of general circulation prior to implementation.
- b. Allow a comment period of 30 days prior to the adoption to receive comments on a substantial amendment prior to implementation.
- c. Consider any comments or views of citizens received in writing or orally at public hearings, if any, in preparing the substantial amendment.
- d. Attach a summary of any comments or views and a summary of any comments or views not accepted and the reasons thereof, to the substantial amendment of the Consolidated Plan.

4. Locations

Hearings will be held at the Cicero Community Center which is centrally located in Cicero's low and moderate income neighborhood, convenient to potential and actual program beneficiaries. The building is equipped to accommodate persons with disabilities. Morning, afternoon and/or evening hearings may be held at this location. If needed, public hearing sites and times may be changed to accommodate those citizens potentially affected. A significant number of non-English speaking citizens are expected to attend. A translator will be provided.

5. Meetings

Citizens will be provided with reasonable and timely access to all meetings as follows:

- a. Public notice will be published in a newspaper of general circulation at least one week prior to meeting.
- b. Public notice will be posted in government offices and the Town's website.
- c. Meetings will be held at the Cicero Community Center which is centrally located in Cicero's low and moderate income neighborhood, convenient to potential and actual program beneficiaries. The building is equipped to accommodate persons with disabilities.
- d. When a significant number of Spanish speaking citizens are expected to attend, a translator will be provided.

6. Availability

The Consolidated Plan, substantial amendments, and the performance report will be available; upon request to the public for viewing at the Town of Cicero Department of Housing, the Town of Cicero's President's Office, The Town of Cicero Community Center and the Cicero Public Library. These materials will be available upon request in a form that is accessible for persons with disabilities. Records and information relating to the Town of Cicero's Consolidated Plan and the Town's use of assistance under related programs will be retained for the preceding five years. Citizens, public agencies and other interested parties will be provided viewing access to these records upon written request.

7. Technical Assistance

Technical assistance will be provided to persons of low and moderate income that request such assistance to develop proposals for funding under any program covered by the Consolidated Plan. The assistance may include the provision of copies of Federal Regulations pertaining to the programs covered by the Consolidated Plan. It may also include consultation to determine if a proposed project is eligible for funding by any of the programs covered by the Consolidated Plan.

8. Complaints

Written citizen complaints related to the Consolidated Plan, Amendments and Performance Report will be answered in writing from the Town of Cicero within 15 days of the receipt of the complaint.

9. Use and Responsibility

The Town of Cicero will follow this Citizen Participation Plan. The requirements for citizen participation do not restrict the responsibility or authority of the Town of Cicero for the development and execution of its Consolidated Plan.

VIII. HOUSING MARKET ANALYSIS

The purpose of providing an analysis of Cicero's housing market is to provide Cook County with information pertinent to the Town of Cicero when they develop the County's 5-Year Consolidated Plan. According to the 2010 U.S. Census, the current population of the Town of Cicero is 83,891, a decrease of 2% based on 2000 figures of 85,616 and a 24% increase based on 1990 figures of 67,436. The geographic area of Cicero is approximately 6.2 square miles for a population density of 13,530 per square miles. The rapid increase in the population can be attributed to the growth of the minority population, which today makes up over 91% of the total population. Of this, 86% of the minority population is Latino. It is important to note that about half of the geographic area in Cicero is at this time being used for industrial and commercial purposes meaning that the residential area is about 3.1 square miles, and thus yielding a population density of over 26,360 per residential square mile

The 2010 U.S. Census reported Cicero to have 24,645 housing units and 99% of these were built prior to 1990. Most of these units are single-family dwellings and multiple unit buildings of up to four stories tall. The median age of the population in Cicero increased from 26.4 years of age to 27.6 years of age which is significantly younger compared with Suburban Cook County's (SCC) median age of 35.3 years of age. As indicated by the 2010 Census, 16.9% of the population in Cicero is considered to be at or below the Poverty Level, which compares unfavorably to the 15.3% of the population at or below the poverty level for SCC. Furthermore, the Median Family Income (MFI) of the Chicago-land area is \$50,995, while the Median Family Income in Cicero is \$45,438. The per capita income in Cicero is \$14,461, which is 52% of the per capita income of \$27,839 for SCC. According to the U.S. Department of Labor (DOL) figures, as of March 31, 2020 the unemployment rate for Cicero was calculated at 6.7%, which was higher than the national unemployment rate of 4.4%. Since the COVID-19 Pandemic, these numbers have increased. Unfortunately the current unemployment rate for Cicero is not available. However the national average as of April 30, 2020 is at 14.7%.

In regard to the current socioeconomic situation in Cicero, 95% of the minority population is made up of Latinos who, as can be seen by income figures, are mostly low and moderate-income individuals. Based on these current needs, the Town's focus this fiscal year will continue to address housing stock maintenance, infrastructure rehabilitation, revitalization of manufacturing districts as well as renewal of business districts, and the problems associated with overcrowding. In addition, the Town continues to reach out to low and very low-income residents, particularly to the growing minority segment of this population.

Aside from its residents, the Town of Cicero's greatest asset is its housing stock. Efforts continue to bring all of Cicero's housing up to minimum code requirements to provide decent, safe and sanitary living conditions for all residents. As a result, the Town of Cicero's Department of Housing offers housing programs to meet these needs. As was previously mentioned, the majority of Cicero's housing stock was built prior to 1980 and is assumed to contain lead-based paint hazards to some extent. Because of this, the Town implemented Lead-Based Paint Hazard Reduction efforts in all its programs. This includes the elimination of lead-based paint hazards during rehabilitation and homeowner education on identification of lead hazards and how to protect their families through proper maintenance, housekeeping and nutrition.

The following charts provide information regarding Cook County owner/renter housing information as well as the Town of Cicero's owner/renter housing information. These charts were compiled from data from the Comprehensive Housing Affordability Strategy (CHAS) from HUD's website. These are the most up-to-date figures from the years 2012-2016.

A. Cook County Owner/Renter Housing Information

Cook County; Illinois			
Year Selected: 2012-2016			
Income Distribution Overview	Owner	Renter	Total
Household Income <= 30% HAMFI	103,685	263,215	366,900
Household Income >30% to <=50% HAMFI	118,025	147,875	265,900
Household Income >50% to <=80% HAMFI	174,115	153,425	327,540
Household Income >80% to <=100% HAMFI	114,210	73,005	187,215
Household Income >100% HAMFI	595,135	208,925	804,060
Total	1,105,170	846,440	1,951,605
Housing Problems Overview 1	Owner	Renter	Total
Household has at least 1 of 4 Housing Problems	362,505	419,265	781,770
Household has none of 4 Housing Problems	732,600	397,305	1,129,905
Cost burden not available - no other problems	10,065	29,870	39,935
Total	1,105,170	846,440	1,951,605
Severe Housing Problems Overview 2	Owner	Renter	Total
Household has at least 1 of 4 Severe Housing Problems	178,395	254,245	432,640
Household has none of 4 Severe Housing Problems	916,710	562,320	1,479,030
Cost burden not available - no other problems	10,065	29,870	39,935
Total	1,105,170	846,440	1,951,605
Housing Cost Burden Overview 3	Owner	Renter	Total
Cost Burden <=30%	750,275	424,935	1,175,210
Cost Burden >30% to <=50%	189,360	177,985	367,345
Cost Burden >50%	155,210	211,845	367,055
Cost Burden not available	10,315	31,670	41,985
Total	1,105,170	846,440	1,951,605

2. Cicero Owner/Renter Housing Information

Cicero town; Illinois Year Selected: 2012-2016			
Income Distribution Overview	Owner	Renter	Total
Household Income <= 30% HAMFI	1320	3705	5025
Household Income >30% to <=50% HAMFI	1700	3040	4740
Household Income >50% to <=80% HAMFI	2715	2840	5555
Household Income >80% to <=100% HAMFI	1620	825	2445
Household Income >100% HAMFI	3155	1065	4220
Total	10505	11470	21975
Housing Problems Overview 1	Owner	Renter	Total
Household has at least 1 of 4 Housing Problems	4855	6360	11215
Household has none of 4 Housing Problems	5540	4845	10385
Cost burden not available - no other problems	110	265	375
Total	10505	11470	21975
Severe Housing Problems Overview 2	Owner	Renter	Total
Household has at least 1 of 4 Severe Housing Problems	2815	3925	6740
Household has none of 4 Severe Housing Problems	7580	7280	14860
Cost burden not available - no other problems	110	265	375
Total	10505	11470	21975
Housing Cost Burden Overview 3	Owner	Renter	Total
Cost Burden <=30%	6050	5810	11860
Cost Burden >30% to <=50%	2260	2890	5150
Cost Burden >50%	2075	2510	4585
Cost Burden not available	110	265	375
Total	10505	11470	21975

The following table was provided by the Cicero Housing Authority. It takes into account all families getting assistance from the Housing Voucher Program or are on the waiting list as of June 2020

SIZE	0-30%	31-50%	51-80%
Elderly	13	8	1
Large	202	44	3
Small	103	38	27
Source: Cicero Housing Authority - June 2020			

Comment: The Cicero Housing Authority has only 232 housing voucher available. Based on the above table there is a need at this time for an additional 150-200 vouchers for those applicants on the waiting list. This is especially true for the elderly and large families.

IX. Housing and Homeless Needs Assessment

A. NEEDS ASSESSMENTS: KEY FINDINGS

Homelessness

One major responsibility of any locality is to ensure the health, welfare and safety of its residents. Planning is essential to coordinate the use of all available resources to aid in the eradication of homelessness in Suburban Cook County. A Homeless person is a person who lacks a fixed, regular, and adequate nighttime residence. To be considered or qualify as a Homeless person, an individual or family must be 1) Literally homeless; 2) At imminent risk of homelessness; 3) Homeless under other federal statutes; and 4) Fleeing/attempting to flee domestic violence. There are limited emergency shelters, transitional housing facilities, safe havens and permanent supportive housing units in suburban Cook County to help aid homeless persons.

The primary purpose for an Emergency Shelter is to provide temporary shelter for a homeless person or family/household. Transitional Housing programs provide people experiencing homelessness a place to stay combined with supportive services for up to 24 months. Permanent Supportive Housing (PSH) provides housing (project and tenant based) and supportive services on a long term basis to formerly homeless people. HUD McKinney Vento funded programs require that the clients have a disability for program eligibility, and therefore, the majority of homeless persons in PSH have disabilities.

The most recent Point in time or PIT Survey for the Homeless population taken in Suburban Cook County was conducted on February 6, 2019. A total of 897 homeless persons were counted on that date. This is 116 more than the previous year's total of 781. From the 897 total homeless persons, almost all were housed in emergency shelters, transitional shelters, or safe havens. There were a total of 105 homeless persons who were unsheltered. Any homeless persons with disabilities are housed in PSH.

According to the PIT Survey, a total of 43 homeless persons were Veterans. All of those 43 Veterans were male. All veterans were housed without children. There were 61 homeless persons reported to have a serious mental illness, and 32 were reported to have suffered or suffer from substance use disorder. There were 4 adult homeless persons reported to have HIV/AIDS, and 109 adult homeless persons were reported to be survivors of domestic violence.

The Continuum's Survey Research Process

The Homeless Count data is comprised of the Point-in-Time (PIT) homeless count, including Shelter surveys, conducted by the Cook County Continuum of Care (CoC), Homeless Management Information System (HMIS) data. Point-in-Time (PIT) counts of both sheltered and unsheltered homeless populations are based on the number of homeless persons on a single night during the last week in January and are conducted biennially. This process is mandated by HUD and ultimately used as a data source (nationally) in the Annual Homeless Assessment Report to Congress. The PIT count in Suburban Cook County took place on February 6, 2019.

Sheltered Homeless Count

92% of the data for the homeless count is taken from the point in time homeless count or PIT Count, and 8% is taken from shelter surveys. The PIT Homeless Count, which includes both sheltered and unsheltered homeless populations, is taken on one (1) single night during the last week of January and is conducted biennially. The process is mandated by HUD and is used as a data source in the Annual Homeless Assessment Report to Congress. The PIT count for Suburban Cook County was taken on February 6, 2019.

B. NATURE AND EXTENT OF HOMELESSNESS IN SUBURBAN COOK COUNTY

Homeless Demographic Data and Subpopulations

The Cook County's Continuum of Care homeless Count taken on February 6, 2019, produced some of the most accurate data to date. This is primarily due thanks to participation of community partners and a more focused methodology of the Count Coordinators. As previously stated, 92% of the data for the Homeless Count is taken from the point in time homeless count (PIT), and 8% is taken from Shelter Surveys. The PIT Count includes the data from both sheltered and unsheltered persons. A total of 897 Homeless persons were counted, and from the 897 homeless persons, almost all were sheltered. There was a total of 105 homeless persons unsheltered. A total of 43 homeless persons were veterans. There were 61 adult homeless persons reported to have a Serious Mental Illness and 32 adult homeless persons have suffered or suffer from Substance Use Disorder, which is also known as Drug Use Disorder. This means that the homeless person is suffering from a medical condition in which the use of 1 or more substances leads to a clinically significant impairment or distress. Also, a total of 4 adult homeless persons were reported to have HIV/AIDS, and 109 adult homeless persons were Survivors of Domestic Violence.

Out of the 897 homeless persons counted, there were 324 that were considered households or families with children. The number of children under the age of 18 was reported at 206. A total of 86 persons were between the ages of 18 and 24 years, and 605 homeless persons were over the age of 24 years. There is a total of 57 unaccompanied youth. According to the PIT Count, a total of 386 homeless persons were female and 510 were male.

It is estimated that the total number counted is less than actual number of homeless persons out there in the streets. This could be due to the unique characteristics of Suburban Cook County. Suburban Cook County is made up of vast urban, residential and rural areas. Some undeveloped areas such as forest preserve become "Camp grounds" of sorts for homeless persons and could create a very dangerous atmosphere for count volunteers without the escort of law enforcement.

The McKinney-Vento homeless Assistance Program refers to a set of federal programs that were created by the McKinney-Vento Homeless Assistance Act. Those programs administered by HUD are The Emergency Solutions Grant or ESG and the Continuum of Care or CoC. The McKinney-Vento programs provide outreach, shelter, transitional housing, supportive services, short- and medium-term rent subsidies, and permanent housing for people experiencing homelessness and in some cases for people at risk of homelessness. Funding is distributed by formula to jurisdictions for the Emergency Solutions Grants (ESG) program, and competitively for the Continuum of Care (CoC) process. HUD requires that the clients have a disability for McKinney-Vento funded programs in order to be eligible, so the majority of homeless persons in Permanent Supportive Housing have disabilities.

C. CHRONIC HOMELESSNESS IN SUBURBAN COOK COUNTY

There is not a simple or easy solution to solving the community-wide problem of Chronic homelessness. There are many contributing factors to chronic homelessness. Persons that are chronically homelessness more than likely suffer from one or more of the following conditions: mental illness, physical and/or developmental disability, alcohol and or substance abuse.

According to HUD a chronically homeless person is an unaccompanied disabled individual who has been continuously homeless for over one year. Although there has been an increase in resources targeted to the homeless population in suburban Cook County, chronic homelessness still exists. While significant strides, for example, have been made in developing housing and services designed to assist homeless women and families with children, these models have not significantly impacted chronically homeless persons in Cook County. It has become apparent that a new approach to alleviating chronic homelessness is necessary.

Chronically Homeless Population Needs Analysis

A chronically homeless person has been identified by the U.S. Department of Housing and Urban Development (HUD) as a person sleeping in a place not meant for human habitation and/or living in an emergency or transitional shelter, that is:

- An unaccompanied homeless individual with a disabling condition;
- Who has either been continuously homeless for a year or more; or
- Has had at least four (4) episodes of homelessness in the past three (3) years. A disabling condition is defined as a diagnosable substance use disorder, serious mental illness, developmental disability, or chronic physical illness or disability, including the co-occurrence of two or more of these conditions. A disabling condition limits an individual's ability to work or perform one or more activities of daily living. Or a family where the head of household meets the criteria above.

As indicated above, the results of the Cook County Point Time survey conducted February 6, 2019 indicated that 792 persons were considered homeless, but sheltered that evening. An additional 105 persons were counted on the street as being homeless and unsheltered, for a total of 897 homeless persons in suburban Cook County on that date.

Of these 897 persons, 121 sheltered and 21 unsheltered persons were identified as chronically homeless per the definition of the U.S. Department of Housing and Urban Development (HUD). These 142 chronically homeless persons represent a small percentage of the Continuum's total homeless population. Over half of the identified chronically homeless population in suburban Cook County were seeking shelter and services through the Emergency Shelter system, while the rest were housed in Safe Havens. While only 142 persons of the unsheltered homeless population were identified by survey as being chronically homeless, it is believed by the Continuum that many more unsheltered persons went uncounted, and that a much larger proportion of that population most likely can be described as chronically homeless.

The chronically homeless population in suburban Cook County exhibits certain physical, developmental, and psychological disability that exacerbates their disconnection from existing shelter and mainstream social support systems. Many of the existing shelters and programs are not designed or equipped to adequately address the issues involving the severity of disabilities (often multiple) of this population. This system disconnect intensifies this population's condition of poverty and isolation, leading to serial or chronic homelessness.

The Current Approach to Addressing Chronic Homelessness

The homeless shelter and service delivery system in suburban Cook County has evolved in an attempt to address the needs of its homeless population. There is currently an inventory of approximately 1,960 shelter beds available: 185 beds for Emergency Shelter; 253 beds for Transitional Housing; and 1,522 beds for Permanent Supportive Housing. These shelter beds and services are offered in a variety of programs throughout the county, reflecting a wide range of shelter and service models.

The overwhelming majority of Emergency Shelter beds are seasonal only, generally available from October through April each year, and closed during the warmer months. These beds are offered at faith community sites, generally on a rotating basis from night to night. The majority of original Emergency Shelter beds on the night of the point prevalence survey were denoted as being occupied by individuals, while families with children occupied very few beds. These shelters do provide a variety of supportive services, but many of their clients, especially those who are chronically homeless, require intensity and duration of services that is generally beyond what is currently available in order to succeed in a permanent housing setting.

Transitional Housing programs offer housing and supportive services for homeless persons from 6 to 24 months. Most of the established Transitional Housing programs are targeted to families with children, many specifically for

women and their children. While many Transitional Housing clients successfully attain permanent housing, after 24 months their program assistance ends, and the clients generally must seek their own means and methods for sustaining their housing situation. For individuals with the disabling conditions associated with chronic homelessness, Transitional Housing often is not the most effective option.

The Town of Cicero continues to actively participate in the Continuum of Care process by working with The Alliance to End Homelessness in Suburban Cook County in order to end chronic homelessness. The Alliance to End Homelessness in Suburban Cook County, the lead agency for the Cook County Continuum of Care (IL-511), has set the goal of creating 20 additional beds each year of permanent supportive housing for chronically homeless individuals in suburban Cook County, which includes the Town of Cicero. In west suburban Cook County, the West Cook Housing Initiative Partnership (WCHIP) project, which is a collaboration of several agencies including West Suburban PADS and Pillars Community Services, has expanded from offering thirty units of permanent supportive housing (some of which serve chronically homeless individuals) to offering an additional nine beds for chronically homeless individuals.

Five-Year Initiatives to End Chronic Homelessness

The Alliance to End Homelessness in Suburban Cook County is the Continuum of Care organization working to prevent and end homelessness in the community. The Alliance has over 40 member organizations that provide the crisis and permanent housing options to prevent and end homelessness. Over the course of a year (10/1/2018-9/30/2019), 3,170 households are served by the homeless services system in suburban Cook County. On any given night, 897 people are homeless, 105 of whom are sleeping outside.

Despite a moratorium on evictions, there has also been an increase in calls for eviction prevention assistance. Even before COVID-19, there was not adequate staffing to help households apply for and process eviction prevention assistance. Last year, there were 38,464 calls for eviction prevention assistance, but case managers only had capacity to take approximately 12,500 referrals. As of April 2020, calls increased by approximately 10% and calls from the Latinx community have increased by over 300%. More staff capacity and eviction prevention resources are needed to prepare for the increased demand once the eviction moratorium ends.

Street outreach is also a major need. Suburban Cook County covers 573 square miles, yet there are only a couple of full-time staff dedicated to street outreach. On a given night in the winter, 110 people were unsheltered. Street outreach staff is needed across the suburbs to help house people who do not utilize shelter and respond to crisis calls from hospitals, police, and community members.

The Alliance and its members are working on several fronts to more effectively prevent and end homelessness. Prior to COVID-19, the Alliance created My Entry Point, a coordinated entry system making it easier for people who are homeless or at-risk of homelessness to access prevention, shelter, and housing resources in the community. If someone needs help, community partners operate a call center and access points across the community that can assess and connect people to the resources needed.

The Alliance is also working on an effort to prevent and end youth homelessness in suburban Cook County for unaccompanied youth under the age of 25. In the winter of 2018, the Alliance participated in a 100-day challenge to jump start efforts to prevent and end youth homelessness. The community housed 79 households in 100 days and improved coordination with several systems that intersect with youth homelessness including the education, child welfare, and justice system. As a result of that success, the community was awarded a \$6.1 million Youth Homelessness Demonstration Program grant in the fall of 2019 to create a plan to prevent and end youth homelessness and launch new programs to help achieve that goal. Over 150 community members including youth who have experienced homelessness, system leaders from the justice, child welfare, and education system, and youth providers participated in an intensive six-month planning process to design a system to prevent and end youth homelessness. In the fall of 2020, new housing and outreach projects will begin to help make that vision a reality.

The Alliance continues to lead the Built for Zero initiative to end veteran and chronic homelessness. Due to the work of the VA and community partners, the region is close to ending veteran homelessness. However, chronic homelessness is increasing, primarily due to the lack of permanent housing resources available to this population. The Alliance is working to leverage other resources in the community including public housing authority resources to help better meet the need, but more resources are needed to achieve this goal.

Homelessness is on the rise in suburban Cook County. Despite progress made, more resources are needed to prevent homelessness, to continue to operate emergency shelter, create new permanent shelter options, conduct street outreach, and ultimately provide permanent housing to people in need.

Permanent Affordable Housing

COVID-19 has had a major impact on the homeless services system. The impact has been greatest felt in the emergency shelter system. Last year, non-profits across the suburbs operated over 420 seasonal, volunteer-staffed, congregate emergency shelter beds. Shelter locations rotate from one house of worship to another and consist of pads on the floor. The model made it difficult to follow CDC guidelines to ensure safety of the guests and the volunteers, many of whom are elderly. Given that all people who are homeless are at high risk of infection, the non-profits who managed the shelters moved nearly everyone into hotels and motels. As of April 2020, over 630 people are being served in a combination of hotels and congregate shelter compared to 420 last year at this time. In the short-term, resources are needed to continue to operate hotels and congregate shelter in a way that reduces the risk of spreading the virus. Long-term, permanent shelter options that operate on a 24/7 year-round basis are needed to more effectively respond to homelessness.

COVID-19 has also revealed an increased need for permanent housing options for people who are homeless. Suburban Cook County providers house approximately 120 households a year in rapid re-housing. Prior to COVID-19, the Alliance projected that 460 more rapid re-housing units and 248 units of permanent supportive housing were needed. However, given the increase in demand for shelter, these resources are inadequate. Permanent housing is a cost-effective solution to homelessness, and more rapid re-housing and other permanent housing options are needed to meet the need.

Homelessness Prevention

The coordination of a countywide and Continuum-wide strategy designed to prevent homelessness from first occurring among those persons in Cook County who are at imminent risk of homelessness is an essential. The Continuum as a whole must work cohesively to coordinate existing resources to expand services to prevent homelessness. These efforts will be focused on utilizing available services such as one time or short term rent, mortgage, or utility assistance, legal assistance, counseling, and housing placement services, in a more comprehensive and coordinated fashion to better address the needs of at risk households. Other available federal and state resources will also be utilized and coordinated more effectively.

D. COOK COUNTY HOMELESS FACILITIES AND SERVICES INVENTORY

The following table represents a summary of the Emergency Shelter system site name, location, bed capacities, and persons housed on the date of the Cook County Continuum of Care PIT Survey.

EMERGENCY SHELTER PROGRAMS						
ES Program Provider Name	CoC Region (C BSA)	Beds for Households W/C children	Units for Households W/C children	Beds for Households W/O Children	Total Year-Round Beds	Point-in-Time Homeless Count
Aunt Martha's Youth Services	South	12	5	3	15	15
B.E.D.S. Plus Care, Inc.	West	0	0	0	0	67
B.E.D.S. Plus Care, Inc.	West			1	1	1
Bethel Family Resource Center	South	0	0	0	0	40
Connections for the Homeless	North			18	18	17
Crisis Center for South Suburbia	South	26	1	10	36	36
Family Promise North Shore	North	14	4		14	9
Housing Forward/PADS	West	0	0	0	0	64
Interfaith Action of Evanston	North					37
Journeys/The Road Home	North					93
Pillars Community Health	West	15	4	3	18	15
South Suburban PADS	South	0	0	0	0	79
The Harbour Inc.	North	0	0	5	10	1
Way Back Inn	West			6	6	0
Wings Program Inc.	North	40	10	5	45	38
YMCA Evanston/North Shore	North	24	8	8	32	30

The following table represents a summary of the Transitional Housing programs site name, location, bed capacities, and persons housed on the date of the Cook county Continuum of Care Point PIT Survey.

TRANSITIONAL HOUSING SHELTER PROGRAMS						
TH Program Provider Name	CoC Region (CBSA)	Beds for Households W/C children	Units for Households W/C children	Beds for Households W/O C children	Total Year-Round Beds	Point-in-Time Homeless Count
Aunt Martha's Youth Services	South	0	0	4	4	4
Aunt Martha's Youth Services	South			8	8	8
Aunt Martha's Youth Services	South			8	8	7
B.E.D.S. Plus Care, Inc.	West	14	4		14	14
Catholic Charities	North	15	5	2	17	17
CEDA Bloom Rich	West			12	12	10
Connections for the Homeless	North			2	2	2
Connections for the Homeless	North			2	2	2
Connections for the Homeless	North			4	4	3
Crisis Center for South Suburbia	South	16	6	9	25	25
Heartland Alliance Health	West	2	1	8	10	8
Northwest Compass, Inc.	North	15	5	4	19	19
South Suburban Family Shelter	South	26	10		26	26
The Harbour Inc.	North	19	8		19	19
The Harbour Inc.	North			8	9	7
The Harbour Inc.	North			6	6	1
WINGS Program Inc.	North	3	1		3	3
WINGS Program Inc.	North	6	2	0	6	6
WINGS Program Inc.	North	58	21	1	59	58

The following table represents a summary of the Permanent Supportive Housing programs site locations, bed capacities, and persons housed on the date of the Cook county Continuum of Care Point Prevalence Survey.

PERMANENT SUPPORTIVE HOUSING PROGRAMS						
PSH Program Provider Name	CoC Region (CBSA)	Beds for Households W/C children	Units for Households W/C children	Beds for Households W/O C children	Total Year-Round Beds	Point-in-Time Homeless Count
Aunt Martha's Youth Services	South	0	0	12	12	12
B.E.D.S Plus Care, Inc.	West			20	20	20
Catholic Charities	North			13	13	13
Catholic Charities	North			6	6	6
Catholic Charities	North	29	9	3	32	32
Connections for the Homeless	North	66	19	2	68	64
Connections for the Homeless	North			8	8	8
Connections for the Homeless	North			8	8	8
Connections for the Homeless	North			18	18	18
Heartland Alliance Health	West	11	3	15	26	26
Housing Authority of Cook County	South	25	8	33	58	58
Housing Authority of Cook County	ALL	177	49	570	747	676
Housing Forward	West	20	6	70	90	88
Housing Forward	West	21	6	37	58	54
Housing Forward	West	8	2	31	39	39
Housing Forward	West	11	3	32	43	39
Housing Forward	West	8	3	33	41	39
Housing Opportunity Dev. Corp.	North			7	7	7
IBHP Housing Options	North			10	10	7
IBHP Housing Options	North			26	26	20
Interdependant Living Solutions Center	South			10	10	9
Northwest Compass, Inc.	North	3	1	9	12	12
South Suburban PADS	South			16	16	13
South Suburban PADS	South	14	4	4	18	11
South Suburban PADS	South	2	1	26	28	
Thresholds Inc.	North			20	20	19
Thresholds Inc.	North	8	2		8	8
Thresholds Inc.	North			8	8	7
Thresholds Inc.	North			6	6	4
Together We Cope	South	20	5		22	22
WINGS Program Inc.	North	17	7	2	19	17
YWCA Evanston/North Shore	North	17	7	8	25	24

The following table represents a summary of the Housing Prevention program site regional locations and annual Emergency Solutions Grants (ESG) Program service projections. Also indicated are Continuum of Care organizations that receive additional Homeless Prevention funding from the Illinois Department of Human Services (IDHS), and provided prevention assistance through the Continuum’s Homeless Prevention Regional Networks. The federal Emergency Food and Shelter Program (EFSP) allocates additional Homeless Prevention dollars to the region.

Homeless Prevention Programs			
Homeless Prevention Service Provider Name	Continuum of Care Region (CBSA)	Annual ESG Service Projections by Households Served	Receive IDHS Funding/ Participates Continuum HP Network
Bethel Community Facility	South	44	Yes
Bethel Human Resources	South		Yes
Catholic Charities	County-wide	25	Yes
Catholic Charities Northwest Suburban	North		Yes
Catholic Charities South	South		Yes
Catholic Charities Southwest	South		Yes
CEDA Bloom/Rich	South		Yes
CEDA Harvey	South		Yes
Center for Community Action	South		Yes
CEDA Neighbors at Work	North		Yes
CEDA Northwest	North		Yes
CEDA Downtown	County-wide	64	Yes
CEDA Near West	West		Yes
CEDA Summit	West		Yes
Connections for the Homeless	North	20	Yes
Crisis Center for South Suburbia	South	14	No
Ford Heights Community Service Organization	South	8	No
Hope Community Services	South		Yes
Jewish Federation So Suburban	West		Yes
PLCCA	West	20	Yes
Respond Now	South	0	Yes
Sarah’s Inn	West	8	Yes
South Suburban Family Shelter	South	30	Yes
South Suburban PADS	South	12	Yes
The Center of Concern	North		Yes
Together We Cope	North	26	Yes
Vital Bridges	West		Yes
West Suburban PADS	West		Yes
WINGS Program	South		Yes

The highest priority homeless subpopulation to be targeted for assistance by this plan and the Continuum of Care Strategy Exhibit 1 are persons who are Chronically Homeless per the HUD definition. By the very nature of Chronic Homelessness, such persons are afflicted with disabling conditions, primarily Serious Mental Illness and Chronic Substance Abuse, and/or physical and developmental disabilities. The Continuum also recognized that many Seriously Mentally Ill or Chronic Substance Abusers are under reported on survey instruments, or their conditions are often misdiagnosed or not clearly recognized by shelter and service provider staff. In addition, research indicates that many of the unsheltered homeless are unsheltered because the conditions of their disabilities may exclude them from the environments developed in the existing shelter system. Therefore, the Continuum prioritized the Chronically Homeless, Seriously Mentally Ill, and Chronic Substance Abusers as the three highest priorities, even though the strict percentages may be less than other identified subpopulations.

The McKinney-Vento homeless Assistance Program refers to a set of federal programs that were created by the McKinney-Vento Homeless Assistance Act. Those programs administered by HUD are The Emergency Solutions Grant or ESG and the Continuum of Care or CoC. The McKinney-Vento programs provide outreach, shelter, transitional housing, supportive services, short- and medium-term rent subsidies, and permanent housing for people experiencing homelessness and in some cases for people at risk of homelessness. Funding is distributed by formula to jurisdictions for the Emergency Solutions Grants (ESG) program, and competitively for the Continuum of Care (CoC) process. HUD requires that the clients have a disability for McKinney-Vento funded programs in order to be eligible, so the majority of homeless persons in Permanent Supportive Housing have disabilities.

The following chart shows the organizations and their projects that may or may not receive McKinney-Vento Homeless Assistance and the PIT Count of beds that are available year-round in each:

Organization	Project Name	McKinney-Vento	Beds Year Round
Aunt Martha's Youth Services	On your own Emergency Shelter	No	15
Aunt Martha's Youth Services	Homeless Youth Program	No	4
Aunt Martha's Youth Services	Independent Place	Yes	8
Aunt Martha's Youth Services	T.I.P.S.	No	8
Aunt Martha's Youth Services	Responding With Care	Yes	12
B.E.D.S. Plus Care, Inc.	Emergency Overnight	Yes	0
B.E.D.S. Plus Care, Inc.	Motel Voucher Project	No	1
B.E.D.S. Plus Care, Inc.	LATH	No	14
B.E.D.S Plus Care, Inc.	Ogden Avenue Supportive Housing	No	20
Bethel Family Resource Center	G.R.I.P.P: Grooming Races in Poverty Places	Yes	0
Catholic Charities	New Hope Apartments-First Stage	No	17

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Catholic Charities	N/NW ACMH Partner Chronic	Yes	13
Catholic Charities	N/NW CC ACMH Partner Reallocate	Yes	6
Catholic Charities	NHA-Family PSH	Yes	32
CEDA Bloom Rich	South Suburban Housing Initiative	Yes	12
Connections for the Homeless	Hilda's Place Emergency Shelter	No	18
Connections for the Homeless	Family Supportive Housing	Yes	68
Connections for the Homeless	PSH Individual Expansion 3 (EP Reallocation)	Yes	8
Connections for the Homeless	PSH Individual Expansion 4 (HP Reallocation)	Yes	8
Connections for the Homeless	PSH Individuals Evanston	Yes	18
Connections for the Homeless	Our House	No	2
Connections for the Homeless	Bridges to Home	No	2
Connections for the Homeless	Our House RHY TLP	No	4
Crisis Center for South Suburbia	Crisis Center for South Suburbia- TH	No	25
Crisis Center for South Suburbia	Crisis Center for South Suburbia Emergency Shelter	Yes	36
Family Promise North Shore	Family Shelter	No	14
Heartland Alliance Health	HAH Shelter Plus Care	Yes	26
Heartland Alliance Health	Transitional Scattered Sites	No	10
Housing Authority of Cook County	Shelter Plus Care- Grand Prairie Services	Yes	58
Housing Authority of Cook County	VASH Vouchers	No	747
Housing Forward	PADS	Yes	0
Housing Forward	Open Door Housing	Yes	90
Housing Forward	Project West Cook Housing Initiative Partnership(WCHIP)	Yes	58
Housing Forward	WCHANCE	Yes	39

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Housing Forward	WIN Supportive Housing	Yes	43
Housing Forward	WIN Supportive Housing II	Yes	41
Housing Opportunity Dev. Corp.	Claridge Apartments	No	7
IBHP Housing Options	Claire/Ganey Houses	Yes	10
IBHP Housing Options	Pathways	Yes	26
Interfaith Action of Evanston	Emergency Shelter	No	
Interdependant Living Solutions Center	Genesis Place	Yes	10
Journeys/The Road Home	Emergency Shelter (Seasonal)	Yes	
Northwest Compass, Inc.	Community Family Homes Initiative I	Yes	19
Northwest Compass, Inc.	Community Family Homes Initiative IV	Yes	12
Pillars Community Health	Constance Morris House	Yes	18
South Suburban Family Shelter	The Sanctuary	Yes	26
South Suburban PADS	PADS	Yes	0
South Suburban PADS	CCH Wellness Center	Yes	16
South Suburban PADS	NSP	No	18
South Suburban PADS	Southland Supporting Housing	Yes	28
The Harbour Inc.	Safe Harbour Emergency Shelter	Yes	10
The Harbour Inc.	STEP	No	19
The Harbour Inc.	Youth In Transition	No	9
The Harbour Inc.	Youth In Transition Phase 2	No	6
Thresholds Inc.	Esperanza	Yes	20
Thresholds Inc.	Family Project (fka PHHH)	No	8
Thresholds Inc.	Salubrity House	Yes	8
Thresholds Inc.	Suburban Scattered Site PSH Leasing Project	Yes	6
Together We Cope	Families First PSH	Yes	22
Way Back Inn	HCHV/CERS Homeless Veterans Housing	No	6
Wings Program Inc.	Safe House	Yes	35
WINGS Program Inc.	Can-Dota Apartments-LCMM	No	3

WINGS Program Inc.	McCabe House Shared Living	No	6
WINGS Program Inc.	Transitional Housing	Yes	59
WINGS Program Inc.	Permanent Housing Program	Yes	19
YMCA Evanston/ North Shore	YMCA Domestic Violence Services Emergency Shelter	Yes	32
YMCA Evanston/ North Shore	Permanent Supportive Housing	No	25

E. Emergency Solutions Grant (ESG)

The Town of Cicero will be receiving an Emergency Solutions Grant (ESG) for Program Year 2020 (October 1, 2020 – September 30, 2021) in the amount of \$151,012, from the U.S. Department of Housing and Urban Development (HUD). This grant will be used to address the needs for homeless prevention in the Town of Cicero. Homelessness is an area of focus for the Town of Cicero. The Alliance to End Homelessness in Suburban Cook County (the Alliance) is the nonprofit organization responsible for planning and coordinating homeless services and housing options in suburban Cook County and leads the local Continuum of Care (CoC). The Alliance, as the CoC, coordinates annual funding applications for and distribution of HUD Shelter Plus Care and Supportive Housing Program dollars to address the needs of homeless persons, and those at risk of homelessness throughout suburban Cook County. The Alliance recently completed a strategic plan, providing a comprehensive look at homeless trends in suburban Cook County. The Alliance found that while homelessness is predominantly an issue afflicting single-individuals, a growing share of the homeless population is in families. More than 1/5 of those who are homeless suffer from Serious Mental Illness and about 12% struggle with Substance Use Disorder. If all people in suburban Cook County who are residing in “doubled-up” living situations (e.g., living with relatives or friends typically temporarily) were considered homeless, the number of homeless would be far higher.

The Alliance’s plan emphasizes the role that structural factors such as housing costs and employment opportunities play a role in homelessness trends. Nearly 13% of the known homeless population in suburban Cook County is considered chronically homeless, meaning an individual has been homeless for an extended period of time or has cycled in and out of homelessness repeatedly. Over 11% are veterans, and over 10% are leaving domestic violence situations. A substantial share has a disability, such as substance use (17%) or a mental illness (21%). When the most vulnerable people experiencing homelessness in the county were surveyed, nearly ½ reported having spent time in a jail or prison in the past.

Since the inception of the Alliance, the supply of permanent supportive housing has quadrupled, while chronic homelessness has decreased by almost ⅔. These trends can be attributed to a number of factors, including the success of the national 100,000 Homes Campaign and stimulus funding for homeless prevention and rapid re-housing. As a result, one of the Alliance’s main goals is ending chronic homelessness in suburban Cook.

The Cook County Consortium and the Alliance have an existing strong partnership related to homeless programming, funding, and special initiatives. During the development of this plan, the Town of Cicero consulted with the Alliance to determine the needs of homeless persons or persons at risk of homelessness. This consultation and coordination will continue throughout implementation.

Homeless Strategy

The Town of Cicero will work with the Continuum of Care (CoC) to provide technical assistance in getting people who have experienced homelessness, to be more involved in policy roles. The Town will support the following components for homeless activities.

- Homeless Prevention
 - Rapid Re-Housing
 - Street Outreach
 - Emergency Shelter
 - Administration
- 1) Street Outreach is directed toward finding people experiencing homelessness who might not use shelter or services. It includes building relationships, checking on and monitoring clients' welfare, assessing vulnerability, linking to services, and providing follow-up case management to ensure successful linkage to services. Outreach is a critical first step in connecting chronically homeless people with the services they need and reducing the length of time they spend homeless. This is a challenge as a result of limited resources available to support such services. The Alliance has been making strides in expanding outreach, and through the work of the Alliance staff and street outreach providers, the Town will focus in partnership towards increasing the geographic coverage of street outreach and securing adequate resources for street outreach.
 - 2) Emergency shelters in suburban Cook County are largely operated on a seasonal basis, in rotating congregations and staffed primarily through volunteers. They operate within a funding and practice context that is moving away from using shelters as a housing solution and with growing recognition that, for many people who end up in shelters, their homelessness could have been prevented in the first place. In order to respond to this context and to meet the goals of reducing how many people enter the homeless system, the Alliance will focus on strengthening assessment and referral practices to connect people to housing as quickly as possible and divert emergency shelter stays whenever possible.
 - 3) Homelessness prevention activities are designed to reduce the number of people who become homeless for the first time. Activities include short or medium-term financial assistance and services as well as tenant and legal services. In addition it includes systems prevention efforts with institutions that may discharge people without stable housing lined up. A newly emerging area of prevention work is identifying the situations that make a person most likely to become homeless and intentionally targeting households with those situations. This reinforces the importance of assessment in the process.
 - Transitional housing is itself going through a transition across the nation. Through research and the emergence of newer housing and service models, it is becoming clearer that transitional housing should prioritize individuals and families going through transitional periods in their lives. Their service needs are acute but not indefinite. Examples include survivors of domestic violence, people in recovery or in treatment, and young adults with a history of child welfare involvement. In order to create the right mix of housing types for those within the homeless system and to promote housing stability and success, the Alliance will focus on redefining the role of transitional housing within local housing continuum and developing alternative funding and service models for transitional housing. The Town of Cicero will participate in and support these efforts as appropriate.

- Permanent supportive housing is broadly understood to effectively end homelessness for those with disabilities, especially chronically homeless individuals and families. The expansion of permanent supportive housing has been a core feature of the Alliance's work since its inception. The 150 Homes campaign has reached new people and established processes to get chronically homeless off the streets quickly and housed permanently. In short, persons who are assessed and score low will be provided with services only. Those who score in the middle will be targeted with rapid re-housing, and those who score high will be targeted for permanent supportive housing. The Alliance has been working very closely with the Veterans Administration on this initiative. Moreover, the Alliance believes that ending chronic homelessness is attainable in suburban Cook County with more newly created and newly targeted permanent housing. The Alliance will also focus on ensuring that permanent supportive housing targets populations with intensive service needs, those who experience long-term homelessness, those who are vulnerable, and those who are the hardest to house. The Town of Cicero will participate in and support these efforts as appropriate.
- 4) Rapid re-housing, short to medium term rental assistance with limited services, is the newest player in terms of interventions on the housing continuum targeted at people experiencing homelessness. While it has many features similar to transitional housing, in rapid re-housing the assistance is temporary but the housing is meant to be permanent. The rapid re-housing programs in suburban Cook County are small given the limited amount of funds available. The Alliance sees rapid re-housing as a key tool to shorten the duration of homelessness, and through staff leadership and the work of many committees and providers, the Alliance will focus on increasing rapid re-housing capacity, ensuring that rapid re-housing targets populations with low to moderate service needs, and developing standards and procedures for rapid re-housing.
- 5) Administration – Up to 7.5 % of the ESG funds can be used for administrative activities. These activities include general management, oversight, and coordination on reporting on the program.

Under this Consolidated Plan and 2020 Annual Action Plan, the Town of Cicero will aim to address the homeless prevention, emergency shelter, rapid re-housing and street outreach components through the deployment of ESG resources to agencies that provide said homelessness components.

Additionally, The Town of Cicero will be committed to helping homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living as well as to shorten the period of time that individuals and families experience homelessness. To shorten the period of time that individuals and families experience homelessness, the Town of Cicero will support rapid-re-housing assistance that helps participants quickly obtain and sustain stable housing through the ESG program.

The Town of Cicero has worked with different agencies that address homelessness in the Town. Since there is no actual agency located in the Town that services homeless individuals and families, the Town will be accepting applications from agencies located outside of Cicero's boundaries, but that service Cicero's homeless. During this Consolidated Plan period, the Town will be completing the ESG grants for Program Year 2018 and Program Year 2019. If these two grants are completed during this program year, the Town will focus on executing the Program Year 2020 ESG Grants. This way the town will be caught up with all ESG grants awarded to date.

F. Housing Needs

Extremely Low Income

Not surprisingly, according to HUD provided 2010 census data, very-low-income families in all categories need assistance in both renting and owning housing. The lowest income group has the least amount of disposable income and always spends the greatest percentage of its income on its housing related needs. Cicero has less expensive housing than many of the surrounding communities and is, therefore, very attractive to this group. Even though the housing burden in Cicero may still be high for this group it would be even higher elsewhere and so Cicero naturally attracts the lowest income group because it is the most affordable option. This gives Cicero a disproportionate number of people from this group. There are 5,025 very-low-income households. Out of these, 3,705 are renters and 1,320 are owner households. Of the renters, 2,350 households pay more than 50% towards housing, while 955 owner households have the same burden. 3,245 of the renters have housing costs in excess of 30% of income. For owner households, 1,150 households pay more than 30% towards housing.

The greatest burden falls on households which are in the 0 to 30% of medium family income with 80% of the households in this category paying in excess of 30% of income towards rent.

Other Low Income

According to the most recent Comprehensive Housing Affordability Strategy (CHAS), Cicero there are 3,040 renter households in this bracket and 1,700 owner households. Large related families continue to experience housing problems with 62% of the renter households in this group having housing problems. Cost burden was experienced for this group as well. In this group 160 households pay more than 50% to housing while 755 owner households have the same burden. 1,835 of the renters have housing costs in excess of 30% of income, while 1,210 owner households pay more than 30% towards housing.

Moderate Income

According to the most recent Comprehensive Housing Affordability Strategy (CHAS), Cicero has 2,840 renter households in the moderate income bracket and 2,715 owner households. Cost burden was experienced for this group as well, but not as much as the extremely low and low-income household brackets. In this group, there were no households paying more than 50% towards housing, while 325 owner households paid more than 50% towards housing. 310 of the renters have housing costs in excess of 30% of income, while 1,400 owner households pay more than 30% towards housing.

Needs of Public Housing

The Cicero Housing Authority was established for the purpose of operating and maintaining housing for low-income households. The Federal Government sets the Housing Authority's Program Guidelines. The Housing Authority is funded for 232 units of Section 8 housing. Pursuant to these programs, property owners participating in the programs are allowed to charge fair market rents. Those rents as currently applied, are:

- Efficiency\$ 790
- One-Bedroom\$ 890
- Two-Bedroom\$ 1,030
- Three-Bedroom.....\$ 1,310
- Four-Bedroom\$ 1,560

Participants in the program pay a designated sum pursuant to the terms of the Act and Department of Housing and Urban Development pays the balance. All of the eligible units are filled, and there are currently about 150 households on the waiting list. The Cicero Housing Authority currently serves 202 families, including 25 port-ins.

The Cicero Housing Authority has needs in excess of the vouchers available and estimates that it could use at least an additional 250 vouchers in order to meet the needs of those on the waiting list and others. Within the

Town of Cicero, there is no publicly owned housing. No public housing units expected to be demolished. Units utilized within the Section 8 program meet all requirements of this program with regard to the physical conditions of the units. The Town of Cicero and the Cicero Housing Authority have common goals, policies, and strategies to increase the supply of decent, safe, and affordable housing; to decrease the number of people living in poverty; to improve declining neighborhoods; to target the same income categories for assistance; to Re-concentrate low-income families on Section 8; to affirmatively further fair housing goals and analyze the impediments to fair housing; to promote home ownership; and to meet public participation requirements as set forth by HUD. The mission of the Cicero Housing Authority and the Town of Cicero in this Plan is to promote adequate and affordable housing, economic development, and a suitable living environment that is free from discrimination.

The Cicero Housing Authority objectives are:

- To increase the supply of Section 8 vouchers, by applying for more vouchers from HUD
- To improve the quality of assisted housing
- To improve the quality of management and customer service
- To increase housing choices by encouraging more landlords to participate
- To promote self-sufficiency by providing more information on social service agencies, and
- To ensure equal opportunity and affirmatively further fair housing by undertaking measures to ensure access for all.

Currently, the Cicero Housing Authority has made significant progress in an attempt to better meet the needs of residents participating and seeking assistance through the Housing Choice Voucher Program. The Cicero Housing Authority has begun various initiatives, which are intended to exemplify the mission statement established at the inception of the Housing Choice Voucher Program (HCV):

The Cicero Housing Authority's mission is to provide safe, decent and sanitary housing conditions for very low-income families and to manage resources efficiently. The Cicero Housing Authority will promote personal, economic and social upward mobility to provide families the opportunity to make the transition from subsidized to non-subsidized housing.

The Cicero Housing Authority continues to explore the possibility of acquiring the Housing Choice Voucher Homeownership Program, as well as, the Family Self-Sufficiency Program. Although participating and acquiring both of these programs is preliminary, the Cicero Housing Authority's objective is two-tiered:

1. To identify household participants that may be capable and willing to transition into non-subsidized housing, while creating and executing a plan of full self-sufficiency.
2. To provide residents the opportunity of realizing the "American Dream" of homeownership.

G. Public and Assisted Housing - Section 210 (b)

There is no publicly owned housing in the Town of Cicero. The Cicero Housing Authority objectives are:

- To increase the supply of Section 8 vouchers, by applying for more vouchers from HUD
- To improve the quality of assisted housing
- To improve the quality of management and customer service
- To increase housing choices by encouraging more landlords to participate
- To promote self-sufficiency by providing more information on social service agencies, and
- To ensure equal opportunity and affirmatively further fair housing by undertaking measures to ensure access for all.

H. Lead-Based Paint Needs

The Town of Cicero, as with all older communities, contains a large number of dwelling units containing lead based paint. It is estimated that almost 95% were built prior to 1970; and thus presumed that these dwellings all have lead based paint to some extent.

Action to be taken:

The Town of Cicero will continue to provide CDBG funding necessary to implement a program to identify and abate the sources of lead-based paint. With the implementation of the Lead-Based Paint Hazard Reduction regulation under 24 CFR 35, the Town has included Lead- Based Paint Hazard Reduction activities in all its rehabilitation programs. These activities include paint testing, safe work practices, occupant protection, education and clearance testing before re-occupancy. The Town proposes to complete 10 Lead-Based Paint Reductions per year for a total of 50 Lead projects during this 5-year Consolidated Plan.

Elderly Needs

According to the most recent census data, twenty-nine percent of renter household incomes below 51 percent MFI are elderly households, and 78 percent of those have housing problems. Sixty-seven percent of owner household with incomes below 51 percent MEI are elderly households, and of those 30 percent have housing problems. The majority of owner-occupied homes in the Town do not provide for grade-level entries and require negotiation of stairs to enter, exit and typically to reach bedrooms. Given this factor and the overall age of the housing stock, which translates to homes requiring a large amount of painting and other maintenance, there's a concern about elderly home ownership and rental. Generally, elderly homeowners are believed to be on a fixed income and therefore, do not have the financial means for maintenance and may not have the physical ability for maintenance.

Disabled Needs

Disabled needs have increased in the Town of Cicero. During this Consolidated Plan period, the Town of Cicero will fund agencies that provide services to the disabled population in the Town. Previously the Town has had relationships with agencies like Community Support Services, which provides disability services to Cicero residents. The Town will continue funding agencies like this to address the disabled needs in the Town.

The Town will also fund 4 Accessibility projects per year to address the disability needs of homeowners. These projects consist of having lifts erected on the homeowner's property for the disabled residents to have access to the home. If the need increases, the Town of Cicero will try to fund additional Accessibility projects during this 5-Year Consolidated Plan.

I. Barriers to Affordable Housing - Section 210 (e)

Anything that adds to the cost or increases the regulations upon housing adds to the expense of purchasing or owning housing. To acquire property whether for rent or for direct occupancy, every person must have a minimum down payment and income sufficient to meet lending institutions loan guidelines. Given the paperwork involved in documenting a loan and obtaining title, the process is generally complex enough to require a purchaser to obtain an attorney to aid in the closing of the loan and the purchase, which only adds to the cost.

Generally a purchaser will require title insurance, a survey, a termite inspection, and in The Town of Cicero, a Town Compliance Certificate in order to purchase and/or sell a property. All these costs can be considered to be subsumed within the purchase price. Once a property is purchased or rented, insurance, taxes, and utilities must be paid and the housing must be maintained, all of which present some level of a barrier to affording the housing.

The Town of Cicero requires an inspection of the property of all homes, prior to the sale, to determine code compliance. This process is done at a minimal expense to offset the cost of the inspection. The properties not “up to code” are cited with a list of code violations, which must be corrected in order to obtain a Certificate of Compliance. The Town believes that the minimal cost is outweighed by the benefits of providing safe and sanitary housing that meets minimum codes. The Town has adopted the 2009 International Building Code.

All code requirements add to the cost of producing and maintaining homes, but costs are outweighed by the benefits of safe, sanitary housing. Building codes are necessary to ensure some standard and average livability. An example of one of these codes, which is deemed to be essential, is the requirement that every dwelling unit have two (2) safe, unobstructed exits, and the requirement of having smoke and carbon monoxide detectors. Likewise, property taxes add to housing costs. In the Town of Cicero, all property is assessed by the Cook County Assessor’s Office and the assessed value of the property is multiplied by the sum of the tax rates for all taxing bodies having authority within the corporate limits of The Town of Cicero, to arrive at the annual tax bill. As property values increase, taxes may increase even if the rates do not change. The Town of Cicero has adopted a program of minimizing its tax rate increase at no more than five (5%) percent over the previous year’s rate. Commercial and industrial property is taxed at a higher rate than residential and commerce and industry; in effect subsidizing home ownership.

The Town of Cicero also maintains a Zoning Ordinance dividing The Town into eight districts, five of which permit residential uses. Within the residential districts are provisions between single family and multiple family uses. One of the purposes of a Zoning Ordinance is to protect residential uses from commercial and industrial encroachment and to preserve the sanctity of housing districts. The Town’s building permit process is simplified and user friendly, and permits are issued at a minimal cost designed to offset the cost of the regulatory process. The Zoning Ordinance is strictly enforced and attempts to intensify the use of residential property are rarely permitted. However, the application process used is simple and the required hearings are promptly scheduled. The Town has struggled to maintain itself as a desirable place to live and believes that all of its codes are necessary in order to further that desire.

The Town of Cicero Department of Housing conducted an analysis of impediments to Fair Housing Choice.

At the conclusion of this process, the Town of Cicero Department of Housing did identify potential impediments to Fair Housing Choice. The complete Analysis of Impediments to Fair Housing is on file, and available for review at the Town of Cicero Department of Housing. The impediments to Fair Housing Choice and the suggested recommendations are:

Impediments to Fair Housing identified through this Analysis are:

- Lack of employee training regarding Fair Housing Laws, and discriminatory practices.
- Lack of Knowledge regarding Fair Housing Laws and Protective Classes.
- Lack of local government/community service agency participation in community outreach regarding/education regarding to Fair Housing.
- Language barriers and information asymmetry an impediment to fair housing.

The Town of Cicero Department of Housing recommends:

- The Town of Cicero Employees should complete Fair Housing Training, to ensure all employees are aware of Fair Housing and Discrimination Laws.
- The town should sponsor workshops and events on Fair Housing, tailored to renters, purchasers, landlords, local government, and social service workers.
- The Town of Cicero should conduct informative seminars with private business, non-profit agencies, and public to affirmatively further Fair Housing.
- The Town of Cicero should publish information regarding protective classes, and fair housing laws in their monthly Town News Letter.

- The Town of Cicero needs to ensure that bilingual materials, services, and outreach are available to communities across the state. The Town of Cicero agrees with both their identification of the impediments, and their recommendation.
- The Town of Cicero should have a Certified Fair Housing Investigator; this certification can be received from the National Fair Housing Training Academy.

Impediments to Decent Affordable Housing identified through this analysis are:

- The demand for housing is high in Cicero, but the amount of decent, affordable housing units is not keeping pace with demand.
- The age of Cicero's current housing stock places a greater burden on upkeep and maintenance, thus raising the price of decent housing, and also adding to financial burden from issuance of tickets/violations.
- The Foreclosure crisis may have forced families to “double-up” in homes/apartments.
- Illegal Apartments located in the Town, are impediments to safe, affordable housing.
- Cost-Burden in homeownership is rising in the Town of Cicero.
- Local infrastructure (Streets/Alleys/Sewer) is deteriorating, and with high cost-burden, need to be invested in.
- Town policy of requiring licensed/bonded contractors for most work that can be done by a handy homeowner adds to the cost of maintaining a home in Cicero.
- Town building permit requirements are “too strict”.

The Town of Cicero Department of Housing recommends:

- The Town needs to perform outreach to educate the public on the safety issues related to illegal apartments.
- The Town needs to strictly enforce zoning and building codes, to ensure illegal apartments are identified and remediated accordingly.
- The Town should expand CDBG Housing Rehabilitation Program to include a program for homeowners to correct violations that they receive from the Town's Building Department.
- The Town should investigate the possibility of offering a reimbursement incentive through the CDBG Housing Rehabilitation Program to offer incentives for homeowners to make improvements to their properties.
- Investigate the possibility of offering an incentive program to install energy efficient appliances/windows, insulation, etc. in properties.
- Continue, or expand the Keep Cicero CLEAN event.
- Increase investments in Town Road and Alley pavement projects, to maintain the safety and livability of our neighborhoods.
- The Town should explore additional funding sources, or internally subsidize/offer incentives for a developer to build on all “Town-Owned” property zoned for residential purposes, with a clause that these units be made “affordable”, and made available to current Town of Cicero Residents to attempt to alleviate the population density.
- The Town of Cicero through the Comprehensive Plan they are currently performing should determine community goals and aspirations in terms of community development. This Comprehensive Plan will dictate public policy in terms of transportation, utilities, land use, recreation, infrastructure and housing, and be a cooperative process between local government, the private sector, and the general public.
- The Town of Cicero needs to perform a land-use assessment/needs assessment, to determine creative ways to alleviate the overcrowding issue in regards to people-per-unit, illegal basement apartments, parking congestion, traffic congestion, school congestion, etc...
- The Town Board needs to work with the Building Department to ensure internal policies do not add to the cost burden already facing the residents of Cicero.

J. Affirmative Action/Fair Housing

It is the policy of the Town of Cicero to secure to all persons living or desiring to live in the Town an opportunity to purchase, lease or occupy housing and to provide all persons desiring employment in the Town equal employment opportunities. This includes providing everyone full equal access to all public places of accommodation regardless of race, sex, religion, creed, ancestry, national origin, family status or handicap.

The Town as a community welcomes diversity and has historically been a welcoming place for new immigrants. The Town of Cicero Department of Housing conducted an Analysis of Impediments to Fair Housing Choice which provided information towards any impediments individuals faced in trying to acquire housing in the Town. The Town identified potential impediments to Fair Housing Choice. The complete Analysis of Impediments to Fair Housing is on file, and available for review at the Town of Cicero Department of Housing. The impediments to Fair Housing Choice and the suggested recommendations are:

Impediments to Fair Housing identified through this Analysis are:

- Lack of employee training regarding Fair Housing Laws, and discriminatory practices.
- Lack of Knowledge regarding Fair Housing Laws and Protective Classes.
- Lack of local government/community service agency participation in community outreach regarding/education regarding to Fair Housing.
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- The Town of Cicero should have a Certified Fair Housing Investigator; this certification can be received from the National Fair Housing Training Academy.

X. Five Year Strategic Plan

A. Community Development Needs

As part of the development of the Town of Cicero's 5-year Consolidated Plan, the Town identified community development needs that directly and indirectly impact housing. Some needs are social service needs and some are infrastructure needs. Only a limited amount of CDBG funds will be used for these services or improvements. The remaining funds necessary to complete these improvements will come from other funding sources.

Recently the Town received applications from Social Service Agencies and other local Non-Profit Agencies. The Town of Cicero Department of Housing received 10 completed applications in total. These 10 applications requested \$396,878.00 in Public Service activities, and \$640,000.00 in Public Facility projects. The Town of Cicero Department of Housing reviewed all applications for HUD activity eligibility and feasibility, and has completed an eligibility checklist for each application. The Town of Cicero was able to include most of the applicants in this year's budget, and fund their Public Service activities for PY2020. In addition, there was a high demand for Public Facility funds being requested, which combine totaled at \$1,034,878.

HUD eligibility was not the only consideration. Following the 5-year Consolidated Plan's priorities/objectives was also taken into consideration. The Priorities/Objectives are:

1. Priority 1: Housing
 - 14A Single Family Rehabilitation
 - 14H Rehabilitation Administration
2. Priority 2: Lead Hazard Reduction
 - 14I Lead-Based/Lead Hazard Test/Abatement
3. Priority 3: Service to Non-Homeless Persons with Special Needs
 - 05 Public Services
 - 05A Senior Services
 - 05B Handicapped Services
 - 05D Youth Services
 - 05L Child Care Services
 - 05M Health Services
 - 05O Mental Health Services
4. Priority 4: Improvements to Public Facilities
 - 03 Public Facility and Improvements
 - 03B Handicapped Centers
 - 03K Street Improvements
5. Priority 5: Program Administration

The Town has also made a commitment to the redevelopment of its commercial and industrial areas. Historically, the Town of Cicero has been a blue collar and industrial community and at one time was the largest exporter of heavy industrial goods in the State of Illinois outside the City of Chicago. During the 1980's, many of the Town's largest industrial plants including the Western Electric Hawthorne Works ceased operations. At one time, the Hawthorne Works, which was a division of AT&T and manufactured cable and other telecommunications equipment, employed in excess of 40,000 people. That plant completely closed in 1986, leaving the Town with 147 acres of vacant industrial buildings. In 1985, in response to the loss of industry, the Town began to develop and implement strategies for economic redevelopment which included the adoption of a Tax Increment Financing District. Through tax increment financing, the Town had completely redeveloped the former Hawthorne Works site into a combined commercial and industrial center. The first phase of that project was completed and included an industrial/distribution center and a shopping mall anchored by a Dominick's store. The second phase of that redevelopment began with the opening of a Sam's Club, a Home Depot and Target Store. The Town continues to identify sites which are appropriate for redevelopment and offers incentives to businesses and industries which desire to relocate to the Town or expand current operations and increase the employment opportunities available within the Town. The most recent development in the Town occurred in the former Chicago Motor Speedway site which now houses a beverage wholesaler. The Town has also seen developments with a Walmart Supercenter opening on Cicero Avenue, which employs approximately 200 people.

Although the Town is a suburb, with its location directly adjacent to the west side of Chicago, it experiences the same problems as other urban communities, such as crime.

In the past, the Town has also implemented an Adopt-a-Block Program, where organizations or individuals may "adopt a block" and assume the responsibility for keeping their block clean and reporting illegal activities. In furtherance of this program, the Town also has a community watch program which involves citizens in the crime detection and prevention system. These types of programs need to be monitored for their success and new programs developed to continue to meet the community's needs.

B. Goals and Objectives - Section 215 (a)

- Provide safe sanitary and affordable housing for all residents.
- Reduce lead poisoning.
- Provide developmentally disabled, mentally ill, childcare, after school, and youth services.
- Provide a suitable living environment through neighborhood improvements, neighborhood safety enhancement and housing accessibility.
- Continue to provide suitable living environments, decent housing, and economic opportunities through General Planning and Program Administration.

C. Statement of Objectives and Projected Priority Housing Needs - Section 215(b)

C1. Provide Assistance to Low and Very Low Income Homeowners

C1a. Analysis (Used 2016 Chas data)

2000 census figures found that there are 5,187 total renters with income below 50% of the MFI, and 3,232 owners below 50% of the MFI for a total of 8,419 household members below 50% MFI. Eighty-six percent of these household are experiencing housing problems or 7,240. Of those 60% or 5,051 are paying more than 50% of their income to housing. Within these categories disposable income is applied first to make a necessary monthly payment of mortgage principal and interest, taxes and insurance and little or no funds remain available for routine maintenance or rehabilitation or major repairs. With the general age of the housing stock, major improvements are sometimes out of the homeowners financial abilities. Routine minor repairs which are delayed lead to more costly and extensive future repairs and a decline in the standard of living and the standard of housing. Under these circumstances "one bad apple" can spoil a whole block or a neighborhood.

C1b. Investment Plan

In analyzing the difficulties faced by low-income homeowners, the Town determined that the most appropriate response was to provide direct aid for the rehabilitation of homes. The Town's Home Repair Program gives grants of up to \$4,999.00 to correct code violations of a life threatening nature or which constitute a danger to health or safety. The Town expects to assist 50 owner occupied households per year over the next five years with grants for a combination of these programs.

C2. Provide Assistance for Low to Moderate Income Home Buyers

C2a. Analysis

The Town desires to reduce the number of renter households and encourage the realization of the American dream of home ownership. Based upon the 2010 census figures 44.8% of all housing units are rental units. By increasing owner occupancy, persons will be encouraged to take more pride in their homes and have a stake in the maintenance of their properties. Although Cicero prices are attractive as entry-level homes, prices are still beyond the reach of those in the lower income categories.

D. Priority Homeless Needs - Section 215 (c) & (d)

The Town of Cicero will be receiving an Emergency Solutions Grant (ESG) during Program Year 2020 (PY2020) in the amount of \$151,012, to address homelessness in the Town of Cicero. From the first ESG grant awarded to the Town of Cicero in Program Year 2015 (PY2015), it was proposed that the Town would enter into an Intergovernmental Agreement with Cook County to administer the grant and any future grants on behalf of the Town. After the PY 2015 grant was completed the Town's direction with the additional ESG grants was to go directly with an agency that provides services to the homeless

community in Cicero. The Town has since entered into agreements with Housing Forward for the PY 2016 and PY 2017 ESG grants.

The Town has had a great relationship with Housing Forward and it is anticipated that Housing Forward will be administering the future ESG grants awarded to the Town of Cicero. During this program year, the Town should be able to complete the PY 2018 and PY 2019 ESG grants, and finally be current with the PY 2020 grant.

E. Anti-Poverty Strategy - Section 215 (h)

Poverty is a circular problem with no beginning or end. Many social problems, such as lack of education, housing, unemployment, under-employment, low-income, age, health and immigration status, feed into this circle. In order to break this cycle, the Town can have a direct impact on its local economy, and if the local economy improves, job and economic opportunities will also improve. With more employment opportunities added to the Town's affordable housing, the outcome should be an improved standard of living. There is a wide range of service programs available to provide assistance to poverty-level persons, which are geared at improving the lives of those persons; however, government alone is not the answer to this problem. Local schools, county and state government, local government and social service agencies must work in a coordinated effort to reduce the number of people living in poverty.

Groups providing financial assistance include the Town's General Assistance Program, the Cicero Housing Authority, the Illinois Department of Public Aid, and the Cook County Department of Public Aid. Although not a permanent solution to poverty, subsidies provided by these groups do assist financial burdens, at least in the short run. The Town of Cicero's anti-poverty programs are coordinated through a number of departments. General Assistance provides an income maintenance welfare program and food distribution. Some of the criteria to be included in participation in this program are involvement in education or vocational training, work fair and participation in a job search. The Cicero Health Department provides free immunizations to children which should insure that they have a healthier start in life, lead screening to prevent lead poisoning, health screening and dental exams. The Community and Economic Development Department offers programs for the establishment, maintenance and expansion of businesses, tied to job creation. That department, along with the Special Project and administrative staff of the Town, works to promote the Town's Tax-Increment Financing District 1 and the Enterprise Zone to offer incentives and a public/private partnership in development of new commerce and industry. As a part of any public-participation in attracting any new businesses, incentives are tied to job creation and the developers and tenants of new commercial establishments are required to conduct employment searches and hold job fairs for temporary and permanent jobs!-on site or within the Town. Through the Town's capital development program (e.g. street improvements, roadway lighting, park development, etc.), contractors working on public works projects are encouraged to use Cicero residents as a first source for available job opportunities.

F. Institutional Structure - Section 215 (i)

The Town has in place a network of agencies, programs and resources to meet the social service and housing needs of our residents. Any unmet needs will be reviewed and the programs reassessed and addressed on an ongoing basis from year to year

Social Service Needs

Within the Town of Cicero, social service needs are addressed by town departments such as the Community Mental Health Board, Health Department, Cicero Housing Authority, President's Office for People with Disabilities, and the Cicero Youth Commission.

Other governmental bodies such as Clyde Park District, Hawthorne Park District, and West Suburban Special Recreation Association also contribute.

Other governmental agencies that are also involved include: Illinois Planning Council on Developmental Disabilities, Illinois Housing Authority, Illinois Department of Public Health, Illinois Department of Alcohol and Substance Abuse, Illinois Department of Mental Health and Developmental Disabilities, Illinois Department of Public Aid, and the Illinois Department of Aging.

Cicero also has a wide variety of not-for-profit, social service agencies providing a wide-range of services: Berwyn-Cicero Council on Aging, Children's Center of Cicero-Berwyn, the Fillmore Center for Human Services, Oak/Leyden Developmental Services, Inc., Sarah's Inn, WIC, Salvation Army, OARS (Older Adult Rehabilitative Services), Catholic Charities, Boy's Club, Family Service and Mental Health Center of Cicero, Sequin Services, Sequin Retarded Citizens Association, and Pillars Community Services.

Housing Needs

Housing needs are addressed by the following governmental and social service agencies: Cicero Health Department (Emergency Shelter Program), Cicero Housing Authority, Illinois Housing Authority, Illinois Department of Health Care and Family Services, Catholic Charities, Sarah's Inn, Sequin Services, and Sequin Retarded Citizens Association.

G. Reduction of Barriers to Affordable Housing - Section 215

While strict enforcement of building codes can add to the cost of housing that cost is outweighed by the benefits enjoyed in a higher quality of housing stock. In addition with the home improvements programs available from the Town such as the Home Repair Program, costs can be reduced.

H. Coordination - Section 215 (j)

Utilizing the lines of communication established in the development of this Plan, and through the use of CDBG grant funds and Town funds (e.g. 708 Community Mental Health funds), the Town hopes to coordinate its efforts along with the efforts of other agencies, to provide for a comprehensive network of services. CDBG funds are available to qualifying social service agencies as Subrecipients and the consolidated plan has offered a communication vehicle to seek an exchange of ideas and input regarding the Town's housing needs and meeting those needs. Where appropriate and when consistent with the Town's goals, the Town will support applications of other agencies for funding of services and programs. This plan is a starting point, and a tool, in the effort to provide comprehensive services.

I. Geographic Distribution - Section 220 (d)

The Town of Cicero does not specifically target any particular area for CDBG assistance. As seen from the Town of Cicero's Census Tract Data, all but one (1) census tract have low/mod concentrations greater than 50%. Using this information, The Town of Cicero has adopted the policy to offer CDBG assistance "Town Wide". If demographics change within the boundaries of Town of Cicero, the local government will revisit this policy and amend as needed, to ensure those who need assistance most will benefit from the programs offered.

J. Priority Non-Housing Community Development Needs - Section 215 (e)

To improve the quality of life in Town, areas other than housing needs need to be considered. Many of these areas overlap or interplay with housing needs.

Related to the need to provide good affordable housing is the need to provide safe roadways. As part of this program, the Town proposes to address certain infrastructure throughout the Town (specifically alleys) and reconstruct new alleys throughout the Town.

K. Other Special Needs Population

There are numerous agencies located in or serving the Town of Cicero and each of these social service agencies were contacted during the development of the Consolidated Plan. The following represents their best estimates of the need for supportive housing for their particular clientele over the next 5 years.

OTHER SPECIAL NEEDS POPULATION	
Sub-Population	# of Persons
Elderly	150
Frail Elderly	300
Seriously Mentally Ill	150
Developmentally Disabled Persons	50
Physically Disabled	500
Alcohol and/or Drug Addiction	200
Persons with Aids/HIV	150
Other - Contagious Diseases	100
Total	1,600

L. Monitoring

The Town of Cicero Department of Housing is the designated lead agency responsible for administering the Community Development Block Grant Program (CDBG) funded by the U.S. Department of Housing and Urban Development (HUD). With its CDBG entitlement grant, the CDBG funds a number of “Subrecipients”, particularly agencies that administer public service projects serving Cicero’s low-moderate income population. All these agencies receiving CDBG funds are required to sign an agreement detailing all pertinent regulations, certifications, project descriptions, and performance requirements.

Subrecipients of CDBG funds are required to adhere to the same rules and regulations HUD imposes on entitlement grantees. One way to ensure Subrecipients are in compliance with HUD rules and regulations is through monitoring. All of the Town of Cicero Department of Housing CDBG Subrecipients are monitored regularly during the program year with a minimum of two on-site visits. Verbal correspondence and mail correspondence between the Subrecipient and the grantee is ongoing and plays a valuable role in ensuring compliance.

The monitoring visits performed by The Town of Cicero Department of Housing addresses the five following components:

1. Compliance with Eligible Activities and National Objectives

- The Town of Cicero Department of Housing verifies that the Subrecipient has documentation showing that the funded activity is HUD eligible and meets one of the prescribed national objectives.

2. Progress against Production Goal as stated in the Written Agreement.

- The Town of Cicero Department of Housing reviews the Subrecipients production goals to determine if they are achieved and on time. If the production goals were not met, The Town of Cicero Department of Housing determines whether the Subrecipient took all reasonable actions and steps to try to meet their production goals on time. The Town of Cicero Department of Housing determines whether or not the Subrecipient has the capacity to meet production goals.

3. Compliance with CDBG Program Rules and Administrative Requirements.

- The Town of Cicero Department of Housing determines if the Subrecipient selected households/individuals who were income eligible and if income was verified correctly. The Town of Cicero Department of Housing determines if requirements for conflict of interest and religious organizations are being met.

4. Timely use of Funds

- The Town of Cicero Department of Housing determines if the Subrecipient uses funds in a timely manner, and if there is program income, The Town of Cicero Department of Housing verifies whether it was used before additional funds were requested. If the Subrecipient has program income, the Town of Cicero Department of Housing determines if the Subrecipient is tracking its receipts and if the funds were expended before requesting CDBG funds from the Town of Cicero Department of Housing.

5. Prevention of Fraud and Abuse of Funds

- The Town of Cicero Department of Housing determines if the Subrecipients financial management system prevents fraud and mismanagement of funds.

The monitoring visit also includes a review of all financial records associated with the CDBG grant, income/racial verification procedures, visual audits of items purchased, inventory schedules, salary documentation, labor standards, EEO compliance, fair housing literature, procurement, etc.

The Town of Cicero Department of Housing also conducts site inspections during and after the construction of infrastructure projects, and the rehabilitation and/or lead abatement of residential units. The inspections are carried out to ensure that high quality construction work is performed and completed on time. The Department also performs follow-up audits after it receives single audit reports from Subrecipients. Reports are generated which identify project status, findings, corrective actions, and unused funds. The Town of Cicero Department of Housing also has a delegated "Project Monitor" to monitor all public facility projects to ensure compliance with all federal regulations, including the Davis Bacon Act. The Department also requires a quarterly written status report from all Subrecipients, to assess the overall performance of each program and activity.

Overall, the goals of The Town of Cicero Department of Housing monitoring policy is to ensure that HUD rules and regulations in respect to the CDBG program are being met and that those Subrecipients are fulfilling their pledge to achieve the goals in their respective agreements with the Town of Cicero. The Town of Cicero Department of Housing also uses the monitoring process as a way to determine whether or not the goals stated in the one-year Action Plan and five-year Consolidated Plan are being met.

M. Homelessness and the Continuum of Care

The Town of Cicero is part of Cook County HOME Consortium. Therefore, in preparing Cicero's 5 Year Consolidated Plan all issues relating to housing are subsumed by Cook County's 5 Year Consolidated Plan, which run concurrent with Cicero's - October 1, 2020 through September 30, 2024. Cook County has prepared the County's Plan on behalf of, and with the assistance of, non-entitlement municipalities and the entitlement communities of Cicero and Berwyn. These jurisdictions make up the Cook County Consortium. Cook County is the official grantee, which receives the federal CDBG, HOME, and ESG funds from HUD on behalf of the Cook County Consortium. Cook County is responsible for the overall administration, planning, monitoring and reporting requirements for these programs.

N. Anti-Poverty Strategy

The Town of Cicero's strategy to eliminate poverty is to assist persons and households to obtain and keep employment. Through its general assistance program, the Town provides income maintenance and food distribution tied to participation in vocational training and job searches. Through its economic development function the Town tends to create new employment and encourage businesses to use Cicero residence as a first

source for its labor needs.

O. Priority Needs Summary - Table 2A (1)

Table 2A (1)					
Priority Needs Summary Table					
Priority Housing Needs		Priority Need Level, Medium, Low		Unmet Need	Goals
Renter	Small Related	0-30%	M	1,085	10
		31-50%	L	1,234	5
		51-80%	L	1,360	5
	Large Related	0-30%	H	715	90
		31-50%	M	645	30
		51-80%	L	735	10
	Elderly	0-30%	H	573	60
		31-50%	M	230	25
		51-80%	L	130	5
	All Other	0-30%	M	400	20
		31-50%	L	305	5
		51-80%	L	435	5
Owner		0-30%	H	1,161	125
		31-50%	H	2,071	75
		51-80%	M	3,582	50
Total Goals - Special Populations		0-80%	M	14,661	520

Source: SOCDs CHAS Data: Housing Problems Output for All Households

Note: Needs came from the most recent Comprehensive Housing Affordability Strategy (CHAS) data.

P. Special Needs of the Non-Homeless - Table 2A (2)

Table 2A (2) Special Needs of the Non-Homeless				
Sub Populations	# of Persons	Priority Need High, Medium, Low, No Such Need	Estimated Priority Units	Estimated Dollars to Address
Elderly	150	M	75	\$250,000
Frail Elderly	300	H	200	\$400,000
Severe Mental Illness	150	H	100	\$500,000
Developmentally Disabled	50	M	25	\$350,000
Physically Disabled	500	M	250	\$250,000
Persons w/Alcohol/Other Drug Addictions	200	M	100	\$300,000
Persons w/HIV/AIDS	150	M	75	\$300,000
Other - Tuberculosis	100	M	50	\$150,000
Total	1,600		875	\$2,500,000

Note: For this 5-year period there will be approximately \$150,000 per year or \$750,000 for 5-years available for this table of non-housing need.

XI. One Year Action Plan

Executive Summary

The Town of Cicero Department of Housing prepares the Annual Action Plan to describe the activities, which will be undertaken in the upcoming year toward meeting the goals, and objectives, which were identified in the 2020-2024 Consolidated Plan. This first year Action Plan will begin October 1, 2020 and end September 30, 2021, and will be the first Annual Action Plan from the 2020-2024 Consolidated Plan.

The Action Plan satisfies the application requirements for the Community Development Block Grant (CDBG) formula program offered through the U.S. Department of Housing and Urban Development (HUD). The Town of Cicero, as an entitlement grantee for the CDBG program, has the responsibility of coordinating and developing the Annual Action Plan to remain eligible for this program.

As the fifth Annual Action Plan of the 5-Year Consolidated Plan Period, the following priorities, objectives, and proposed accomplishments were identified for the upcoming year to meet or exceed each of the priorities identified in the Consolidated Plan:

Priority: Expand the supply of safe, decent, and affordable Housing.

Objective: Improve the quality of housing stock through rehabilitation and repair.

Proposed Accomplishments: Over the course of this action plan year, it is anticipated that 40 homes will be rehabilitated or repaired. This will result in safer living conditions and increased property values.

Priority: Provide safe housing free from lead hazards.

Objective: Identify children with high lead levels, implement an educational program that provides information on lead poisoning, and identify and abate sources of lead-based paint in residential Units.

Proposed Accomplishments: Provide educational materials to families within the Town of Cicero regarding the hazards of lead poisoning. Complete 10 rehabilitation projects that involve lead hazard reduction.

Priority: Improve service to non-homeless Cicero residents who are low-to-moderate income and/or have special needs.

Objective: Make social services available for persons in need who have low-to-moderate incomes.

Proposed Accomplishments: Develop a diverse network of needed services toward enhancing the health, safety, and overall well-being of individuals and persons with special needs, through the provisions for creating and expanding quality public and private human service programs.

Priority: Strengthen the community's living environment by making improvements to Public Facilities.

Objective: Make funding available for infrastructure improvements.

Proposed Accomplishments: Over the course of this consolidated plan, it is anticipated that \$1 million of CDBG funds will be spent on infrastructure improvements such as street and gutter repairs, alley re-paving, and rehabilitation of public facilities.

Town of Cicero, Illinois
2020-2024 Five Year Consolidated & Strategic Plan and Program Year 2020 One Year Action Plan

The Town’s entitlement grant for PY 2020 is **\$1,703,195.00**. The total will be spent in the following categories:

Administration	\$ 340,000.00
Housing Repair Program	\$ 640,000.00
Lead Hazard Reduction	\$ 75,000.00
Public Services	\$ 255,000.00
Public Facilities	\$ 393,195.00
Total	\$ 1,703,195.00

Program Year 2020 Annual Action Plan

Annually, the Town of Cicero must submit a one year action plan, which details the proposed projects and services it will fund with its CDBG funding allocation. The following are the activities and amounts that will be proposed in the next program year.

Project ID 2020-0001 Program Administration.....\$ 340,000.00

The activity will provide general management, oversight, and coordination of the CDBG programs. This activity will fund Administrative salaries, as well as any administrative costs incurred with the management of the office.

Project	Agency	Project Description	Priority	Performance	Service Area	Budget
2020-0001	Town of Cicero	General Administration	5	N/A	Town-Wide	40,000.00
2020-0001	Town of Cicero	Admin Staff Salaries	5	N/A	Town-Wide	300,000.00
Total						\$340,000.00

Project ID 2020-0002 Housing Repair Program.....\$ 640,000.00

The program will provide home repair assistance and emergency repair assistance to low and moderate income homeowners who are experiencing conditions in and around their home that pose a threat to the health, safety, and welfare of the household occupants. This activity is eligible under 24CFR section 570.202(a) and will benefit low and moderate-income persons qualified under 570.208(a)(2)(i)(A).

Project	Agency	Project Description	Priority	Performance	Service Area	Budget
2020-0002	Town of Cicero	Housing Rehab Program	1	DH-3	Town-Wide	200,000.00
2020-0002	Town of Cicero	Housing Staff Salaries	1	N/A	Town-Wide	315,000.00
2020-0002	Town of Cicero	Emergency Heat Program	1	DH-1	Town-Wide	25,000.00
2020-0002	Town of Cicero	Accessibility Program	1	DH-1	Town-Wide	100,000.00
Total						\$640,000.00

Project ID 2020-0003 Lead Hazard Reduction Program.....\$ 75,000.00

The Town of Cicero will provide CDBG funding necessary to implement a program to identify and abate the sources of lead-based paint. The Home Repair Program is designed to assist homeowners in lead-based paint in the homes. With the implementation of the Lead-Based Paint Hazard Reduction regulation under 24 CFR 35 the Town has included Lead- Based Paint Hazard Reduction activities in all its rehabilitation programs. These activities include paint testing, safe work practices, occupant protection, education and clearance testing before re-occupancy.

Project	Agency	Project Description	Priority	Performance	Service Area	Budget
2020-0003	Town of Cicero	Lead Hazard Reduction	2	DH-3	Town-Wide	75,000.00
Total						\$75,000.00

Public Services.....\$ 255,000.00

The Town of Cicero Department of Housing will provide CDBG funding necessary for local Public Services to implement their programs. All programs funded with CDBG money will benefit low to moderate income Cicero residents, or presumed low-mod beneficiaries. The services will range from youth programs, to mental health services, to mortgage counseling.

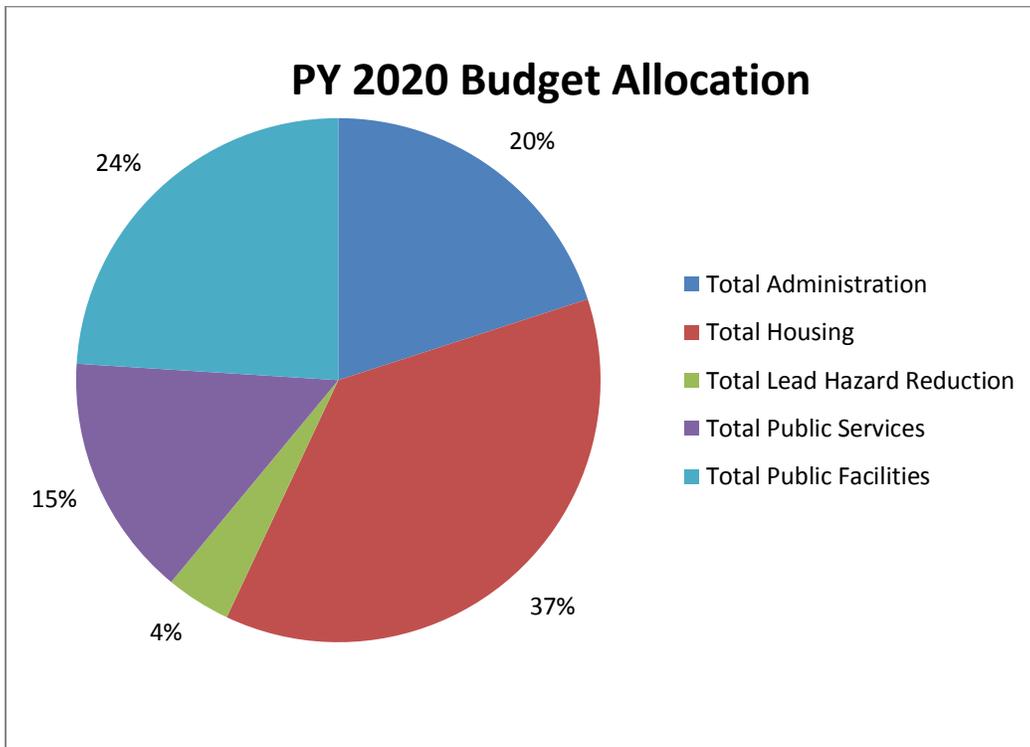
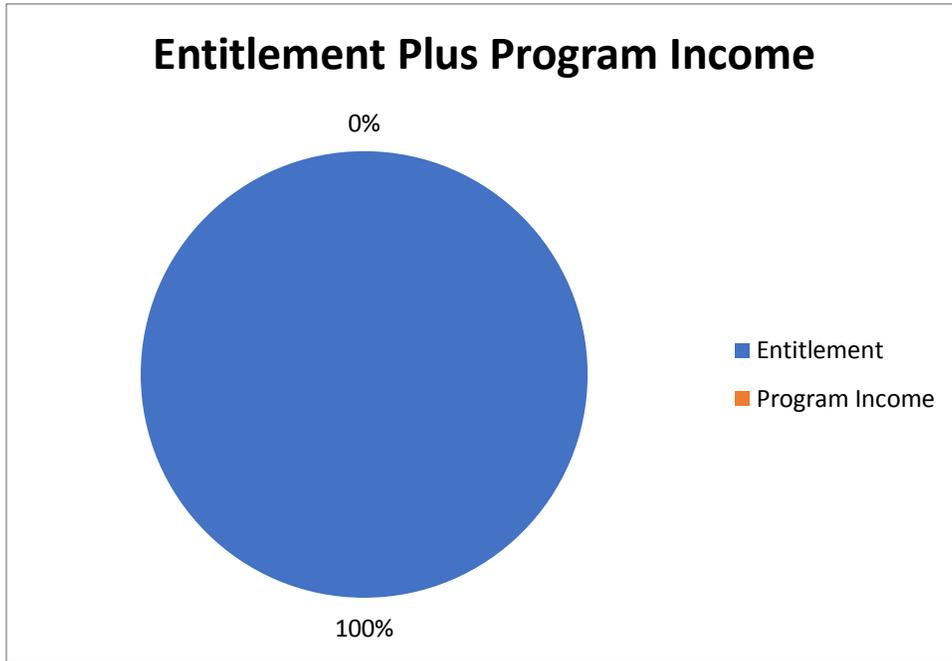
Public Service						
Project	Agency	Project Description	Priority	Performance	Service Area	Current Budget
2020-0004	Boys Club	After-School Program	3	SL-3	Town-Wide	20,000.00
2020-0005	Children's Center	Day Care Services	3	SL-3	Town-Wide	25,000.00
2020-0006	Youth Commission	After-School Program	3	SL-3	Town-Wide	65,000.00
2020-0007	Family Services	Mental Health Services	3	SL-3	Town-Wide	65,000.00
2020-0008	Literacy Program	Youth Program	3	SL-3	Town-Wide	32,000.00
2020-0009	CEDA	Housing Counseling	3	DH-3	Town-Wide	10,000.00
2020-0010	Corazon	Youth Program	3	SL-3	Town-Wide	20,000.00
2020-0011	Community Support Services	Handicapped Services	3	SL-1	Town-Wide	18,000.00
Total						\$255,000.00

Public Facilities.....\$ 393,195.00

This year, The Town of Cicero Department of Housing will provide CDBG funds to repair, renovate, and upgrade certain public facilities. These repairs, renovations, and upgrades, will serve a low-mod area benefit and limited clientele.

Public Facilities						
Project	Agency	Project Description	Priority	Performance	Service Area	Current Budget
2020-0012	Town of Cicero	Alley Repavements	4	SL-3	Town-Wide	393,195.00
Total						\$393,195.00

Resources



State and Federal Resources

Federal Resources	
Source	Amount
Community Development Block Grant Funds	\$1,703,195.00
Section 8	\$1,154,948.00
IHDA	\$367,500.00
IDOT/STEP	\$30,560.00
RTA	\$100,000.00
DCEO	\$1,749,473.87
U.S. Department of Justice	\$448,543.00
FEMA	\$492,197.00
Emergency Solutions Grant (ESG)	\$151,012.00
NSP Funds (Program Income)	\$47,127.83
Total	\$6,244,556.70

Source	Amount
General Assistance	\$42,824.00
Infrastructure	\$10,133,000.00
708 Board	\$491,500.00
State Grants	\$2,257,991.87
Total	\$12,925,315.87

State and Federal Resources

Name of Grant	Bulletproof Vests Grant
Amount of Grant	\$142,535.86
State Grantor Agency	N/A
CSFA	N/A
Federal Grantor Agency	US Department of Justice
CFDA	16.607
Amount expended in 2019	\$9,522.50
Amount Expended Total	\$132,968.20
Balance	\$9,567.66
Expiration Date	8/31/2020
This was a 50/50 grant meaning the Town of Cicero received \$9,522.50. The total cost	

was \$19,045.00.

Name of Grant	Aquatics Center Grant 11-203444
Amount of Grant	\$5,000,000.00
State Grantor Agency	DCEO
CSFA	420-00-0505
Federal Grantor Agency	N/A
CFDA	N/A
Amount expended in 2019	0
Amount Expended Total	\$2,044,550.72
Balance	\$1,749,473.87
Expiration Date	6/30/2019
<p>There were no expenditures since 06/2015 due to the grant having been suspended by DCEO. DCEO is allowing the Town to expend the \$1,749,473.87 which includes the 25% of the grant plus reimbursements having been received before the suspension. The Town is in the process of requesting another extension request in order to complete the grant project.</p>	

Name of Grant	Abandoned Properties Program APP 50904
Amount of Grant	\$250,000.00
State Grantor Agency	IHDA
CSFA	N/A
Federal Grantor Agency	N/A
CFDA	N/A
Amount expended in 2019	\$71,808.50
Amount Expended Total	\$250,000.00
Balance	\$0
Expiration Date	5/27/2019
<p>The Town of Cicero used these funds to demolish nine abandoned properties.</p>	

Name of Grant	Abandoned Properties Program APP 51617
Amount of Grant	\$117,500.00
State Grantor Agency	IHDA
CSFA	N/A
Federal Grantor Agency	N/A
CFDA	N/A
Amount expended in 2019	\$0.00
Amount Expended Total	\$0.00
Balance	\$117,500.00
Expiration Date	7/21/2021
<p>The Town of Cicero will use these funds to secure abandoned properties.</p>	

Town of Cicero, Illinois
2020-2024 Five Year Consolidated & Strategic Plan and Program Year 2020 One Year Action Plan

Name of Grant	Access to Transit Improvement Program IGA-2016-44
Amount of Grant	\$256,600.00
Grantor Agency	IDOT
CSFA	494-00-1003
Federal Grantor Agency	Federal Highway Administration/Federal Transit Administration
CFDA	20.205
Amount expended in 2019	\$0.00
Amount Expended Total	\$0.00
Balance	\$256,600.00
Expiration Date	12/31/2022
This project will include the installation of bus shelters at ten locations that have been previously approved by RTA and IDOT throughout Cicero.	

Name of Grant	Tobacco Enforcement Program 1565-8150
Amount of Grant	\$7,700.00
State Grantor Agency	IL Dept. of Human Services/Div. of Alcoholic & Substance Abuse
CSFA	444-25-1565
Federal Grantor Agency	U.S. Department of Health and Human Services
CFDA	93.959
Amount expended in 2019	\$7,700.00
Amount Expended Total	\$7,700.00
Balance	\$0.00
Expiration Date	6/30/2019
The Cicero Police Department conducted a program to insure tobacco products are not sold to minors at retail establishments throughout the Town of Cicero.	

Name of Grant	Pre-School Vision and Hearing 2019 – 93788407G
Amount of Grant	\$2,758.00
State Grantor Agency	IDPH
CSFA	482-00-0919
Federal Grantor Agency	N/A
CFDA	N/A
Amount expended in 2019	\$2,000.00
Amount Expended Total	\$2,758.00
Balance	\$0.00
Expiration Date	6/30/2019
The Town of Cicero Health Department conducted Pre-School vision and hearing screenings for children in the community.	

Town of Cicero, Illinois

2020-2024 Five Year Consolidated & Strategic Plan and Program Year 2020 One Year Action Plan

Name of Grant	EMW-2017-FH-00553
Amount of Grant	\$492,197.00
State Grantor Agency	N/A
CSFA	N/A
Federal Grantor Agency	FEMA
CFDA	97.083
Amount expended in 2019	\$89,974.09
Amount Expended Total	\$89,974.09
Balance	\$402,222.91
Expiration Date	2/17/2022
This grant is to hire three firefighters for the Town of Cicero Fire Department	

Name of Grant	STEP 2019 OP-19-0095
Amount of Grant	\$30,560.00
State Grantor Agency	IDOT
CSFA	494-10-0343
Federal Grantor Agency	U. S. Department of Transportation
CFDA	20.600
Amount expended in 2019	\$15,280.00
Amount Expended Total	\$30,560.00
Balance	\$0.00
Expiration Date	9/30/2019
The Cicero Police Department will conduct enforcement campaigns during National Holidays and other national events. These campaigns focused on conducting increased enforcement of occupant restraint laws and impaired driving patrols.	

Name of Grant	JAG 2017-DJ-BX-0223
Amount of Grant	\$22,068.00
State Grantor Agency	N/A
CSFA	N/A
Federal Grantor Agency	US DOJ
CFDA	16.738
Amount expended in 2019	\$0.00
Amount Expended Total	\$0.00
Balance	\$22,068.00
Expiration Date	9/30/2020
The Cicero Police Department will purchase law enforcement equipment for the department.	

Town of Cicero, Illinois

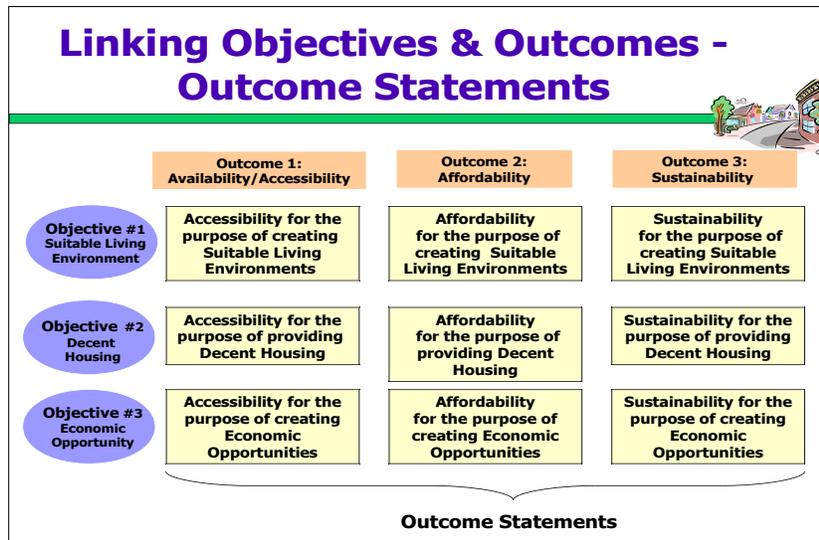
2020-2024 Five Year Consolidated & Strategic Plan and Program Year 2020 One Year Action Plan

Name of Grant	JAG 2016-DJ-BX-0106
Amount of Grant	\$27,340.00
State Grantor Agency	N/A
CSFA	N/A
Federal Grantor Agency	US DOJ
CFDA	16.738
Amount expended in 2019	\$27,340.00
Amount Expended Total	\$27,340.00
Balance	\$0.00
Expiration Date	9/30/2019
The Cicero Police Department will purchase law enforcement equipment for the department.	

Name of Grant	Zoning Code Update
Amount of Grant	\$100,000.00
Grantor Agency	RTA
Amount expended in 2017	\$0
Amount Expended Total	\$0
Balance	\$0
Expiration Date	10/19/19
This grant is hire technical assistants through the RTA in order to update the Town of Cicero's Zoning Code. RTA share would be \$90,000 and the Town of Cicero \$10,000.	

Performance Measurement System

HUD has, through a collaborative effort with several Housing and Community Development organizations (as well as several governmental departments) established a standardized performance evaluation measurement system. The system seeks to standardize the language used in gauging the success of the CDBG, HOME and ESG programs, as well as to provide standardized metrics of what those successes are.

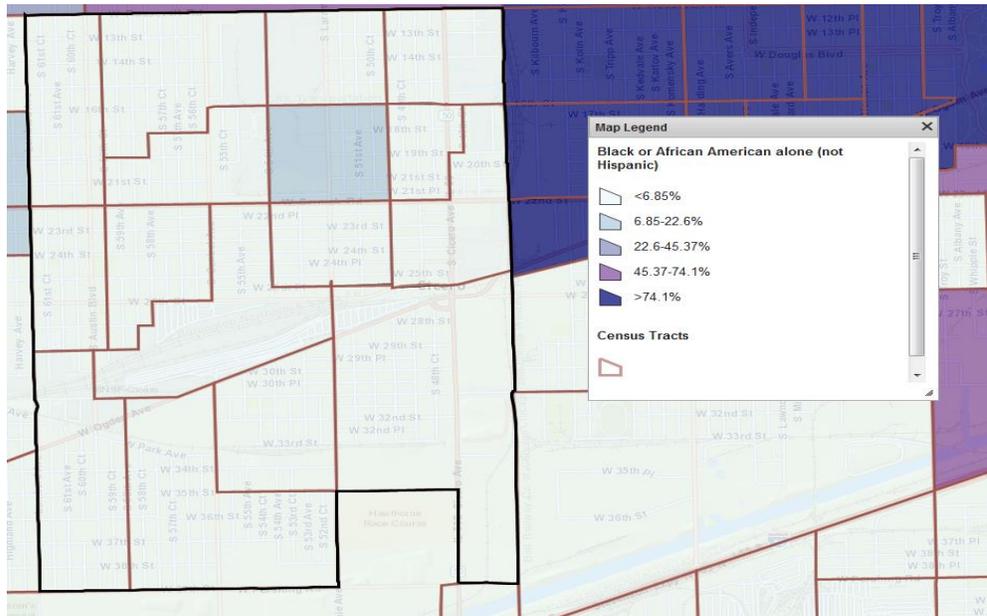


Cicero’s Demographic and Resource Information

The Town of Cicero is the only incorporated town in Cook County, and one of the oldest and largest municipalities in the State of Illinois. It bears the name of the great Roman statesman of the First Century B.C., Marcus Tullius Cicero. Cicero is composed of eight neighborhoods, with their own distinct characteristics and names: Boulevard Manor, Clyde, Drexel, Grant Works, Hawthorne, Morton Park, Parkholme, and Warren Park. Three Presidents, Dwight D. Eisenhower, Ronald Reagan, and George Bush, visited Cicero on their roads to the White House. The Town of Cicero has a colorful history, which forms a part of the larger stories of the county, state, and nation.

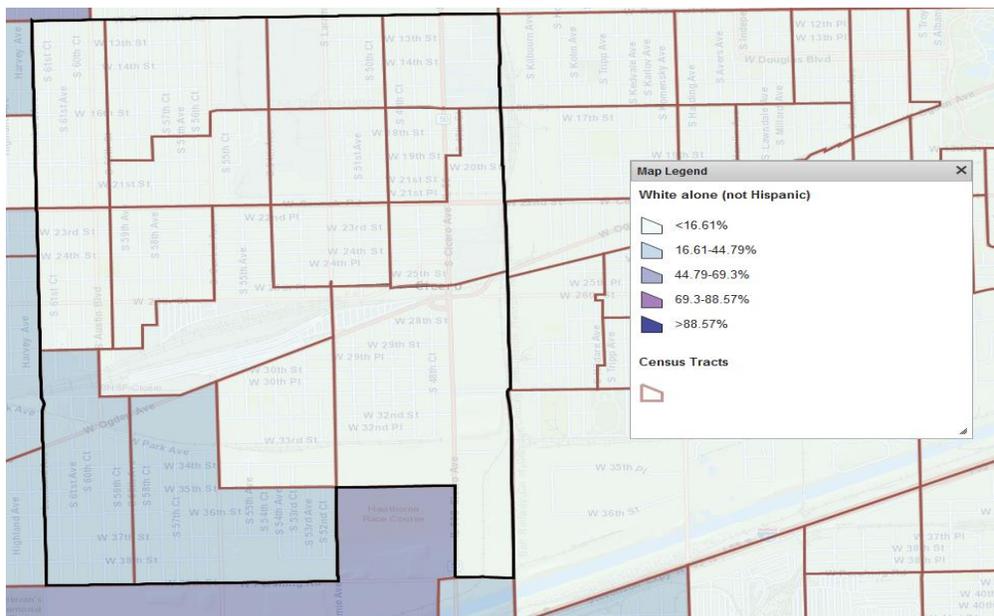
As you will note from the maps below, The Town of Cicero has a consistent ethnic origin distribution. The further south you are in the town, the less the minority population, the further north you are, the more dense the minority population. Therefore, in order to better serve Cicero’s minority population, special consideration must be made to perform housing rehab projects on the northern and central ends of town.

Percent of Persons Who Are Black or African American Alone



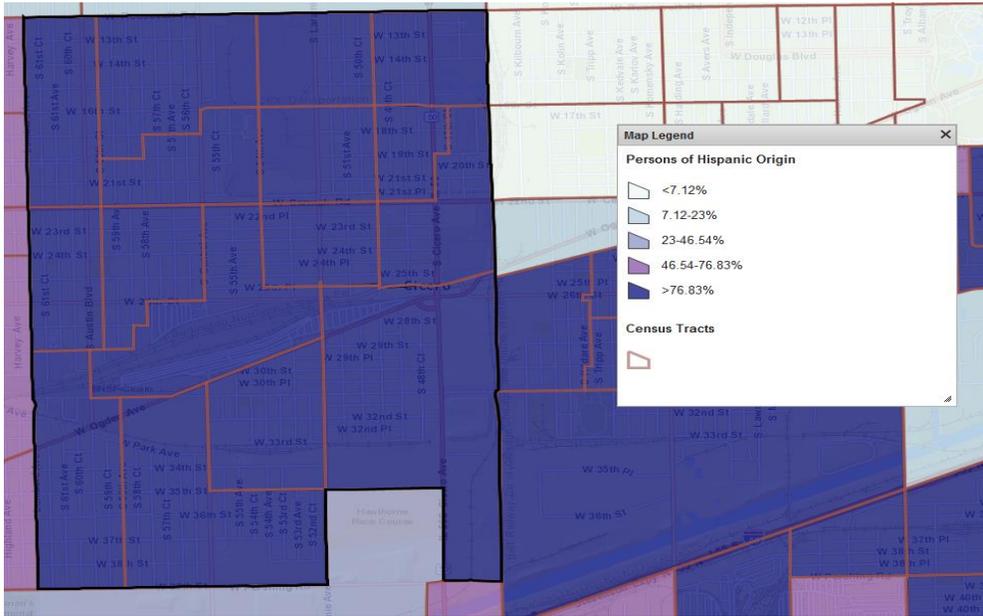
Source: U.S. Census Bureau, Census 2010

Percent of Persons Who Are White Alone



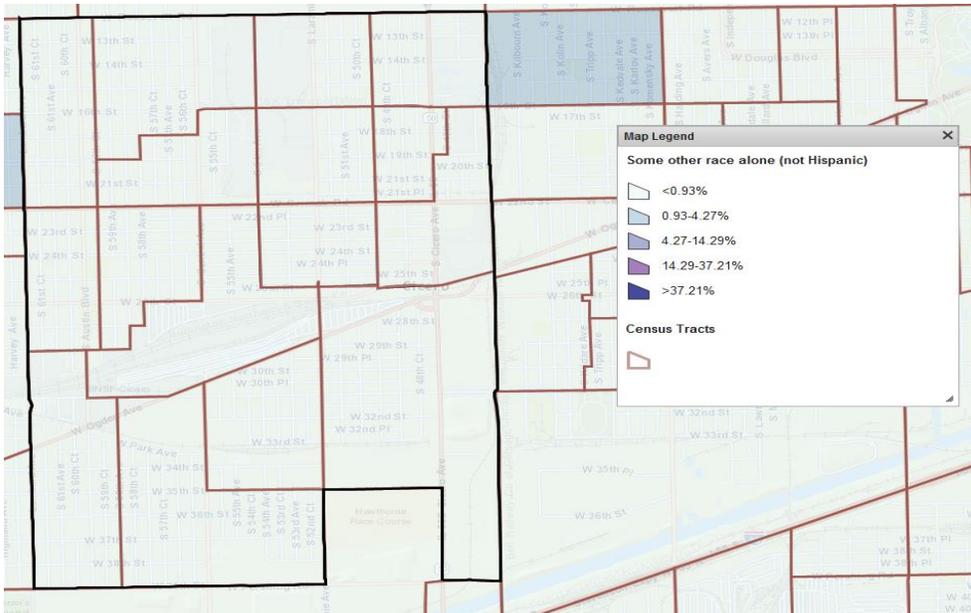
Source: U.S. Census Bureau, Census 2010

Percent of Persons Who Are Hispanic or Latino (of and race)



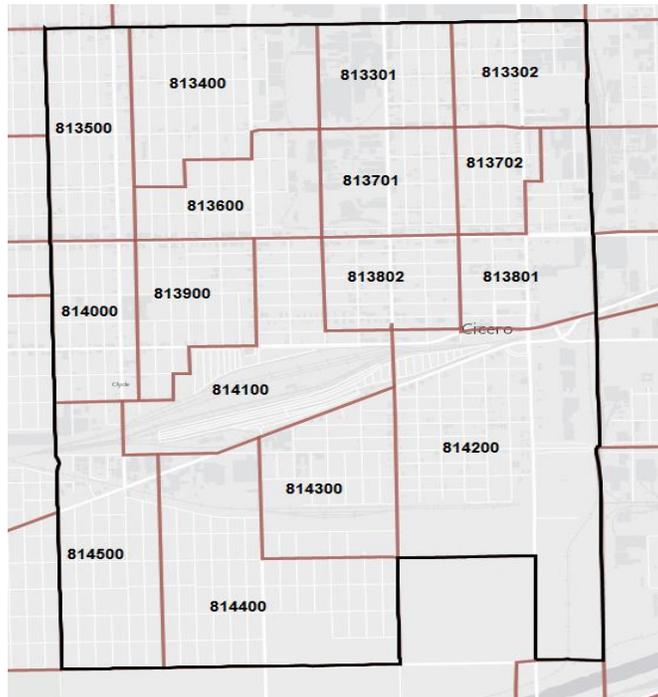
Source: U.S. Census Bureau, Census 2010

Percent of Persons Who Are Some Other Race Alone



Source: U.S. Census Bureau, Census 2000

Town of Cicero Census Tract Map



CDBG ID	CDBGNAME	TRACT #	% Low/Mod
17031	CICERO	813301	68.93
17031	CICERO	813302	85.16
17031	CICERO	813400	67.50
17031	CICERO	813500	51.61
17031	CICERO	813600	72.25
17031	CICERO	813701	71.87
17031	CICERO	813702	57.00
17031	CICERO	813801	No Info available
17031	CICERO	813802	72.26
17031	CICERO	813900	66.64
17031	CICERO	814000	65.20
17031	CICERO	814100	61.25
17031	CICERO	814200	67.35
17031	CICERO	814300	57.03
17031	CICERO	814400	55.20
17031	CICERO	814500	48.83

Population Growth

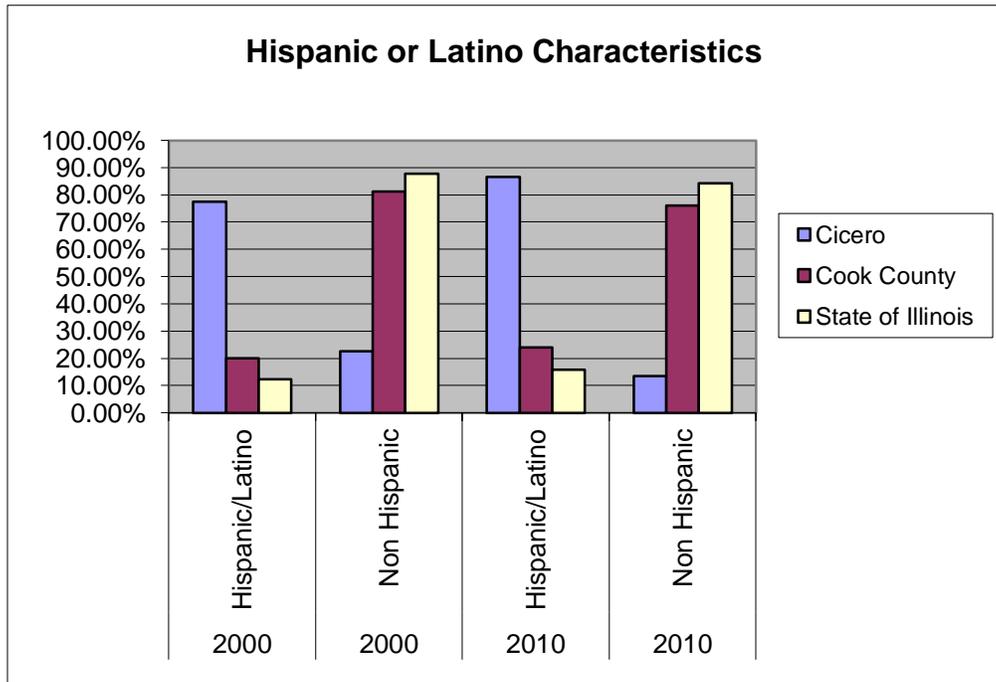
Population Growth 1990-2010 Town of Cicero, Cook County, State of Illinois					
	1990	2000	% Change	2010	% Change
Cicero	67,436	85,616	27%	81,716	-4.6%
Cook County	5,105,067	5,376,741	5.3%	5,103,582	-5.1%
State of Illinois	11,430,602	12,419,293	8.6%	12,581,313	-1.3%

Age Characteristics

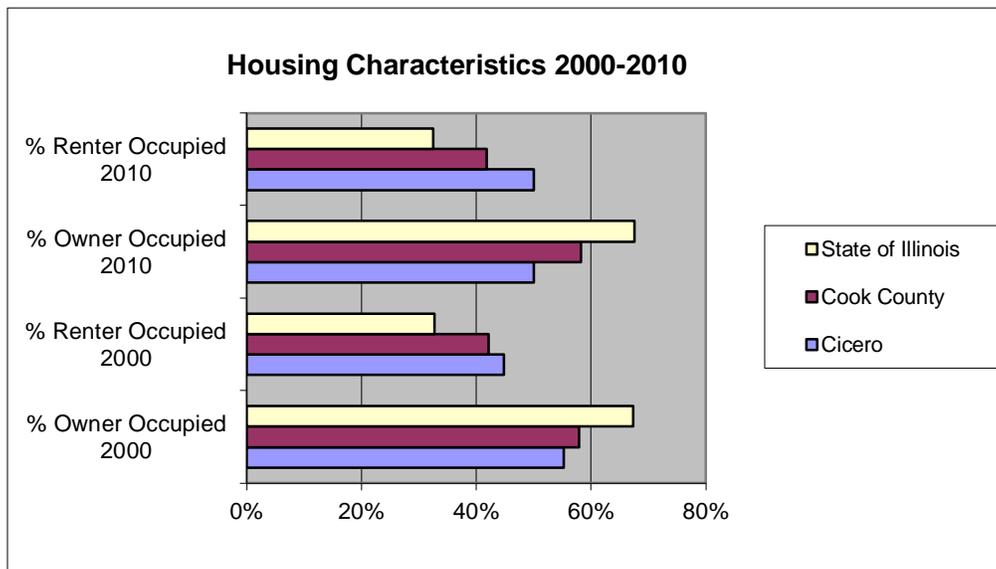
Age Characteristics 2000 to 2010 Town of Cicero, Cook County, State of Illinois		
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	<u>2000</u>	<u>2010</u>
	% Under 24	% Under 24
Cicero	38.00%	44.70%
Cook County	28.70%	33.10%
State of Illinois	21.90%	33.60%
	% 25 - 64	% 25 - 64
Cicero	54.90%	49.90%
Cook County	59.60%	54.90%
State of Illinois	66.10%	53.90%
	% 65 +	% 65 +
Cicero	7.10%	5.40%
Cook County	11.70%	12.00%
State of Illinois	12.00%	12.50%
	Median Age	Median Age
Cicero	26.4	27.6
Cook County	33.6	35.5
State of Illinois	34.7	36.7

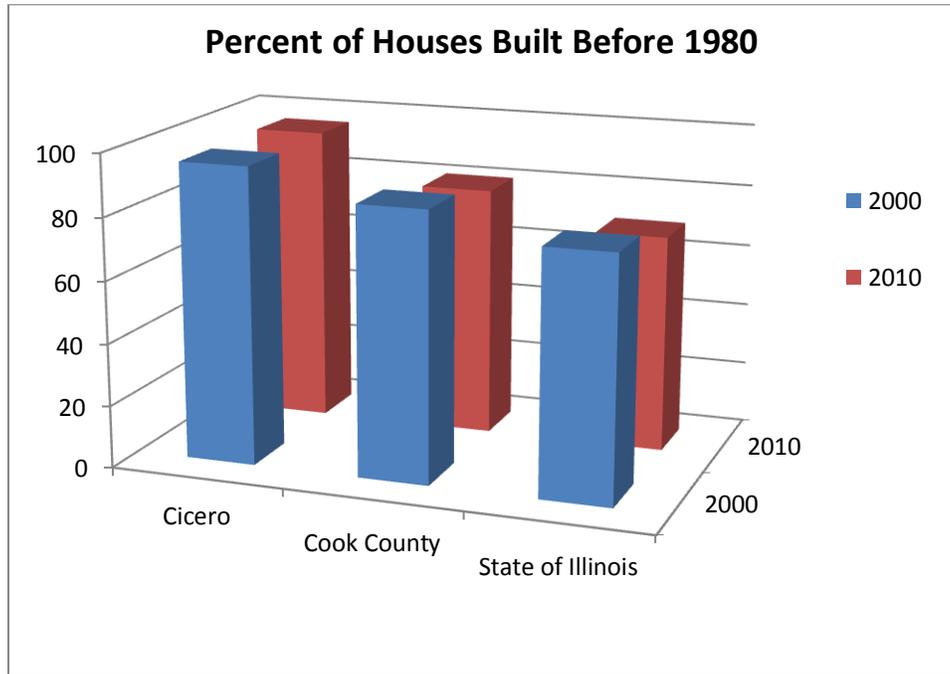
Hispanic or Latino Characteristics



Housing Characteristics



Percent of Houses Built Before 1960



Employment

Major Employers in Cicero			
Employer	Established	Product/Service	Employees
Burlington Northern	1884	Railroad Services	800
The Home Depot	1996	Retail Home Improvement	220
Corey Steel	1924	Manufacturer Steel Bars	204
Chicago Extruded	1923	Manufacturer Brass Mill	195
Lenc-Smith	1950	Cabinets/Silk Screen	163
Sommer & Maca	1920	Manufacturer Glass Fabric	156
Walmart	1962	Department Retail Store	200+/-
Break Thru Beverage Group	1944	Beverage Distributor	2,690
Menards	1958	Retail Home Improvement	200+/-
Bimbo Bakeries USA	1994	Baking Products Distributor	200+/-

Infrastructure Program

	Project Description	Total	FUNDING SOURCE					MWRD GI GRANT
			BOND FUNDS	MFT	Water Fund	IL DCEO	CDBG	
1	2020 CDBG Alley Paving	\$ 732,000	\$ -	\$ -	\$ -	\$ -	\$ 500,000	\$ 232,000
2	2019 Street Rehabilitation (Bond Fund)	\$ 3,895,000	\$ 3,895,000	\$ -	\$ -	\$ -	\$ -	\$ -
3	2019 Street Rehabilitation (MFT Fund)	\$ 3,306,000	\$ -	\$ 3,306,000	\$ -	\$ -	\$ -	\$ -
4	Austin Blvd Rehabilitation	\$ 1,350,000	\$ 600,000	\$ -	\$ -	\$ 750,000	\$ -	\$ -
5	Pumping Station 200K Gal Tank Replacement	\$ 850,000	\$ -	\$ -	\$ 850,000	\$ -	\$ -	\$ -
	Totals:	\$ 10,133,000	\$ 4,495,000	\$ 3,306,000	\$ 850,000	\$ 750,000	\$ 500,000	\$ 232,000

2020 CDBG & MWRD GI Alley Paving:

Engineer's Cost Estimate: \$732,000
 Estimated Bid Date June 15, 2020
 Construction Start Date: July 13, 2020
 Estimated Completion Date: September 30, 2020
 This project includes the reconstruction of five (5) alley locations with two alleys receiving MWRD Green Infrastructure (GI) funding to construct storm water volume control installations.

2019 Street Rehabilitation (Bond Fund):

Awarded Cost: \$3,895,000
 Construction Start Date: May 4, 2020
 Estimated Completion Date: October 16, 2020
 This project includes the reconstruction of approximately 3.02 miles of residential streets.

2019 Street Rehabilitation (MFT Fund):

Awarded Cost: \$3,306,000
 Construction Start Date: June 15, 2020
 Estimated Completion Date: November 20, 2020
 This project includes the reconstruction of approximately 4.65 miles of residential streets.

Austin Blvd Rehabilitation (IL DCEO & Bond Fund):

Engineer's Cost Estimate: \$1,350,000
 Estimated Bid Date: June 15, 2020
 Construction Start Date: July 20, 2020
 Estimated Completion Date: October 16, 2020
 This project includes the reconstruction Austin Blvd. – Pershing Road to Ogden Avenue

Pumping Station 200K Gal. Receiving Tank Replacement:

Engineer's Cost Estimate: \$850,000
 Construction Start Date: July 20, 2020
 Estimated Completion Date: September 30, 2020
 This project includes the replacement of the receiving tank at the 47th Avenue pumping station.

708 Community Health Board

As outlined by the Illinois Community Mental Health Act, the 708 Community Health Board shall make rules and regulations concerning the rendition or operation of services and facilities, which it directs and supervises. During PY2020, the 708 Community Mental Health Board anticipates on funding the following agencies:

2020 Community Mental Health Board Agencies Funded	
<u>Agency</u>	<u>Amount</u>
Cicero Family Service & Mental Health Center	\$ 210,000.00
Cicero Youth Commission	\$ 35,000.00
The Children's Center	\$ 37,500.00
Community Support Services, Inc.	\$ 23,000.00
Oak Leyden	\$ 6,000.00
Pilsen/Little Village Community Mental Health Center	\$ 25,000.00
ProCare Center	\$ 25,000.00
Solutions for Care	\$ 30,000.00
UPC Seguin	\$ 35,000.00
Youth Crossroads, Inc.	\$ 65,000.00
<u>TOTAL AGENCY DISBURSEMENTS</u>	<u>\$ 491,500.00</u>

Managing the Process

The Town of Cicero Department of Housing, serving on behalf of the Town, is the lead agency responsible for overseeing the development of the Town of Cicero’s Action Plan, and is the entity responsible for administering the CDBG program covered by the plan. A significant effort was made to involve governmental and not-for-profit representatives at all levels of the planning process.

For further information or to make comments on this Action Plan, please contact:

The Department of Housing
 Jorge M. Rueda, Executive Director
 1634 South Laramie Avenue
 Cicero, IL 60804
 (708) 656-8223

The Annual Action Plan is developed by the Town of Cicero Department of Housing with the participation of social service and housing agencies through grant proposals. The Town addresses the needs identified in the 2020-2024 Consolidated Plan and Annual Action Plan through the proposals submitted by existing Subrecipients and new agencies seeking CDBG funds.

Citizen Participation

The Town of Cicero encourages all Town citizens, especially those of low and moderate incomes, those living in areas where Community Development Block Grant and Emergency Solutions Grant funds are proposed to be used, and by residents of predominantly low and moderate income neighborhoods to participate in the development of the Annual Action Plan, including any substantial amendments to the Annual Action Plan. The Town especially encourages minority citizens, non-English speaking citizens, and those citizens with disabilities to participate in the process. The Town, in conjunction and consultation with the Cicero Housing Authority, also encourages citizens who reside in subsidized housing to participate in the above.

The Town of Cicero must make available the proposed Annual Action Plan prior to adoption by the Town Board, to allow citizens, public agencies and other interested parties, the opportunity to examine its contents and submit comments. The Town of Cicero shall accomplish the above by doing the following:

- Make copies of the proposed Consolidated Plan and Annual Action Plan available at government offices, and other public places.
- Publish a summary of the proposed Consolidated Plan and Annual Action Plan in one newspaper of general circulation, and on the Town's Website. This summary must describe the contents and purpose of the Consolidated Plan and Annual Action Plan and must include a list of the locations where copies of the entire proposed 5-Year Consolidated Plan and Annual Action Plan might be examined.
- The Town of Cicero will make the proposed Consolidated Plan and Annual Action Plan available on the Town's Website: <http://www.thetownofcicero.com>
- Public Comments are solicited on the website and gathered via email.
- Make a reasonable number of free copies of the Consolidated Plan and Annual Action Plan available to citizens and groups that request it.
- Allow a 30-day comment period prior to adoption.
- Hold a public hearing to receive comments and views.
- Consider any comments or views of citizens received, both written or orally at the public hearing, in preparing the final Annual Action Plan.
- Attach a summary of all comments or views, and a summary of any comments or views not accepted and the reason therefore, to the final Consolidated Plan and Annual Action Plan.

Summary of citizen comments

The purpose of the public hearing is to explain the scope of the Consolidated Plan and Annual Action Plan, to gather agency data on priority housing needs for renters and owners; identify the level of housing needs in the Town of Cicero; develop total needs over the next five years; and set annual and five year goals.

Prior to the public hearing, agencies and organizations were asked for their comments. At the hearing, a comment form was also passed out to the participants. All issues and needs identified in the written comments that were received are available in the Consolidated Plan as well as notes on the verbal comments received at the meeting. These meetings provided needed information regarding available services and proposed infrastructure improvements.

Public Hearing will be held on July 21, 2020 (See Exhibit 10).

Grantee Did Receive Public Comments

Grantee Did Not Receive Public Comments

Institutional Structure

The Town has in place a network of agencies, programs and resources to meet the social service and housing needs of our residents. Any unmet needs will be reviewed and the programs reassessed and addressed on an ongoing basis from year to year.

Social Service Needs

Within the Town of Cicero, social service needs are addressed by town departments such as the Community Mental Health Board, Health Department, Cicero Housing Authority, President's Office for People with Disabilities, and the Cicero Youth Commission.

Other governmental bodies such as Clyde Park District, Hawthorne Park District, and West Suburban Special Recreation Association also contribute.

Other governmental agencies that are also involved include: Illinois Planning Council on Developmental Disabilities, Illinois Housing Authority, Illinois Department of Public Health, Illinois Department of Alcohol and Substance Abuse, Illinois Department of Mental Health and Developmental Disabilities, Illinois Department of Public Aid, and the Illinois Department of Aging.

Cicero also has a wide variety of not-for-profit, social service agencies providing a wide-range of services: Berwyn-Cicero Council on Aging, Children's Center of Cicero-Berwyn, the Fillmore Center for Human Services, Oak/Leyden Developmental Services, Inc., Sarah's Inn, WIC, Salvation Army, OARS (Older Adult Rehabilitative Services), Catholic Charities, Boy's Club, Family Service and Mental Health Center of Cicero, Seguin Services, Seguin Retarded Citizens Association, and Pillars Community Services.

Housing Needs

Housing needs are addressed by the following governmental and social service agencies: Cicero Health Department (Home Repair Program), Cicero Housing Authority, Illinois Housing Authority, Illinois Department of Health Care and Family Services, Catholic Charities, Sarah's Inn, Seguin Services, and Seguin Retarded Citizens Association.

Monitoring

The Town of Cicero Department of Housing is the designated lead agency responsible for administering the Community Development Block Grant Program (CDBG) funded by the U.S. Department of Housing and Urban Development (HUD). With its CDBG entitlement grant, the CDBG funds a number of “Subrecipients”, particularly agencies that administer public service projects serving Cicero’s low-moderate income population. All these agencies receiving CDBG funds are required to sign an agreement detailing all pertinent regulations, certifications, project descriptions, and performance requirements.

Subrecipients of CDBG funds are required to adhere to the same rules and regulations HUD imposes on entitlement grantees. One way to ensure Subrecipients are in compliance with HUD rules and regulations is through monitoring. All of the Town of Cicero Department of Housing CDBG Subrecipients are monitored regularly during the program year with a minimum of two on-site visits. Verbal correspondence and mail correspondence between the Subrecipient and the grantee is ongoing and plays a valuable role in ensuring compliance.

The monitoring visits performed by The Town of Cicero Department of Housing addresses the five following components:

- 1. Compliance with Eligible Activities and National Objectives**
 - The Town of Cicero Department of Housing verifies that the Subrecipient has documentation showing that the funded activity is HUD eligible and meets one of the prescribed national objectives.
- 2. Progress against Production Goal as stated in the Written Agreement.**
 - The Town of Cicero Department of Housing reviews the Subrecipients production goals to determine if they are achieved and on time. If the production goals were not met, The Town of Cicero Department of Housing determines whether the Subrecipient took all reasonable actions and steps to try to meet their production goals on time. The Town of Cicero Department of Housing determines whether or not the Subrecipient has the capacity to meet production goals.
- 3. Compliance with CDBG Program Rules and Administrative Requirements.**
 - The Town of Cicero Department of Housing determines if the Subrecipient selected households/individuals who were income eligible and if income was verified correctly. The Town of Cicero Department of Housing determines if requirements for conflict of interest and religious organizations are being met.
- 4. Timely use of Funds**
 - The Town of Cicero Department of Housing determines if the Subrecipient uses funds in a timely manner, and if there is program income, The Town of Cicero Department of Housing verifies whether it was used before additional funds were requested. If the Subrecipient has program income, the Town of Cicero Department of Housing determines if the Subrecipient is tracking its receipts and if the funds were expended before requesting CDBG funds from the Town of Cicero Department of Housing.
- 5. Prevention of Fraud and Abuse of Funds**
 - The Town of Cicero Department of Housing determines if the Subrecipients financial management system prevents fraud and mismanagement of funds.

The monitoring visit also includes a review of all financial records associated with the CDBG grant, income/racial verification procedures, visual audits of items purchased, inventory schedules, salary documentation, labor standards, EEO compliance, fair housing literature, procurement, etc.

The Town of Cicero Department of Housing also conducts site inspections during and after the construction of infrastructure projects, and the rehabilitation and/or lead abatement of residential units. The inspections are carried out to ensure that high quality construction work is performed and completed on time. The Department also performs follow-up audits after it receives single audit reports from Subrecipients. Reports are generated which identify project status, findings, corrective actions, and unused funds. The Town of Cicero Department of Housing also has a delegated "Project Monitor" to monitor all public facility projects to ensure compliance with all federal regulations, including the Davis Bacon Act. The Department also requires a quarterly written status report from all Subrecipients, to assess the overall performance of each program and activity.

Overall, the goals of The Town of Cicero Department of Housing monitoring policy is to ensure that HUD rules and regulations in respect to the CDBG program are being met and that those Subrecipients are fulfilling their pledge to achieve the goals in their respective agreements with the Town of Cicero. The Town of Cicero Department of Housing also uses the monitoring process as a way to determine whether or not the goals stated in the one-year Action Plan and five-year Consolidated Plan are being met.

Specific Housing Objectives

As of the most recent U.S. Census, it was reported that Cicero has 24,562 housing units and 99% of these were built prior to 1990. Most of these units are single-family dwellings and multiple unit buildings of up to four stories tall. The age of Cicero's housing stock coupled with the fact that many of the occupied housing units are severely overcrowded, has had a negative impact on the safety and livability of these housing units. While the development of new housing would be an ideal goal, the best strategy for the immediate future is to rehabilitate and repair existing housing and bring them up to code.

The need for housing rehabilitation has vastly outgrown the available financial resources. On a yearly basis we estimate on doing 40 projects. From the homeowners applying for assistance, it is assumed some applicants will not qualify, no longer need the assistance, will not respond to correspondence, or some will not supply the appropriate documentation needed to be approved for the program. As a result we may receive further applications to continue the process with more individuals, so we may reach the 40 projects per year accomplishment.

The Town of Cicero's Housing Rehabilitation Program is designed to preserve our existing housing stock and neighborhoods, while assisting property owners to eliminate all property code violations. The program encourages property owners to take responsibility for home maintenance and develop pride in their homes and neighborhoods. These goals are achieved by providing grants through the Housing Rehabilitation Program, which enables property owners to make improvements to mechanical and structural systems and to correct other code violations.

Action to be taken:

The Department of Housing will use \$640,000.00 of its PY2020 CDBG allocation for the Housing rehabilitation Program to assist low-to moderate income owner/occupants of one and two unit residential properties. These programs include:

1. The Home Repair Program, which has a cap of \$4,999, will provide assistance to correct substandard living conditions, address other health and safety hazards and alleviate deficiencies in the structure such as heating, plumbing, and electrical systems. The Town of Cicero Department of Housing will work throughout the next program year to identify a means to deliver and recycle funds to the Town to assist future homeowners in need.

2. The Emergency Heating Assistance Program is aimed at providing financial assistance to low income homeowners of one (1) and (2) unit residential properties in the form of a grant for the purpose of repairing/replacing a defective heating unit which requires immediate action to restore heat for the occupants of the structure. This assistance is provided between October 1st and March 31st. In this time period, approximately 10 residents will be assisted.

3. The Accessibility Program is a program for people with disabilities that will assist low-moderate income disabled individuals with access to their property in a form of an exterior wheelchair lift, interior chairlift, and or handicap accessibility to eliminate physical barriers which inhibit the use of the dwelling unit by a person with disabilities. The Emergency Access Grant for People with Disabilities Program has been a program in need for the past few years since more individuals need the assistance. During the program year it is anticipated that 4 accessibility projects will be performed.

Lead-based Paint

The Town of Cicero, as with all older communities, contains a large number of dwelling units containing lead based paint. It is estimated that almost 95% were built prior to 1970; and thus presumed that these dwellings all have lead based paint to some extent.

Action to be taken:

The Town of Cicero will continue to provide CDBG funding necessary to implement a program to identify and abate the sources of lead-based paint. With the implementation of the Lead-Based Paint Hazard Reduction regulation under 24 CFR 35, the Town has included Lead- Based Paint Hazard Reduction activities in all its rehabilitation programs. These activities include paint testing, safe work practices, occupant protection, education and clearance testing before re-occupancy. The Town proposes to complete 10 Lead-Based Paint Reductions per year for a total of 50 Lead projects during this 5-year Consolidated Plan.

Needs of Public Housing

The Cicero Housing Authority was established for the purpose of operating and maintaining housing for low-income households. The Federal Government sets the Housing Authority's Program Guidelines. The Housing Authority is funded for 232 units of Section 8 housing. Pursuant to these programs, property owners participating in the programs are allowed to charge fair market rents. Those rents as currently applied, are:

- Efficiency\$ 790
- One - Bedroom\$ 890
- Two - Bedroom\$ 1,030
- Three - Bedroom.....\$ 1,310
- Four - Bedroom\$ 1,560

Participants in the program pay a designated sum pursuant to the terms of the Act and Department of Housing and Urban Development pays the balance. All of the eligible units are filled, and there are currently about 150 households on the waiting list. The Cicero Housing Authority currently serves 202 families, including 25 port-ins.

The Cicero Housing Authority has needs in excess of the vouchers available and estimates that it could use at least an additional 250 vouchers in order to meet the needs of those on the waiting list and others. Within the Town of Cicero, there is no publicly owned housing. No public housing units expected to be demolished. Units utilized within the Section 8 program meet all requirements of this program with regard to the physical conditions of the units. The Town of Cicero and the Cicero Housing Authority have common goals, policies, and strategies to increase the supply of decent, safe, and affordable housing; to decrease the number of people living in poverty; to improve declining neighborhoods; to target the same income categories for assistance; to Re-concentrate low-income families on Section 8; to affirmatively further fair housing goals and analyze the impediments to fair housing; to promote home ownership; and to meet public participation requirements as set forth by HUD. The mission of the Cicero Housing Authority and the Town of Cicero in this Plan is to promote adequate and affordable housing, economic development, and a suitable living environment that is free from discrimination.

The Cicero Housing Authority objectives are:

- To increase the supply of Section 8 vouchers, by applying for more vouchers from HUD
- To improve the quality of assisted housing
- To improve the quality of management and customer service
- To increase housing choices by encouraging more landlords to participate
- To promote self-sufficiency by providing more information on social service agencies, and
- To ensure equal opportunity and affirmatively further fair housing by undertaking measures to ensure access for all.

Currently, the Cicero Housing Authority has made significant progress in an attempt to better meet the needs of residents participating and seeking assistance through the Housing Choice Voucher Program. The Cicero Housing Authority has begun various initiatives, which are intended to exemplify the mission statement established at the inception of the Housing Choice Voucher Program (HCV):

The Cicero Housing Authority's mission is to provide safe, decent and sanitary housing conditions for very low-income families and to manage resources efficiently. The Cicero Housing Authority will promote personal, economic and social upward mobility to provide families the opportunity to make the transition from subsidized to non-subsidized housing.

The Cicero Housing Authority continues to explore the possibility of acquiring the Housing Choice Voucher Homeownership Program, as well as, the Family Self-Sufficiency Program. Although participating and acquiring both of these programs is preliminary, the Cicero Housing Authority's objective is two-tiered:

1. To identify household participants that may be capable and willing to transition into non-subsidized housing, while creating and executing a plan of full self-sufficiency.

2. To provide residents the opportunity of realizing the “American Dream” of homeownership.

Barriers to Affordable Housing

Anything that adds to the cost or increases the regulations upon housing adds to the expense of purchasing or owning housing. To acquire property whether for rent or for direct occupancy, every person must have a minimum down payment and income sufficient to meet lending institutions loan guidelines. Given the paperwork involved in documenting a loan and obtaining title, the process is generally complex enough to require a purchaser to obtain an attorney to aid in the closing of the loan and the purchase, which only adds to the cost.

Generally a purchaser will require title insurance, a survey, a termite inspection, and in The Town of Cicero, a Town Compliance Certificate in order to purchase and/or sell a property. All these costs can be considered to be subsumed within the purchase price. Once a property is purchased or rented, insurance, taxes, and utilities must be paid and the housing must be maintained, all of which present some level of a barrier to affording the housing.

The Town of Cicero requires an inspection of the property of all homes, prior to the sale, to determine code compliance. This process is done at a minimal expense to offset the cost of the inspection. The properties not “up to code” are cited with a list of code violations, which must be corrected in order to obtain a Certificate of Compliance. The Town believes that the minimal cost is outweighed by the benefits of providing safe and sanitary housing that meets minimum codes. The Town has adopted the 2009 International Building Code.

All code requirements add to the cost of producing and maintaining homes, but costs are outweighed by the benefits of safe, sanitary housing. Building codes are necessary to ensure some standard and average livability. An example of one of these codes, which is deemed to be essential, is the requirement that every dwelling unit have two (2) safe, unobstructed exits, and the requirement of having smoke and carbon monoxide detectors.

Likewise, property taxes add to housing costs. In the Town of Cicero, all property is assessed by the Cook County Assessor’s Office and the assessed value of the property is multiplied by the sum of the tax rates for all taxing bodies having authority within the corporate limits of The Town of Cicero, to arrive at the annual tax bill. As property values increase, taxes may increase even if the rates do not change. The Town of Cicero has adopted a program of minimizing its tax rate increase at no more than five (5%) percent over the previous year’s rate. Commercial and industrial property is taxed at a higher rate than residential and commerce and industry; in effect subsidizing home ownership.

The Town of Cicero also maintains a Zoning Ordinance dividing The Town into eight districts, five of which permit residential uses. Within the residential districts are provisions between single family and multiple family uses. One of the purposes of a Zoning Ordinance is to protect residential uses from commercial and industrial encroachment and to preserve the sanctity of housing districts. The Town’s building permit process is simplified and user friendly, and permits are issued at a minimal cost designed to offset the cost of the regulatory process. The Zoning Ordinance is strictly enforced and attempts to intensify the use of residential property are rarely permitted. However, the application process used is simple and the required hearings are promptly scheduled. The Town has struggled to maintain itself as a desirable place to live and believes that all of its codes are necessary in order to further that desire.

The Town of Cicero Department of Housing conducted an analysis of impediments to Fair Housing Choice.

At the conclusion of this process, the Town of Cicero Department of Housing did identify potential impediments to Fair Housing Choice. The complete Analysis of Impediments to Fair Housing is on file, and available for review at the Town of Cicero Department of Housing. The impediments to Fair Housing Choice and the suggested

recommendations are:

Impediments to Fair Housing identified through this Analysis are:

- Lack of employee training regarding Fair Housing Laws, and discriminatory practices.
- Lack of Knowledge regarding Fair Housing Laws and Protective Classes.
- Lack of local government/community service agency participation in community outreach regarding/education regarding to Fair Housing.
- Language barriers and information asymmetry an impediment to fair housing.

The Town of Cicero Department of Housing recommends:

- The Town of Cicero Employees should complete Fair Housing Training, to ensure all employees are aware of Fair Housing and Discrimination Laws.
- The town should sponsor workshops and events on Fair Housing, tailored to both renters, purchasers, landlords, local government, and social service workers.
- The Town of Cicero should conduct informative seminars with private business, non-profit agencies, and public to affirmatively further Fair Housing.
- The Town of Cicero should publish information regarding protective classes, and fair housing laws in their monthly Town News Letter.
- The Town of Cicero needs to ensure that bilingual materials, services, and outreach are available to communities across the state. The Town of Cicero agrees with both their identification of the impediments, and their recommendation.
- The Town of Cicero should have a Certified Fair Housing Investigator; this certification can be received from the National Fair Housing Training Academy.

Impediments to Decent Affordable Housing identified through this analysis are:

- The demand for housing is high in Cicero, but the amount of decent, affordable housing units is not keeping pace with demand.
- The age of Cicero's current housing stock places a greater burden on upkeep and maintenance, thus raising the price of decent housing, and also adding to financial burden from issuance of tickets/violations.
- The Foreclosure crisis may have forced families to “double-up” in homes/apartments.
- Illegal Apartments located in the Town, are impediments to safe, affordable housing.
- Cost-Burden in homeownership is rising in the Town of Cicero.
- Local infrastructure (Streets/Alleys/Sewer) is deteriorating, and with high cost-burden, need to be invested in.
- Town policy of requiring licensed/bonded contractors for most work that can be done by a handy homeowner adds to the cost of maintaining a home in Cicero.
- Town building permit requirements are “too strict”.

The Town of Cicero Department of Housing recommends:

- The Town needs to perform outreach to educate the public on the safety issues related to illegal apartments.
- The Town needs to strictly enforce zoning and building codes, to ensure illegal apartments are identified and remediated accordingly.
- The Town should expand CDBG Housing Rehabilitation Program to include a program for homeowners to correct violations that they receive from the Town's Building Department.
- The Town should investigate the possibility of offering a reimbursement incentive through the CDBG Housing Rehabilitation Program to offer incentives for homeowners to make improvements to their properties.

- Investigate the possibility of offering an incentive program to install energy efficient appliances/windows, insulation, etc... in properties.
- Continue, or expand the Keep Cicero CLEAN event.
- Increase investments in Town Road and Alley pavement projects, to maintain the safety and livability of our neighborhoods.
- The Town should explore additional funding sources, or internally subsidize/offer incentives for a developer to build on all “Town-Owned” property zoned for residential purposes, with a clause that these units be made “affordable”, and made available to current Town of Cicero Residents to attempt to alleviate the population density.
- The Town of Cicero through the Comprehensive Plan they are currently performing should determine community goals and aspirations in terms of community development. This Comprehensive Plan will dictate public policy in terms of transportation, utilities, land use, recreation, infrastructure and housing, and be a cooperative process between local government, the private sector, and the general public.
- The Town of Cicero needs to perform a land-use assessment/needs assessment, to determine creative ways to alleviate the overcrowding issue in regards to people-per-unit, illegal basement apartments, parking congestion, traffic congestion, school congestion, etc...
- The Town Board needs to work with the Building Department to ensure internal policies do not add to the cost burden already facing the residents of Cicero.

HOME/ American Dream Down payment Initiative

As a member of the Cook County HOME Consortium, the Town of Cicero is entitled to receive HOME dollars from Cook County as a Subrecipient. HOME is the largest federal block grant to state and local governments designed exclusively to create affordable housing for low-income households. Each year it allocates approximately \$2 billion among the states and hundreds of localities nationwide. The program was designed to reinforce several important values and principles of community development:

- HOME's flexibility empowers people and communities to design and implement strategies tailored to their own needs and priorities.
- HOME's emphasis on consolidated planning expands and strengthens partnerships among all levels of government and the private sector in the development of affordable housing.
- HOME's technical assistance activities and set-aside for qualified community-based nonprofit housing groups builds the capacity of these partners.
- HOME's requirement that participating jurisdictions (Participating Jurisdictions) match 25 cents of every dollar in program funds mobilizes community resources in support of affordable housing.

HOME funds are awarded annually as formula grants to participating jurisdictions. HUD establishes HOME investment trust funds for each grantee, providing a line of credit that the jurisdiction may draw upon as needed. The program's flexibility allows states and local governments to use HOME funds for grants, direct loans, loan guarantees or other forms of credit enhancement, or rental assistance or security deposits.

Eligible Activities

Participating jurisdictions may choose among a broad range of eligible activities, using home funds to provide home purchase or rehabilitation financing assistance to eligible homeowners and new homebuyers; build or rehabilitate housing for rent or ownership; or for "other reasonable and necessary expenses related to the development of non-luxury housing," including site acquisition or improvement, demolition of dilapidated housing to make way for home-assisted development, and payment of relocation expenses. Participating Jurisdictions may use home funds to provide tenant-based rental assistance contracts of up to 2 years if such activity is consistent with their Consolidated Plan and justified under local market conditions. This assistance may be renewed and up to 10 percent of the Participating Jurisdictions annual allocation may be used for program planning and administration.

Rental Limitations

Home-assisted rental housing must comply with certain rent limitations. Home rent limits are published each year by HUD. The program also establishes maximum per unit subsidy limits and maximum purchase-price limits.

Special Conditions

Some special conditions apply to the use of HOME funds. Participating Jurisdictions must match every dollar of HOME funds used (except for administrative costs) with 25 cents from nonfederal sources, which may include donated materials or labor, the value of donated property, proceeds from bond financing, and other resources. The match requirement may be reduced if the Participating Jurisdiction is distressed or has suffered a presidentially declared disaster. In addition, participating jurisdictions must reserve at least 15 percent of their allocations to fund housing to be owned, developed, or sponsored by experienced, community-driven nonprofit groups designated as Community Housing Development Organizations (CHDOs). Participating jurisdictions must ensure that HOME-funded housing units remain affordable in the long term (20 years for new construction of rental housing; 5-15 years for construction of HOME ownership housing and housing rehabilitation, depending on the amount of HOME subsidy). Participating jurisdictions have two years to commit funds (including reserving

funds for CHDOs) and five years to spend funds.

As of today, no applications for funding have been approved by Cook County. The Town of Cicero will continue to investigate ways to secure needed HOME funding.

Neighborhood Stabilization Program (NSP)

The Town of Cicero Department of Housing is in the close out stage of its NSP1 grant. Outcomes of NSP1 will be reported in the Town of Cicero's CAPER. The Town of Cicero has met 98% of the obligation, and is currently maintaining the program. The Town of Cicero received approval from HUD in rolling over \$224,000 of NSP Program Income into the CDBG Program. This amount has been reallocated. The Town of Cicero will use the remaining program income funds along with the remaining entitlement funds, to complete the demolition of blighted properties throughout the Town. This will allow the Town of Cicero to expense the remaining NSP balance expeditiously and finally reach a closeout stage of this program.

The Town of Cicero Department of Housing is currently only carrying out this demolition activity. Down Payment Assistance and Rehabilitation Assistance is no longer offered through the NSP program.

Previous Program Summary

Previously the Town of Cicero's NSP Program was established to assist low to middle income homebuyers with the purchase of a Town-Owned NSP Redeveloped home, while attempting to stabilize the Town during the foreclosure crisis throughout the country. The program also attempted to draw interest in home-ownership, and to sustain property values. The Town of Cicero Department of Housing administers the program.

In addition, to maximize the effectiveness of the NSP Program as a vehicle for enhancing affordability, borrowers pay no current principal or interest on the second mortgage for as long as they own their home. A mortgage in which payment is deferred is also known as a "silent second" mortgage. There is no interest calculated on the amount borrowed.

Loan principal is due and payable upon a variety of conditions or circumstances, the most common one being the sale or transfer of the home.

The Town of Cicero will leave a subsidy in the property purchased to ensure the new home is affordable to the homebuyer. The Town of Cicero Department of Housing staff will calculate the specific amount of the subsidy at the time of offer acceptance.

Example 1: A Pre-Approved Applicant makes an offer of \$175,000.00 on a Town-Owned NSP Redevelopment Property. The Town of Cicero calculates that a 20% subsidy will ensure affordability in the property. At closing, the applicant will sign a "silent second" mortgage with the Town for \$35,000.00 which will be secured by a lien. The new homeowner will only be required to make monthly mortgage payments for the remaining balance of \$140,000.00

Housing purchased with NSP funds under this program must remain the principal place of residence of the borrower for a minimum period of time as defined by the amount of NSP funds invested and as shown below:

NSP Funds Invested Minimum Period of Affordability

New Construction: 20 years

- Year 5 – 25%
- Year 10 – 25%
- Year 15 – 25%
- Year 20 – 25%

Rehabilitated Property: 10 years

- Year 6 – 20%
- Year 7 – 20%
- Year 8 – 20%
- Year 9 – 20%
- Year 10 – 20%

Failure of borrower to occupy the NSP-assisted unit as his or her principal place of residence for the applicable period shall cause the NSP loan to become immediately due and payable.

Eligible Household

Income Requirements:

****The Town of Cicero Department of Housing Staff determines applicant eligibility based in whole part on the regulation of the United States Department of Housing and Urban Development's (HUD) Neighborhood Stabilization Program (NSP).*

- The Program is open to all U.S. Citizens and Naturalized Permanent Resident Aliens.
- The applicant must be able to secure a fixed-rate mortgage for the remaining funds for the property.
- The applicant must complete and present a certification of Mortgage Counseling by a HUD approved mortgage counselor.
- The applicant must have signed a purchase agreement with the seller (Town) of the property.
- Purchase agreements should be contingent upon review from the Attorney and Town of Cicero Board Approval.
- Income level for the applicant and all household members 15 years and over, as well as the income for any lessee and household members 15 years and over of any eligible rental unit, must be equal to or less than 120% of the median income established by HUD for the NSP. This shall include all payments from all sources received by any member of the household who is sixteen years of age or older. Documentation supporting the income of the applicant household will be required (paycheck stubs, IRS 1040 and W-2 forms, copies of social security checks, etc.) The Department of Housing will verify financial information along with employment.

Family Size	Maximum Income
1	\$63,650.00
2	\$72,400.00
3	\$81,450.00
4	\$90,500.00
5	\$97,700.00
6	\$104,950.00
7	\$112,200.00

- The monthly payment of principal, interest, taxes, and insurance must be no greater than 30% of Gross monthly income or total debt to income ratio no more than 41%. A credit report will be used to verify these figures.
- Income/Employment requirement; minimum of six months documented and verifiable source of steady income.
- The applicant must meet all qualifications of their lender and will be responsible for all costs above and beyond the amount of down payment assistance and rehabilitation loan.
- Be a low to middle income household (income equal to or less than 120% of area median income as adjusted for household size) when considering the annual income of all household residents 15 years old or older. Annual income is as defined in the Code of Federal Regulations, Title 24 Part 5 and is: "The anticipated income of a person or family for the 12 month period following the date of determination of income."
- Lender shall determine annual gross income in accordance with 24 CFR 5.609(b)
- Income from assets is recognized as part of annual income under 24 CFR Part 5.
- Lender shall determine income from assets in accordance with 24 CFR Part 5.
- Include as Borrowers all persons who will be or are on title to the property.
- Be a homebuyer and occupy the property as a principal place of residence.

Eligible Property

Only Town-Owned NSP-Acquired and Redeveloped properties listed for sale are eligible for Redevelopment Program Subsidies.

Estimated Number of Units

Over the course of PY2019, the Town of Cicero Department of Housing expects to sell or donate the remaining NSP property (1) and amend the NSP Action Plan to reflect the remaining entitlement funds to be used on demolition of blighted properties. This approach will allow the Town of Cicero to expense all of the remaining funds from the entitlement to finally close out the NSP Program. The activity of home ownership is no longer available through the Town of Cicero's NSP Program.

Specific Homeless Prevention Elements

The Town of Cicero is part of Cook County HOME Consortium. Therefore, in preparing Cicero's 5 Year Consolidated Plan all issues relating to housing are subsumed by Cook County's 5 Year Consolidated Plan, which run concurrent with Cicero's - October 1, 2020 through September 30, 2024. Cook County has prepared the County's Plan on behalf of, and with the assistance of, non-entitlement municipalities and the entitlement communities of Cicero and Berwyn. These jurisdictions make up the Cook County Consortium. Cook County is the official grantee, which receives the federal CDBG, HOME, and ESG funds from HUD on behalf of the Cook County Consortium. Cook County is responsible for the overall administration, planning, monitoring and reporting requirements for these programs. The following is taken from Cook County's 5 Year Consolidated Plan and updated with new data as available with the assistance from the Alliance to End Homelessness in Suburban Cook County:

Homelessness

One major responsibility of any locality is to ensure the health, welfare and safety of its residents. Planning is essential to coordinate the use of all available resources to aid in the eradication of homelessness in Suburban Cook County. A Homeless person is a person who lacks a fixed, regular, and adequate nighttime residence. To be considered or qualify as a Homeless person, an individual or family must be 1) Literally homeless; 2) At imminent risk of homelessness; 3) Homeless under other federal statutes; and 4) Fleeing/attempting to flee

domestic violence. There are limited emergency shelters, transitional housing facilities, safe havens and permanent supportive housing units in suburban Cook County to help aid homeless persons.

The primary purpose for an Emergency Shelter is to provide temporary shelter for a homeless person or family/household. Transitional Housing programs provide people experiencing homelessness a place to stay combined with supportive services for up to 24 months. Permanent Supportive Housing (PSH) provides housing (project and tenant based) and supportive services on a long term basis to formerly homeless people. HUD McKinney Vento funded programs require that the clients have a disability for program eligibility, and therefore, the majority of homeless persons in PSH have disabilities.

The most recent Point in time or PIT Survey for the Homeless population taken in Suburban Cook County was conducted on February 6, 2019. A total of 897 homeless persons were counted on that date. This is 116 more than last year's total of 781. From the 897 total homeless persons, almost all were housed in emergency shelters, transitional shelters, or safe havens. There were a total of 105 homeless persons who were unsheltered. Any homeless persons with disabilities are housed in PSH.

According to the PIT Survey, a total of 43 homeless persons are Veterans. All of those 43 Veterans are male. All veterans were housed without children. There are 61 homeless persons reported to have a serious mental illness, and 32 are reported to have suffered or suffer from substance use disorder. There are 4 adult homeless persons reported to have HIV/AIDS, and 109 adult homeless persons are reported to be survivors of domestic violence.

The Continuum of Care's Survey Research Process

92% of the data for the homeless count is taken from the point in time homeless count or PIT Count, and 8% is taken from shelter surveys. The PIT Homeless Count, which includes both sheltered and unsheltered homeless populations, is taken on one (1) single night during the last week of January and is conducted biennially. The process is mandated by HUD and is used as a data source in the Annual Homeless Assessment Report to Congress. The PIT count for Suburban Cook County was taken on February 6, 2019.

Sheltered Homeless Count

The Continuum of Care has identified an inventory of homeless housing providers that are made up of emergency shelters, transitional shelters, safe havens, permanent supporting housing, rapid re-housing, and other permanent housing. For this report, only the data from transitional housing, emergency shelters and permanent supporting housing taken from the PIT Count, was used.

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The following table represents a brief summary of the Emergency Shelter system site name, location, bed capacities, and persons housed on the date of the Cook county Continuum of Care PIT Survey.

EMERGENCY SHELTER PROGRAMS						
ES Program Provider Name	CoC Region (CBSA)	Beds for Households W/C children	Units for Households W/C children	Beds for Households W/O Children	Total Year-Round Beds	Point-in-Time Homeless Count
Aunt Martha's Youth Services	South	12	5	3	15	15
B.E.D.S. Plus Care, Inc.	West	0	0	0	0	67
B.E.D.S. Plus Care, Inc.	West			1	1	1
Bethel Family Resource Center	South	0	0	0	0	40
Connections for the Homeless	North			18	18	17
Crisis Center for South Suburbia	South	26	1	10	36	36
Family Promise North Shore	North	14	4		14	9
Housing Forward/PADS	West	0	0	0	0	64
Interfaith Action of Evanston	North					37
Journeys/The Road Home	North					93
Pillars Community Health	West	15	4	3	18	15
South Suburban PADS	South	0	0	0	0	79
The Harbour Inc.	North	0	0	5	10	1
Way Back Inn	West			6	6	0
Wings Program Inc.	North	40	10	5	45	38
YMCA Evanston/North Shore	North	24	8	8	32	30

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The following table represents a brief summary of the Transitional Housing programs site name, location, bed capacities, and persons housed on the date of the Cook county Continuum of Care Point PIT Survey.

TRANSITIONAL HOUSING SHELTER PROGRAMS						
TH Program Provider Name	CoC Region (C B S A)	Beds for Households W/C children	Units for Households W/C children	Beds for Households W/O Children	Total Year-Round Beds	Point-in-Time Homeless Count
Aunt Martha's Youth Services	South	0	0	4	4	4
Aunt Martha's Youth Services	South			8	8	8
Aunt Martha's Youth Services	South			8	8	7
B.E.D.S. Plus Care, Inc.	West	14	4		14	14
Catholic Charities	North	15	5	2	17	17
CEDA Bloom Rich	West			12	12	10
Connections for the Homeless	North			2	2	2
Connections for the Homeless	North			2	2	2
Connections for the Homeless	North			4	4	3
Crisis Center for South Suburbia	South	16	6	9	25	25
Heartland Alliance Health	West	2	1	8	10	8
Northwest Compass, Inc.	North	15	5	4	19	19
South Suburban Family Shelter	South	26	10		26	26
The Harbour Inc.	North	19	8		19	19
The Harbour Inc.	North			8	9	7
The Harbour Inc.	North			6	6	1
WINGS Program Inc.	North	3	1		3	3
WINGS Program Inc.	North	6	2	0	6	6
WINGS Program Inc.	North	58	21	1	59	58

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The following table represents a brief summary of the Permanent Supportive Housing programs site locations, bed capacities, and persons housed on the date of the Cook county Continuum of Care Point Prevalence Survey.

PERMANENT SUPPORTIVE HOUSING PROGRAMS						
PSH Program Provider Name	CoC Region (C B S A)	Beds for Households W/C children	Units for Households W/C children	Beds for Households W/O C children	Total Year-Round Beds	Point-in-Time Homeless Count
Aunt Martha's Youth Services	South	0	0	12	12	12
B.E.D.S Plus Care, Inc.	West			20	20	20
Catholic Charities	North			13	13	13
Catholic Charities	North			6	6	6
Catholic Charities	North	29	9	3	32	32
Connections for the Homeless	North	66	19	2	68	64
Connections for the Homeless	North			8	8	8
Connections for the Homeless	North			8	8	8
Connections for the Homeless	North			18	18	18
Heartland Alliance Health	West	11	3	15	26	26
Housing Authority of Cook County	South	25	8	33	58	58
Housing Authority of Cook County	ALL	177	49	570	747	676
Housing Forward	West	20	6	70	90	88
Housing Forward	West	21	6	37	58	54
Housing Forward	West	8	2	31	39	39
Housing Forward	West	11	3	32	43	39
Housing Forward	West	8	3	33	41	39
Housing Opportunity Dev. Corp.	North			7	7	7
IBHP Housing Options	North			10	10	7
IBHP Housing Options	North			26	26	20
Interdependant Living Solutions Center	South			10	10	9
Northwest Compass, Inc.	North	3	1	9	12	12
South Suburban PADS	South			16	16	13
South Suburban PADS	South	14	4	4	18	11
South Suburban PADS	South	2	1	26	28	
Thresholds Inc.	North			20	20	19
Thresholds Inc.	North	8	2		8	8
Thresholds Inc.	North			8	8	7
Thresholds Inc.	North			6	6	4
Together We Cope	South	20	5		22	22
WINGS Program Inc.	North	17	7	2	19	17
YWCA Evanston/North Shore	North	17	7	8	25	24

Homeless Demographic Data and Subpopulations

The Cook County’s Continuum of Care homeless Count taken on February 6, 2019, produced some of the most accurate data to date. This is primarily due thanks to participation of community partners and a more focused methodology of the Count Coordinators. As previously stated, 92% of the data for the Homeless Count is taken from the point in time homeless count (PIT), and 8% is taken from Shelter Surveys. The PIT Count includes the data from both sheltered and unsheltered persons. A total of 897 Homeless persons were counted, and from the 897 homeless persons, almost all were sheltered. There was a total of 105 homeless persons unsheltered. A total of 43 homeless persons were veterans. There were 61 adult homeless persons reported to have a Serious Mental Illness and 32 adult homeless persons have suffered or suffer from Substance Use Disorder, which is also known as Drug Use Disorder. This means that the homeless person is suffering from a medical condition in which the use of 1 or more substances leads to a clinically significant impairment or distress. Also, a total of 4 adult homeless persons were reported to have HIV/AIDS, and 109 adult homeless persons were Survivors of Domestic Violence.

Out of the 897 homeless persons counted, there were 324 that were considered households or families with children. The number of children under the age of 18 was reported at 206. A total of 86 persons were between the ages of 18 and 24 years, and 605 homeless persons were over the age of 24 years. There is a total of 57 unaccompanied youth. According to the PIT Count, a total of 386 homeless persons were female and 510 were male.

It is estimated that the total number counted is less than actual number of homeless persons out there in the streets. This could be due to the unique characteristics of Suburban Cook County. Suburban Cook County is made up of vast urban, residential and rural areas. Some undeveloped areas such as forest preserve become “Camp grounds” of sorts for homeless persons and could create a very dangerous atmosphere for count volunteers without the escort of law enforcement.

The McKinney-Vento homeless Assistance Program refers to a set of federal programs that were created by the McKinney-Vento Homeless Assistance Act. Those programs administered by HUD are The Emergency Solutions Grant or ESG and the Continuum of Care or CoC. The McKinney-Vento programs provide outreach, shelter, transitional housing, supportive services, short- and medium-term rent subsidies, and permanent housing for people experiencing homelessness and in some cases for people at risk of homelessness. Funding is distributed by formula to jurisdictions for the Emergency Solutions Grants (ESG) program, and competitively for the Continuum of Care (CoC) process. HUD requires that the clients have a disability for McKinney–Vento funded programs in order to be eligible, so the majority of homeless persons in Permanent Supportive Housing have disabilities.

The following chart shows the organizations and their projects that may or may not receive McKinney-Vento Homeless Assistance and the PIT Count of beds that are available year round in each:

Organization	Project Name	McKinney-Vento	Beds Year Round
Aunt Martha's Youth Services	On your own Emergency Shelter	No	15
Aunt Martha's Youth Services	Homeless Youth Program	No	4
Aunt Martha's Youth Services	Independent Place	Yes	8

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Aunt Martha's Youth Services	T.I.P.S.	No	8
Aunt Martha's Youth Services	Responding With Care	Yes	12
B.E.D.S. Plus Care, Inc.	Emergency Overnight	Yes	0
B.E.D.S. Plus Care, Inc.	Motel Voucher Project	No	1
B.E.D.S. Plus Care, Inc.	LATH	No	14
B.E.D.S Plus Care, Inc.	Ogden Avenue Supportive Housing	No	20
Bethel Family Resource Center	G.R.I.P.P: Grooming Races in Poverty Places	Yes	0
Catholic Charities	New Hope Apartments-First Stage	No	17
Catholic Charities	N/NW ACMH Partner Chronic	Yes	13
Catholic Charities	N/NW CC ACMH Partner Reallocate	Yes	6
Catholic Charities	NHA-Family PSH	Yes	32
CEDA Bloom Rich	South Suburban Housing Initiative	Yes	12
Connections for the Homeless	Hilda's Place Emergency Shelter	No	18
Connections for the Homeless	Family Supportive Housing	Yes	68
Connections for the Homeless	PSH Individual Expansion 3 (EP Reallocation)	Yes	8
Connections for the Homeless	PSH Individual Expansion 4 (HP Reallocation)	Yes	8
Connections for the Homeless	PSH Individuals Evanston	Yes	18
Connections for the Homeless	Our House	No	2
Connections for the Homeless	Bridges to Home	No	2
Connections for the Homeless	Our House RHY TLP	No	4
Crisis Center for South Suburbia	Crisis Center for South Suburbia- TH	No	25
Crisis Center for South Suburbia	Crisis Center for South Suburbia Emergency Shelter	Yes	36

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Family Promise North Shore	Family Shelter	No	14
Heartland Alliance Health	HAH Shelter Plus Care	Yes	26
Heartland Alliance Health	Transitional Scattered Sites	No	10
Housing Authority of Cook County	Shelter Plus Care- Grand Prairie Services	Yes	58
Housing Authority of Cook County	VASH Vouchers	No	747
Housing Forward	PADS	Yes	0
Housing Forward	Open Door Housing	Yes	90
Housing Forward	Project West Cook Housing Initiative Partnership(WCHIP)	Yes	58
Housing Forward	WCHANCE	Yes	39
Housing Forward	WIN Supportive Housing	Yes	43
Housing Forward	WIN Supportive Housing II	Yes	41
Housing Opportunity Dev. Corp.	Claridge Apartments	No	7
IBHP Housing Options	Claire/Ganey Houses	Yes	10
IBHP Housing Options	Pathways	Yes	26
Interfaith Action of Evanston	Emergency Shelter	No	
Interdependant Living Solutions Center	Genesis Place	Yes	10
Journeys/The Road Home	Emergency Shelter (Seasonal)	Yes	
Northwest Compass, Inc.	Community Family Homes Initiative I	Yes	19
Northwest Compass, Inc.	Community Family Homes Initiative IV	Yes	12
Pillars Community Health	Constance Morris House	Yes	18
South Suburban Family Shelter	The Sanctuary	Yes	26
South Suburban PADS	PADS	Yes	0
South Suburban PADS	CCH Wellness Center	Yes	16
South Suburban PADS	NSP	No	18

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South Suburban PADS	Southland Supporting Housing	Yes	28
The Harbour Inc.	Safe Harbour Emergency Shelter	Yes	10
The Harbour Inc.	STEP	No	19
The Harbour Inc.	Youth In Transition	No	9
The Harbour Inc.	Youth In Transition Phase 2	No	6
Thresholds Inc.	Esperanza	Yes	20
Thresholds Inc.	Family Project (fka PHHH)	No	8
Thresholds Inc.	Salubrity House	Yes	8
Thresholds Inc.	Suburban Scattered Site PSH Leasing Project	Yes	6
Together We Cope	Families First PSH	Yes	22
Way Back Inn	HCHV/CERS Homeless Veterans Housing	No	6
Wings Program Inc.	Safe House	Yes	35
WINGS Program Inc.	Can-Dota Apartments-LCMM	No	3
WINGS Program Inc.	McCabe House Shared Living	No	6
WINGS Program Inc.	Transitional Housing	Yes	59
WINGS Program Inc.	Permanent Housing Program	Yes	19
YMCA Evanston/ North Shore	YMCA Domestic Violence Services Emergency Shelter	Yes	32
YMCA Evanston/ North Shore	Permanent Supportive Housing	No	25

Emergency Solutions Grants (ESG)

The Town of Cicero will be receiving an Emergency Solutions Grant (ESG) for Program Year 2020 (October 1, 2020 – September 30, 2021) in the amount of \$151,012, from the U.S. Department of Housing and Urban Development (HUD). This grant will be used to address the needs for homeless prevention in the Town of Cicero. Homelessness is an area of focus for the Town of Cicero. The Alliance to End Homelessness in Suburban Cook County (the Alliance) is the nonprofit organization responsible for planning and coordinating homeless services and housing options in suburban Cook County and leads the local Continuum of Care (CoC). The Alliance, as the CoC, coordinates annual funding applications for and distribution of HUD Shelter Plus Care and Supportive Housing Program dollars to address the needs of homeless persons, and those at risk of homelessness throughout suburban Cook County. The Alliance recently completed a strategic plan, providing a comprehensive look at homeless trends in suburban Cook County. The Alliance found that while homelessness is predominantly an issue afflicting single-individuals, a growing share of the homeless population is in families. More than 1/5 of those who are homeless suffer from Serious Mental Illness and about 12% struggle with Substance Use Disorder. If all people in suburban Cook County who are residing in “doubled-up” living situations (e.g., living with relatives or friends typically temporarily) were considered homeless, the number of homeless would be far higher.

The Alliance’s plan emphasizes the role that structural factors such as housing costs and employment opportunities play a role in homelessness trends. Nearly 13% of the known homeless population in suburban

Cook County is considered chronically homeless, meaning an individual has been homeless for an extended period of time or has cycled in and out of homelessness repeatedly. Over 11% are veterans, and over 10% are leaving domestic violence situations. A substantial share has a disability, such as substance use (17%) or a mental illness (21%). When the most vulnerable people experiencing homelessness in the county were surveyed, nearly ½ reported having spent time in a jail or prison in the past.

Since the inception of the Alliance, the supply of permanent supportive housing has quadrupled, while chronic homelessness has decreased by almost ⅔. These trends can be attributed to a number of factors, including the success of the national 100,000 Homes Campaign and stimulus funding for homeless prevention and rapid re-housing. As a result, one of the Alliance's main goals is ending chronic homelessness in suburban Cook.

The Cook County Consortium and the Alliance have an existing strong partnership related to homeless programming, funding, and special initiatives. During the development of this plan, the Town of Cicero consulted with the Alliance to determine the needs of homeless persons or persons at risk of homelessness. This consultation and coordination will continue throughout implementation.

Homeless Strategy

The Town of Cicero will work with the Continuum of Care (CoC) to provide technical assistance in getting people who have experienced homelessness, to be more involved in policy roles. The Town will support the following components for homeless activities.

- Homeless Prevention
 - Rapid Re-Housing
 - Street Outreach
 - Emergency Shelter
 - Administration
- Street Outreach is directed toward finding people experiencing homelessness who might not use shelter or services. It includes building relationships, checking on and monitoring clients' welfare, assessing vulnerability, linking to services, and providing follow-up case management to ensure successful linkage to services. Outreach is a critical first step in connecting chronically homeless people with the services they need and reducing the length of time they spend homeless. This is a challenge as a result of limited resources available to support such services. The Alliance has been making strides in expanding outreach, and through the work of the Alliance staff and street outreach providers, the Town will focus in partnership towards increasing the geographic coverage of street outreach and securing adequate resources for street outreach.
- Emergency shelters in suburban Cook County are largely operated on a seasonal basis, in rotating congregations and staffed primarily through volunteers. They operate within a funding and practice context that is moving away from using shelters as a housing solution and with growing recognition that, for many people who end up in shelters, their homelessness could have been prevented in the first place. In order to respond to this context and to meet the goals of reducing how many people enter the homeless system, the Alliance will focus on strengthening assessment and referral practices to connect people to housing as quickly as possible and divert emergency shelter stays whenever possible.
- Homelessness prevention activities are designed to reduce the number of people who become homeless for the first time. Activities include short or medium-term financial assistance and services as well as tenant and legal services. In addition it includes systems prevention efforts with institutions that may discharge people without stable housing lined up. A newly emerging area of prevention work is

identifying the situations that make a person most likely to become homeless and intentionally targeting households with those situations. This reinforces the importance of assessment in the process.

- Transitional housing is itself going through a transition across the nation. Through research and the emergence of newer housing and service models, it is becoming clearer that transitional housing should prioritize individuals and families going through transitional periods in their lives. Their service needs are acute but not indefinite. Examples include survivors of domestic violence, people in recovery or in treatment, and young adults with a history of child welfare involvement. In order to create the right mix of housing types for those within the homeless system and to promote housing stability and success, the Alliance will focus on redefining the role of transitional housing within local housing continuum and developing alternative funding and service models for transitional housing. The Town of Cicero will participate in and support these efforts as appropriate.
 - Permanent supportive housing is broadly understood to effectively end homelessness for those with disabilities, especially chronically homeless individuals and families. The expansion of permanent supportive housing has been a core feature of the Alliance's work since its inception. The 150 Homes campaign has reached new people and established processes to get chronically homeless off the streets quickly and housed permanently. In short, persons who are assessed and score low will be provided with services only. Those who score in the middle will be targeted with rapid re-housing, and those who score high will be targeted for permanent supportive housing. The Alliance has been working very closely with the Veterans Administration on this initiative. Moreover, the Alliance believes that ending chronic homelessness is attainable in suburban Cook County with more newly created and newly targeted permanent housing. The Alliance will also focus on ensuring that permanent supportive housing targets populations with intensive service needs, those who experience long-term homelessness, those who are vulnerable, and those who are the hardest to house. The Town of Cicero will participate in and support these efforts as appropriate.
- Rapid re-housing, short to medium term rental assistance with limited services, is the newest player in terms of interventions on the housing continuum targeted at people experiencing homelessness. While it has many features similar to transitional housing, in rapid re-housing the assistance is temporary but the housing is meant to be permanent. The rapid re-housing programs in suburban Cook County are small given the limited amount of funds available. The Alliance sees rapid re-housing as a key tool to shorten the duration of homelessness, and through staff leadership and the work of many committees and providers, the Alliance will focus on increasing rapid re-housing capacity, ensuring that rapid re-housing targets populations with low to moderate service needs, and developing standards and procedures for rapid re-housing.
 - Administration – Up to 7.5 % of the ESG funds can be used for administrative activities. These activities include general management, oversight, and coordination on reporting on the program.

Under this Consolidated Plan and 2020 Annual Action Plan, the Town of Cicero will aim to address the homeless prevention, emergency shelter, rapid re-housing and street outreach components through the deployment of ESG resources to agencies that provide said homelessness components.

Additionally, The Town of Cicero will be committed to helping homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

make the transition to permanent housing and independent living as well as to shorten the period of time that individuals and families experience homelessness. To shorten the period of time that individuals and families experience homelessness, the Town of Cicero will support rapid-re-housing assistance that helps participants quickly obtain and sustain stable housing through the ESG program.

The Town of Cicero has worked with different agencies that address homelessness in the Town. Since there is no actual agency located in the Town that services homeless individuals and families, the Town will be accepting applications from agencies located outside of Cicero's boundaries, but that service Cicero's homeless. During this Consolidated Plan period, the Town will be completing the ESG grants for Program Year 2018 and Program Year 2019. If these two grants are completed during this program year, the Town will focus on executing the Program Year 2020 ESG Grants. This way the town will be caught up with all ESG grants awarded to date.

Community Development

As part of the development of the Town of Cicero's 5-year Consolidated Plan, the Town identified community development needs that directly and indirectly impact housing. Some needs are social service needs and some are infrastructure needs. Only a limited amount of CDBG funds will be used for these services or improvements. The remaining funds necessary to complete these improvements will come from other funding sources.

Recently we received applications from Social Service Agencies and other local Non-Profit Agencies. The Town of Cicero Department of Housing received 10 completed applications in total. These 10 applications requested \$396,878.00 in Public Service activities, and \$640,000.00 in Public Facility projects. The Town of Cicero Department of Housing reviewed all applications for HUD activity eligibility and feasibility, and has completed an eligibility checklist for each application. The Town of Cicero was able to include most of the applicants in this year's budget, and fund their Public Service activities for PY2020. In addition, there was a high demand for Public Facility funds being requested, which combine totaled at \$1,034,878.

HUD eligibility was not the only consideration. Following the 5-year Consolidated Plan's priorities/objectives was also taken into consideration. The Priorities/Objectives are:

- Priority 1: Housing
 - 14A Single Family Rehabilitation
 - 14H Rehabilitation Administration
- Priority 2: Lead Hazard Reduction
 - 14I Lead-Based/Lead Hazard Test/Abatement
- Priority 3: Service to Non-Homeless Persons with Special Needs
 - 05 Public Services
 - 05A Senior Services
 - 05B Handicapped Services
 - 05D Youth Services
 - 05L Child Care Services
 - 05M Health Services
 - 05O Mental Health Services
- Priority 4: Improvements to Public Facilities
 - 03 Public Facility and Improvements
 - 03B Handicapped Centers
 - 03K Street Improvements
- Priority 5: Program Administration

PY2020 Agencies Contacted

#	Agency Name
1	The Boys Club of Cicero
2	CEDA
3	Children’s Center of Cicero-Berwyn
4	Cicero Youth Commission
5	Community Chest of Cicero
6	Community Support Services
7	Corazon Community Services
8	Family Service & Mental Health Center of Cicero
9	The President's Office for Literacy
10	Sarah's Inn
11	UCP Seguin Services(United Cerebral Palsy Seguin of Greater Chicago)
12	TOC – Clerk's Office/Alley Repavements

PY2020 Applications Received

PY2020 Applications Received					
#	Name of Agency	Date Sent	Date Rcvd	Public Service	Public Facility
1	Boys Club of Cicero	3/18/2020	4/6/2020	\$ 20,000.00	
2	CEDA	4/7/2020	4/28/2020	\$ 10,000.00	
3	Corazon	3/23/2020	4/7/2020	\$ 20,000.00	
4	Cicero Youth Commission	3/30/2020	4/27/2020	\$ 110,000.00	
5	Children’s Center	4/7/2020	4/28/2020	\$ 43,378.00	
6	Community Support Services	3/23/2020	4/30/2020	\$ 20,500.00	
7	Family Services	3/23/2020	4/28/2020	\$ 73,000.00	
8	The President's Office of Literacy	4/13/2020	4/28/2020	\$ 100,000.00	
9	UCP Seguin	3/18/2020	4/16/2020		\$ 40,000.00
10	TOC Alley Repavement	3/24/2020	4/28/2020		\$ 600,000.00

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The following lists are the Proposed CDBG Projects that will be funded with CDBG funds to help continue The Town of Cicero's Community Development needs. The Town of Cicero also uses HUD's Performance Measurement Outcome Statements for each project of a Program Year.

Town of Cicero Department of Housing PY 2020

Project	Agency	Project Description	Priority	Performance	Service Area	Budget
2020-0001	Town of Cicero	General Administration	5	N/A	Town-Wide	40,000.00
2020-0001	Town of Cicero	Admin Staff Salaries	5	N/A	Town-Wide	300,000.00
2020-0002	Town of Cicero	Housing Rehab Program	1	DH-3	Town-Wide	200,000.00
2020-0002	Town of Cicero	Housing Staff Salaries	1	N/A	Town-Wide	315,000.00
2020-0002	Town of Cicero	Emergency Heat Program	1	DH-1	Town-Wide	25,000.00
2020-0002	Town of Cicero	Accessibility Program	1	DH-1	Town-Wide	100,000.00
2020-0003	Town of Cicero	Lead Hazard Reduction	2	DH-3	Town-Wide	75,000.00
Total						\$1,055,000.00

Public Service

Project	Agency	Project Description	Priority	Performance	Service Area	Current Budget
2020-0004	Boys Club	After-School Program	3	SL-3	Town-Wide	20,000.00
2020-0005	Children's Center	Day Care Services	3	SL-3	Town-Wide	25,000.00
2020-0006	Youth Commission	After-School Program	3	SL-3	Town-Wide	65,000.00
2020-0007	Family Services	Mental Health Services	3	SL-3	Town-Wide	65,000.00
2020-0008	Literacy Program	Youth Program	3	SL-3	Town-Wide	32,000.00
2020-0009	CEDA	Housing Counseling	3	DH-3	Town-Wide	10,000.00
2020-0010	Corazon	Youth Program	3	SL-3	Town-Wide	20,000.00
2020-0011	Community Support Services	Handicapped Services	3	SL-1	Town-Wide	18,000.00
Total						\$255,000.00

Public Facilities

Project	Agency	Project Description	Priority	Performance	Service Area	Current Budget
2020-0012	Town of Cicero	Alley Repavements	4	SL-3	Town-Wide	393,195.00
Total						\$393,195.00
Total Entitlement						\$1,703,195.00

Antipoverty Strategy

Poverty is a circular problem with no beginning or end. Many social problems, such as lack of education, housing, unemployment, under-employment, low-income, age, health and immigration status, feed into this circle. In order to break this cycle, the Town can have a direct impact on its local economy, and if the local economy improves, job and economic opportunities will also improve. With more employment opportunities added to the Town's affordable housing, the outcome should be an improved standard of living. There is a wide range of service programs available to provide assistance to poverty-level persons, which are geared at improving the lives of those persons; however, government alone is not the answer to this problem. Local schools, county and state government, local government and social service agencies must work in a coordinated effort to reduce the number of people living in poverty.

Groups providing financial assistance include the Town's General Assistance Program, the Cicero Housing Authority, the Illinois Department of Public Aid, and the Cook County Department of Public Aid. Although not a permanent solution to poverty, subsidies provided by these groups do assist financial burdens, at least in the short run. The Town of Cicero's anti-poverty programs are coordinated through a number of departments. General Assistance provides an income maintenance welfare program and food distribution. Some of the criteria to be included in participation in this program are involvement in education or vocational training, work fair and participation in a job search. The Cicero Health Department provides free immunizations to children which should insure that they have a healthier start in life, lead screening to prevent lead poisoning, health screening and dental exams. The Community and Economic Development Department offers programs for the establishment, maintenance and expansion of businesses, tied to job creation. That department, along with the Special Project and administrative staff of the Town, works to promote the Town's Tax-Increment Financing District 1 and the Enterprise Zone to offer incentives and a public/private partnership in development of new commerce and industry. As a part of any public-participation in attracting any new businesses, incentives are tied to job creation and the developers and tenants of new commercial establishments are required to conduct employment searches and hold job fairs for temporary and permanent jobs!-on site or within the Town. Through the Town's capital development program (e.g. street improvements, roadway lighting, park development, etc.), contractors working on public works projects are encouraged to use Cicero residents as a first source for available job opportunities.

Non-homeless Special Needs (91.220 (c) and (e))

Services to this particular population require the coordination and collaboration of both governmental and non-for-profit agencies. Persons served include the developmentally disabled, the mentally ill, victims of domestic violence, victims of sexual abuse, and youths in need of daycare services, after school programs, summer programs, and cultural awareness programs.

Specific HOPWA Objectives

Not Applicable

Rationale for Geographic Distribution of Assistance

The Town of Cicero does not specifically target any particular area for CDBG assistance. As seen from the Town of Cicero's Census Tract Data, all but one (1) census tract have low/mod concentrations greater than 50%.

Using this information, The Town of Cicero has adopted the policy to offer CDBG assistance “Town Wide”. If demographics change within the boundaries of Town of Cicero, the local government will revisit this policy and amend as needed, to ensure those who need assistance most will benefit from the programs offered.

Under-served Needs

Funding seems to be the largest obstacle for under-served needs, as well as building collaborative relationships with outside agencies.

The Town of Cicero’s Grant Writer is working closely with the Department of Housing and will be able to determine the unmet needs in order to apply for outside funding. The Grant Writer will also be instrumental in developing our next strategic plan, and performing a local needs assessment.

The Town of Cicero Department of Housing CDBG staff continues to work on building collaborative relationships with outside agencies such as PADS, the Continuum of Care, Cook County, and neighboring communities.

Forming collaborative relationships will allow all parties to strategically plan, and take a proactive approach to issues rather a reactive stance. Needs are not isolated to individual communities, and most issues tend to be regional. By forming regional relationships, communities can share success stories, and learn from one another.

XI. CERTIFICATIONS/Applications

- 1. Form SF-424-Application for Federal Assistance**
- 2. Certifications**

XII. EXHIBITS

- | | |
|--------------------|------------------------------------------------------------------|
| Exhibit 1. | PY2019 Projects |
| Exhibit 2. | Table 2C/3A |
| Exhibit 3. | Housing Needs Table/Housing Market Analysis |
| Exhibit 4. | Continuum of Care Homeless Population/Subpopulation Chart |
| Exhibit 5. | Non-Homeless Special Needs |
| Exhibit 6. | Housing and Community Development Needs |
| Exhibit 7. | Summary of Specific Annual Objectives |
| Exhibit 8. | Correspondence |
| Exhibit 9. | Notice of Public Hearings |
| Exhibit 10. | Public Hearing Minutes |
| Exhibit 11. | Resolution |